REPORT OF THE TWENTY-THIRD FAO REGIONAL CONFERENCE FOR AFRICA

Johannesburg, South Africa, 1-5 March 2004

FOOD AND AGRICULTURE ORGANIZATION OF THE UNITED NATIONS

FAO Member Nations in the Africa Region

Algeria Gabon Nigeria Angola Gambia Rwanda

Benin Ghana Sao Tome and Principe

Botswana Guinea Senegal
Burkina Faso Guinea-Bissau Seychelles
Burundi Kenya Sierra Leone
Cameroon Lesotho South Africa
Cape Verde Liberia Sudan

Central African Republic Libyan Arab Jamahiriya Swaziland Madagascar Tanzania Chad Comoros Malawi Togo Congo Mali Tunisia Congo, Democratic Republic of Mauritania Uganda Cote d'Ivoire Mauritius Zambia Zimbabwe Diibouti Morocco

Egypt Mozambique Equatorial Guinea Namibia Eritrea Niger

Ethiopia

Date and place of FAO Regional Conferences for Africa

First - Lagos, Nigeria, 3 – 12 November 1960 Second - Tunis, Tunisia, 1 – 10 November 1962

Addis Ababa, Ethiopia, 3 – 15 September 1964 Third Fourth Abidjan, Côte d'Ivoire, 9 – 19 November 1966 Kampala, Uganda, 18 – 29 November 1968 Fifth Sixth Algiers, Algeria, 17 September – 3 October 1970 Libreville, Gabon, 14 – 30 September 1972 Seventh Rose Hill, Mauritius, 1 – 17 August 1974 Eighth Ninth Freetown, Sierra Leone, 2 – 12 November 1976 Tenth Arusha, Tanzania, 18 – 28 September 1978

Eleventh - Lomé, Togo, 16 – 27 June 1980

Twelfth - Algiers, Algeria, 22 September – 2 October 1982

Thirteenth - Harare, Zimbabwe, 16 – 25 July 1984

Fourteenth - Yamoussoukro, Côte d'Ivoire, 2 – 11 September 1986

Fifteenth - Moka, Mauritius, 26 April – 4 May 1988 Sixteenth - Marrakech, Morocco, 11 – 15 June 1990

Seventeenth - Accra, Ghana, 20 – 24 July 1992

Eighteenth - Gaborone, Botswana, 24 – 28 October 1994
Nineteenth - Ouagadougou, Burkina Faso, 16 – 20 April 1996
Twentieth - Addis Ababa, Ethiopia, 16 – 20 February 1998
Twenty-first - Yaoundé, Cameroon, 21 – 25 February 2000

Twenty-second - Cairo, Egypt, 4-8 February 2002

Twenty-third - Johannesburg, South Africa, 1-5 March 2004

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SUMMARY OF MAIN RECOMMENDATIONS

Country Statements and General Debates

Report on FAO Activities in the Region 2002-2003 (ARC/04/2)

The Conference:

- 1. welcomed the comprehensive report presented by the Assistant Director-General and Regional Representative for Africa (ADG/RR) and commended the active role that FAO is taking in supporting African Agriculture, particularly the NEPAD-CAADP; (paragraphs 25 and 26)
- 2. <u>recommended</u> that the next Regional Conferences should be organized in a way that country statements focus only on key success stories to share with others; (paragraph 26)
- 3. noted that selected FAO achievements in individual countries could be of high interest to neighbouring countries because of the cross-border implications; and therefore <u>recommended</u> that FAO should adopt the sub-regional approach when implementing such programmes. (paragraph 27)

Discussion Items

<u>Implementation of the Comprehensive Africa Agricultural Development Programme (CAADP): Progress Review (ARC/04/4.1) and related Sub-Items</u>

For the Attention of Governments, Regional Economic Communities, the African Union and NEPAD

- 4. <u>recommended</u> the establishment of a Forum of Permanent Secretaries in order to support and ensure the implementation process for the CAADP at the national, regional and continental levels in an effective and coherent manner; (paragraph 34a)
- 5. <u>recommended</u> setting up CAADP focal points at national level to drive the process; (paragraph 34b)
- 6. <u>urged</u> that annual reports on CAADP Implementation are prepared by the NEPAD Secretariat; (paragraph 34c)
- 7. <u>urged</u> the NEPAD Secretariat to work with FAO and other development partners to set up a clear mechanism for monitoring the progress of the CAADP, with well-defined performance indicators and specific time-frame; (paragraph 34d)
- 8. <u>stressed</u> the need for NEPAD and the African Union (AU) to consider including the agricultural sector in peer review to support good governance for implementation, in line with the existing established principles of the AU; (paragraph 34e)

