

The Air Force's Personnel Center



F-OCONUS to CONUS Civilian PCS Briefing

**AFPC PCS Unit
July 2024**



Agenda

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Purpose

- Provide Civilian Permanent Change of Station (PCS) allowances for a career move from Overseas Continental United States (OCONUS) location to a CONUS (48 contiguous states) location
 - Example
 - Ramstein Air Base, GE to Wright-Patterson Air Force Base, OH

Important! Never make irreversible life changes, such as selling property, resigning from your current position, etc., prior to receipt of a Firm Job Offer and PCS orders





Definitions

- **Current Federal Civilian Employee:** Refers to civilian employees already holding a position within the federal government, to exclude military. This could include other DoD agencies and/or other Federal agencies (including NAF)
- **Career Program Move:** An Air Force centrally paid move to a Centrally Managed (CM) position
- **Centrally Managed Position:** Includes GS-12 and above, when properly identified on the position description and managed by the Career Field Teams (CFT); PCS funded by the Central Salaried Account (CSA) PCS account
- **Full Government Move:** Government arranges HHG transportation.
- **Split Shipment Move:** Employee may ship HHG by Government-procured and personally procured transportation.
- **Self-Move:** - Employee arranges their own HHG transportation.



Definitions (con't)

- **Dual Federal Employees:** When members of the same immediate household, are both transferred in the government's interest, both members must sign in writing to elect to receive the travel and transportation allowances authorized as one of the following:
 - Each employee separately – each employee is eligible for travel and transportation allowances as an employee, but is not treated as the other employee's dependent
 - Only one as an employee – the other employee is eligible for travel and transportation allowances as a dependent
 - Duplication of Benefits not Authorized - employee and/or dependents cannot accept or receive duplicate or third-party reimbursement for the employee's covered relocation expenses.
- **Military Transitioning to Civilian Service:** Separating or retiring military members are not considered current federal employees for purposes of their first civilian PCS - they are considered First Duty moves



PCS Process Steps

Step 1 – Human Resources (HR) Staffer initiates PCS process in USA Staffing (USAS)

- This is the staffer that extends the Tentative Job offer
- Assigns PCS-1 and Transportation Agreement (DD Form 1617 or DD Form 1618)
- Completes all required questionnaire fields (Position, Employment, & Change of Station)
without all information filled in, selectee will be unable to sign

Step 2 – Selectee completes assigned tasks, signs the PCS-1 & Transportation agreement

- If all areas not filled in & **signed**, the staffer **WILL NOT** initiate the request for PCS Orders

Step 3 – HR Staffer sends USAS request for orders processing template to PCS Unit

Step 4 – PCS Section (Gate Keeper) receives PCS Request

- Reviews documents / chevrons in USAS
 - Builds myFSS case and assigns to PCS Chief when all documents are complete
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PCS Process Steps (con't)

Step 5 – PCS Chief

- Assigns myFSS case to Technician

Step 6 – PCS Technician processes PCS orders (DD Form 1614)

- Reviews PCS documents in USAS for accuracy
- Sends PCS Briefing, technician contact information, and request for any other documents required to selectee, and courtesy copies all involved parties
- Establishes Entrance on Duty (EOD) date upon receipt of information / documents
- Builds order and forwards for quality control (QC) review

■ Step 7 – PCS QC

- Reviews DD Form 1614 and cost sheet for accuracy and forwards for authentication
 - Centrally managed - AFPC/FMY
 - Non-centrally managed - gaining or losing organization
-



PCS Process Steps (con't)

■ **Step 8 – PCS Technician**

- Processes order / forwards for authentication to resources based on position type
 - Centrally managed - AFPC/FMY
 - Non-centrally managed - gaining or losing Civilian Personnel Section (CPS)

Step 9a – AFPC Resources - centrally managed positions (CP)

- Reviews DD Form 1614 and supporting documents for accuracy
- Adds Lines of Accounting and authenticates

Step 9b - FM Certifying Official - non-centrally managed positions (NCP)

- Authenticates and certifies order



PCS Process Steps (con't)

Step 10 – PCS Approver

- Approves the order in USAS
- CP positions – PCS Section notifies HR Staffer order is ready for release and closes action
- NCP positions – CPS approves notifies HR Staffer orders are ready for release

Step 11 – HR Staffer

- Verifies all selectee pre-employment requirements are met, extends Firm Job Offer (FJO) and releases orders to selectee



Selectee Responsibilities

- Ensure all information and documents are accurate and complete in USAS
- See the PCS Required Documents List on the link below to help determine what additional documents and / or forms may be required prior to completing your PCS orders
 - Examples include:
 - Birth certificates and / or custody documents for children under 21 who do not share same last name of the selectee
 - Marriage certificate for spouse that does not share same last name of the selectee
 - Physician affidavit for children ages 21 and over incapable of self-support

<https://www.afciviliancareers.com/pdf/Tab%20%20-%20PCS%20Required%20Documents%20List%20v4.pdf>



Selectee Responsibilities (con't)

- Contact designated PCS Technician if assistance is needed with understanding authorized entitlements and allowances
- Once orders are received, contact nearest base transportation management office (TMO) to coordinate movement of household goods (HHG)
- Submit final travel voucher to base finance office upon completion of PCS
- **Contact the gaining CPS / unit to find out any restrictions on shipment of goods / POV**



Entrance on Duty (EOD)

TIMELINES FOR ESTABLISHING EOD

- When PCS Technician receives all completed forms and supporting documents, the EOD will be established
- EODs are set at 65 days out for F OCONUS to CONUS moves
- EODs **must** be set at the beginning of a new pay period (Sunday)

Example:

- Completed PCS-1 and supporting documents received by PCS technician on **09 Jan 2023**
- **65 days** from that date is **09 Mar 2023**
- next pay period begins on **12 Mar 2023**
- EOD will be **12 Mar 2023**

The image shows a 2023 calendar grid. The date 09 Jan 2023 is highlighted in yellow. A vertical line is drawn at 09 Mar 2023, also highlighted in yellow. The next pay period begins on 12 Mar 2023, which is the first Sunday after the 65-day mark. The calendar shows the following dates for the 65-day period: 09 Jan, 16 Jan, 23 Jan, 30 Jan, 06 Feb, 13 Feb, 20 Feb, 27 Feb, 06 Mar, 13 Mar, 20 Mar, 27 Mar, 03 Apr, 10 Apr, 17 Apr, 24 Apr, 01 May, 08 May, 15 May, 22 May, 29 May, 05 Jun, 12 Jun, 19 Jun, 26 Jun, 03 Jul, 10 Jul, 17 Jul, 24 Jul, 31 Jul, 07 Aug, 14 Aug, 21 Aug, 28 Aug, 04 Sep, 11 Sep, 18 Sep, 25 Sep, 02 Oct, 09 Oct, 16 Oct, 23 Oct, 30 Oct, 06 Nov, 13 Nov, 20 Nov, 27 Nov, 04 Dec, 11 Dec, 18 Dec, 25 Dec, 01 Jan 2024.



Entrance on Duty (EOD) *(con't)*

- **Exceptions:** Senior Executive Service (SES), Civilian Strategic Leader Program (CSLP) Base Realignment & Closure (BRAC) & Priority Placement Program (PPP)
 - SES / CSLP EODs are set by the organization and orders processed within 72 hours
 - PPP EODs are normally set by the organization - must be within 30 days of a valid match for CONUS moves (45 days OCONUS) and orders processed within 72 hours
 - BRAC EODs are set and maintained in accordance with base closure timelines



Travel Time

- Travel from the OCONUS location commences on the losing base's time, EOD is the latest date travel can begin.
 - **It is not required to perform PCS travel on a holiday or weekend, however if travel is performed, those days will be counted as travel days**
 - **Exceptions:** RIF, PPP, BRAC, and First Duty Hires
 - RIF, PPP and BRAC Employees must travel on losing activity's time
 - First Duty hires travel at their own discretion in order to meet EOD
- Actual Reporting date is determined by number of travel days authorized
 - Leave En-Route:
 - Leave taken enroute from old duty station but prior to arrival at new duty station and **must** be approved in advance of travel by losing supervisor
 - If authorized after the reporting day leave must be approved by the gaining supervisor, reporting date will be adjusted



Travel Time (con't)

- Dependent Travel: If dependent does not travel concurrently with employee, it is considered delayed and **must** be noted on PCS order
 - ***All travel and transportation must be completed **within 1 year** from the employee's date of physically reporting for duty.***
 - ***Employee will be responsible for authorized travel and transportation costs incurred **after the 1 year** anniversary date of the transfer or appointment effective date (Ref: JTR, Para, 053712)***



Mandatory Allowances

(1 of 8)

- Once an agency decision is made to pay or reimburse relocation expenses all the mandatory allowances must be paid or reimbursed. **Ref: JTR Ch. 5 Part F 0536, and FTR §302-3**
 - The Agency may not negotiate, deny, or reduce these allowances when the civilian employee meets the eligibility requirements.
 - Case-by-case factors, such as cost-effectiveness, labor market conditions, and difficulty in filling the vacancy, form the basis for determining whether to offer PCS allowances.
 - Budget constraints do not justify denying PCS allowances. **Ref: JTR Ch. 5 Part F 053705**
 - **These mandatory allowances include:**
 - Transportation & Per Diem – Employee & Authorized Dependent(s)
 - Miscellaneous Expense Allowance (MEA) When moving a household
 - Transportation of Household Goods (HHG), including Storage in Transit (SIT)
 - Real Estate, if applicable (Not authorized for Retirement / Separation)



Mandatory Allowances

(2 of 8)

TRANSPORTATION & PER DIEM - Employee & authorized dependent(s)

- Includes travel between old and new Permanent Duty Station (PDS) – Airfare, lodging, meals & incidentals while in a travel status
- It is **mandatory** policy for all travelers to use an available Travel Management Company (TMC) for all official transportation requirements
- Employee **must** book airfare with a contracted carrier
- It is general policy of DoD that the Gov't Travel Charge Card (GTCC) be used to pay for official travel and transportation related expenses
 - If individual is not a GTCC holder, tickets should be purchased using a GTCC centrally billed account (CBA)
 - Rental Car reimbursement at Gov't expense for PCS travel is **NOT** authorized
- Employee and Dependent travel must be completed within **1 year** from the employee's transfer or appointment effective date



Mandatory Allowances

(3 of 8)

- **MISCELLANEOUS EXPENSE ALLOWANCE (MEA) when moving a household**
 - Fixed rate paid at \$650 w/out dependents & \$1,300 w/ dependents
 - Actual reimbursement may be authorized
 - Employees with Dependents - reimbursement cannot exceed two weeks of employee's basic salary rate
 - Employees without Dependents – reimbursement cannot exceed one week of employee's basic salary rate
 - Information on MEA, and types of expenses covered, can be accessed on the myFSS website at: <https://myfss.us.af.mil/USAFCommunity/s/knowledge-detail?pid=kA0t0000000LHJSCA4>
 - First duty station moves, SES last moves, separation and retirement moves not eligible



Mandatory Allowances

(4 of 8)

TRANSPORTATION OF Household Goods (HHG), INCLUDING Storage in Transit (SIT)

- HHG authorized up to 18,000 lbs plus 2,000 (or 10 percent) of packing material allowance
- Must be shipped within **12 months** of the date employee physically reported to duty at new duty location
- If an employee chooses to personally arrange for HHG transportation, by contracting directly for the HHG move, is entirely responsible for all issues related to the Status of Forces Agreement, use of U.S. carriers, import and export processes, and any tariffs, customs, or other related issues. JTR, Chap 5, Part F, 054305 (E5)



Mandatory Allowances

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TRANSPORTATION OF HHG, INCLUDING SIT (Cont'd)

- Transportation of mobile home (including a boat) used as a primary residence in lieu of HHG transportation (not to exceed cost of HHG shipment)
- *The worldwide maximum weight of HHG that may be transported (and/or stored ICW transportation) is 18,000 lbs. The employee is financially responsible for HHG-related costs incurred for excess weight (Ref: JTR, Para 054304)*
- Information on HHG and SIT can be accessed on the myFSS website at:
<https://myfss.us.af.mil/USAFCommunity/s/>



Mandatory Allowances

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- **NON-TEMPORARY STORAGE (NTS) (extended storage) of HHG**
 - **Limited to designated isolated CONUS PDS locations and Temporary Change of Station (TCS) moves**
 - Combined weight stored and transported must not exceed the authorized maximum 18,000 lbs. net weight
 - Information on NTS can be accessed on the myFSS website at:
<https://myfss.us.af.mil/USAFCommunity/s/knowledge-detail?pid=kA0t0000000LHJRCA4>



Mandatory Allowances

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REAL ESTATE (not authorized for Retirement / Separation, First Duty Station Moves, Early return of Dependents, TCS)

- May be authorized reimbursement for certain expenses for the sale of residence at old PDS and/or purchase of a residence at new PDS (only if **NOT** exercising return rights to installation assigned prior to F-OCONUS move)
- Example (Real Estate Authorized): Assigned overseas from MacDill AFB, FL and re-assigned to Warner-Robins, GA upon overseas tour completion
- Example (Real Estate Not Authorized): Assigned overseas from Scott AFB, IL and return back to Scott AFB, IL
- Real Estate sale and/or purchase transaction must be completed no later than anniversary date that the employee physically reported for duty at new location **1-year** (An extension may be requested in very limited circumstances)
- **Written extension requests MUST be submitted no later than 30 calendar days after the 1-year expiration date (JTR, Para 053607 and DAFMAN 36-142, Para 5.8.3.3.2.)**



Mandatory Allowances

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REAL ESTATE/UNEXPIRED LEASE EXPENSES (Cont'd)

- Information on Real Estate / Unexpired Lease Expenses can be accessed on the myFSS website at: <https://myfss.us.af.mil/USAFCommunity/s/knowledge-detail?pid=kA0t0000000LHJkCAO>
- **Relocation Income Tax Allowance (RITA)**
 - Certain PCS entitlements & allowances are taxable to Federal & State
 - RITA is designed to compensate relocating employees for additional tax liability they incur as a result of a Gov't paid PCS move
 - Information on RITA can be accessed on the myFSS website at: <https://myfss.us.af.mil/USAFCommunity/s/knowledge-detail?pid=kA0t0000000LHJwCAO>



Discretionary Allowances

(1 of 4)

- **Unlike Mandatory Allowances that must be paid if an employee meets the eligibility requirements, Discretionary Allowances are authorized at the discretion of the employing activity / DoD Component**
- **These discretionary allowances may or may not include:**
 - Temporary Quarters Subsistence Expense (TQSE)
 - Privately Owned Vehicle (POV) Shipment
- **If PCS is locally funded (non-centrally managed move), check with the gaining organization for authorized allowances and review published PCS orders**



Discretionary Allowances

(2 of 4)

TQSE

- Intended to partially reimburse an employee and/or dependent(s) for expenses incurred as a result of occupying temporary quarters while seeking a permanent residence in conjunction with a PCS
- Preferred method for reimbursement (default IAW JTR Para 054201):
 - TQSE (LP) – Lodging Plus - reimbursed 30 days based on the locality rate of the new PDS; Limited extensions may be granted
 - Up to 60 days for non-centrally managed positions (as defined by gaining unit)
- Employee should retain lodging receipts or other proof that temporary lodging was occupied
- All TQSE options are outlined in the JTR. Any election other than TQSE (LP) must be made in writing to AFPC.DPCZPP.PCSRequestforOrders@us.af.mil; however, once election is made it is irrevocable



Discretionary Allowances

(3 of 4)

■ **TQSE (Cont'd)**

- General information on TQSE can be accessed on the myFSS website under knowledge articles:

<https://myfss.us.af.mil/USAFCommunity/s/knowledge-detail?pid=kA0t0000000LHJYCA4>

- To Request an extension to TQSE, please see Knowledge article 000001698, at the myFSS website:

<https://myfss.us.af.mil/USAFCommunity/s/knowledge-detail?pid=kA0t0000000LHJICAO>



Discretionary Allowances

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TEMPORARY QUARTERS SUBSISTENCE ALLOWANCE (TQSA)

- May be allowed for days spent in temporary lodging at the F-OCONUS location
- Employee should contact the foreign duty station CPS to verify TQSA eligibility
 - Department of State Standardized Regulations (DSSR)
https://aoprals.state.gov/content.asp?content_id=282&menu_id=101



PCS Restrictions

- The JTR restricts any employee who is serving under a services agreement (formerly transportation agreement) as a result of a Gov't sponsored PCS move from a second PCS move within a **12-month period** (*Ref: JTR, Para 053706*)
- **AF CIVILIAN DWELL TIME RESTRICTION**
 - The AF requires a minimum **48-month** Employment Agreement in CONUS centrally managed positions before another Gov't paid move is authorized
 - Employees **must** sign a completed CONUS Employment Agreement for each new CONUS centrally managed position
 - Exception(s):
 - PPP Registrants
 - Employees participating in centrally funded civilian development programs, where PCS is required as part of the program
 - Employees exercising returns rights to the same CFT position previously occupied before going OCONUS



PCS Tax Notification

- In accordance with the **Tax Cuts and Jobs Act (TCJA) 22 Dec 2017**, moving expenses and relocation payments paid by an employer on and after January 1, 2018, **are taxable**.
 - Air Force reports transportation cost associated with a move to the IRS and pay the taxes on behalf of the employee
 - This creates a debt to the Air Force and a tax liability to the employee
 - Employee will be notified of the debt via mail
 - Air Force offers several repayment plan options
 - There is **NOT** a waiver option for tax indebtedness

A Travel W-2 will be processed at the end of the year and will include the increase in gross income, taxes for all PCS-related vouchers filed, and HHGs. W-2s will be mailed to employees and are also available through myPay. **Employees will file their tax return for the calendar year and subsequently file a Relocation Income Tax Allowance (RITA) voucher to help offset the additional tax burden imposed by the PCS move.** This is not a 100-percent dollar for dollar offset as each individual's tax situation is unique.



PCS Order Status Check

- Selectee can check the status of their PCS order 24 hours a day by accessing the myFSS website at: <https://myfss.us.af.mil/USAFCommunity/s/>

<u>Status</u>	<u>Description</u>
RECEIVED – PENDING ASNG TO TECH	Chief of the PCS Unit has received request for PCS orders, and is determining which PCS Tech to assign
CLERK PREPARING	PCS Tech has received request and is building PCS orders
AWAITING OTHER DOCS	PCS Tech is unable to complete processing of PCS orders and has contacted employee for further documents / information
QC COMPLETE	PCS orders have been completed, an additional quality check review has been completed
RETURNED/CORRECTIONS	PCS orders have been returned to PCS Tech for corrections
CM/LOCAL AUTHENTICATION	AFPC or Local Finance are authenticating the orders
PENDING APPROVAL	PCS order has been certified and is now pending final approval
CLOSED	PCS order request is complete and closed
CWOA SOLVED (CLOSED WITHOUT ACTION SOLVED)	PCS order request has been closed without action. <i>For example: employee declines the job offer after initially accepting and starting the PCS process</i>



Acronym Listing

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- **AFMAN – Air Force Manual**
 - **AFPC – Air Force Personnel Center**
 - **BRAC – Base Re-Alignment and Closure**
 - **CFT – Career Field Team**
 - **CSA – Central Salaried Account**
 - **CPS – Civilian Personnel Section**
 - **CONUS – Continental United States (48 contiguous states)**
 - **CTO – (Contracted) Commercial Travel Office**
 - **DoD – Department of Defense**
 - **DTMO – Defense Travel Management Office**
 - **DNRP – Defense National Relocation Program**
-



Acronym Listing

(2 of 4)

- **DSSR – Department of State Standardized Regulations**
 - **EOD – Entrance on Duty**
 - **FTA – Foreign Transfer Allowance**
 - **GHS – Guaranteed Home Sale**
 - **GTCC – Government Travel Charge Card**
 - **HHG - Household Goods**
 - **HHT – House Hunting Trip**
 - **HR – Human Resources**
 - **JTR – Joint Travel Regulations**
 - **KCP – Key Career Position**
 - **MEA – Miscellaneous Expense Allowance**
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Acronym Listing

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- **MYPERS – My Personnel Services**
 - **NF OCONUS – Non-Foreign OCONUS (Alaska, Guam, Hawaii, and other U.S. territories)**
 - **NTS – Non-Temporary Storage**
 - **OCONUS – Outside the Continental United States (Europe, Asia etc.)**
 - **OPM – Office of Personnel Management**
 - **PCS – Permanent Change of Station**
 - **PDS – Permanent Duty Station**
 - **PMS – Property Management Services**
 - **POV – Privately Owned Vehicle**
 - **PPP – Priority Placement Program**
 - **RIF – Reduction in Force**
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Acronym Listing

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- **RITA – Relocation Income Tax Allowance**
- **SIT – Storage in Transit**
- **TJO – Tentative Job Offer**
- **TMO – Transportation Management Office**
- **TQSA – Temporary Quarters Subsistence Allowance (OCONUS ONLY)**
- **TQSE – Temporary Quarters Subsistence Expense (CONUS & NON FOREIGN OCONUS ONLY)**
- **USAS – USA Staffing**



Information / Resources

- PCS Videos are available at: <https://www.afciviliancareers.com/regulatory/>
- For Entitlements and Allowances / Joint Travel Regulation
<https://www.defensetravel.dod.mil/Docs/perdiem/JTR.pdf>
- For all Household goods, POV shipment and GBL cost comparison related questions contact your nearest TMO
<https://move.mil/>
<http://www.defensetravel.dod.mil/index.cfm>
- For reimbursement, travel rates and other finance related questions contact your gaining Comptroller Squadron civilian pay office
<https://www.dfas.mil/CivilianEmployees/Civilian-Permanent-Change-of-Station-PCS/>
- Department of State Standardized Regulations (DSSR)
<https://aoprals.state.gov/>
- DAFMAN 36-142, Civilian Career Field Management and Centrally Managed Programs
https://static.e-publishing.af.mil/production/1/af_a1/publication/dafman36-142/dafman36-142.pdf

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