- 9. <u>recommended</u> that NEPAD works with the AU to establish a CAADP Support Group; (paragraph 34f)
- 10. <u>recommended</u> that particular attention be given to the improvement of fertilizer availability, affordability and production in Africa, on the basis of regional cooperation and involvement of the private sector; in this respect, the Conference unanimously adopted the Resolution ARC/04/RES; (paragraph 34h)
- 11. <u>recommended</u> to countries that had not done so, to engage with FAO to review policies and strategies, and the development of medium-term investment plans and bankable projects; (paragraph 35a)
- 12. <u>urged</u> the NEPAD Secretariat and FAO to continue to facilitate exchanges of experiences on success stories among countries in Africa; (paragraph 35b)
- 13. <u>recommended</u> that the AfDB infrastructure programmes for the development of rural infrastructure should support food production and market access; (paragraph 35c)
- 14. <u>recommended</u> that mainstreaming gender issues should be integral to all CAADP strategy programmes; (paragraph 35d)
- 15. <u>stressed</u> the need to do further work to clarify the concept and process of establishing African Centres of Excellence as a basis for facilitating capacity-building and sharing experience; (paragraph 36b)
- 16. <u>requested</u> that the implementation of CAADP should take into account the specificity, peculiarity, and the challenges of Small-Island Developing States; (paragraph 36c)
- 17. <u>urged</u> member countries to ensure that the 10% budget allocation for investment in agriculture and rural development should be justified by good returns. (paragraph 37b)

For the Attention of FAO

- 18. <u>urged</u> FAO to assist member countries to develop sustainable approaches to soil fertility improvement based on integrated natural resources management and greater integration of croplivestock systems; (paragraph 34h)
- 19. <u>recommended</u> further consultations with national governments and farmers' organizations to identify concerns, priorities and areas of investments when preparing the CAADP companion document on integrating forestry, fisheries and livestock sectors; (paragraph 36a)
- 20. <u>recommended</u> that FAO and other development partners should assist member countries in better articulating and defining the scope and application of the 10% budget allocation for investment in agriculture and rural development. (paragraph 37a)

Integrated Water Resource Management (IWRM) for Food Security in Africa (ARC/04/5) For the Attention of Governments, Regional Economic Communities and AU/NEPAD

The Conference:

- 21. <u>acknowledged</u> that IWRM was now considered the most appropriate framework for "good water governance" and <u>recommended</u> its adoption as a strategic framework for all water-related socio-economic development activities; (paragraph 38)
- 22. further <u>acknowledged</u> the risks associated with rain-fed agriculture in semi-arid and drought-prone areas and <u>urged</u> member countries to adopt drought-mitigation measures in those areas subject to frequent weather vagaries leading to famine and food-aid requirements; (paragraph 39)
- 23. <u>recognized</u> the important role of irrigation in food production and poverty reduction and <u>recommended</u> that irrigation should be integral to any strategy to sustainably increase agricultural output; (paragraph 40)
- 24. <u>noted</u> that some 60% of water withdrawn for agricultural production was lost in a variety of ways and <u>recommended</u> the adoption of water saving techniques and better on-farm water management in order to improve irrigation water efficiency and productivity; (paragraph 41)
- 25. further <u>noted</u> the 25 action-points which confirmed the existing commitments and the new actions that were proposed by the Heads of State and Governments in their February 2004 Sirte, Libya Declaration on Agriculture and Water in Africa within the context of NEPAD and <u>recommended</u> that:
 - a. The AU working with Member Countries should take appropriate steps to translate the commitments into concrete actions; (paragraph 42a)
 - b. National governments should ensure public investment and private sector participation in the development of water resources for agricultural production and food security. (paragraph 42b)

For the Attention of FAO

The Conference:

26. <u>recognized</u> the advantages of small-scale irrigation and <u>requested</u> FAO to continue its assistance to Member Countries to expand their water management programmes within the framework of the Special Programme for Food Security (SPFS); the Conference however emphasized the need to build environmental and health-protection measures into irrigation development programmes. (paragraph 40)

<u>Standing Item:</u> Follow-up to the World Food Summit (WFS) and The World Food Summit: <u>five years later (WFS:fyl) - Regional Dimensions (ARC/04/3)</u>

For the Attention of Governments and Regional Economic Communities:

27. The Conference recommended that:

- a. Governments should step up their efforts to translate the commitments made at the WFS and at the WFS: fyl into actions; (Appendix F, paragraph 45a)
- b. Governments should coordinate policies and programmes and have holistic interdisciplinary approach to tackle food insecurity in all its dimensions; (Appendix F, paragraph 45b)
- c. Governments should accord high priority to food and the agricultural sector within a broad-based development framework, and that development approaches, strategies and programmes be nationally owned; (Appendix F, paragraph 45c)
- d. Regional Economic Communities should explore creating internal funding mechanism to help implement their respective regional programmes for food security. (Appendix F, paragraph 45d)

For the Attention of FAO

28. The Conference recommended that:

- a. FAO should ensure that apart from cassava and rice, other staple crops such as maize be given due emphasis in CAADP, in view of their importance in the diet of many Member Countries; research should be undertaken to diversify in the long-term diets in countries where maize is the main food commodity; (Appendix F, paragraph 46a)
- b. FAO should continue to provide its technical assistance to Member Countries towards the work on grain reserves in view of their importance at national, subregional and regional levels. (Appendix F, paragraph 46b)

Information Items

Contribution of Agricultural Research and Extension to Food Security and Poverty Reduction in the African Region (ARC/04INF/5)

For the Attention of Governments

29. The Conference:

a. <u>stressed</u> the need for an African Research Agenda to cover all sub-sectors; (Appendix F, paragraph 58a)

- b. especially <u>underlined</u> the necessity for the effective use of existing technologies and the opportunities provided by "intra-Africa technical cooperation"; (Appendix F, paragraph 58b)
- c. <u>recommended</u> that more attention should be given to the funding of Agricultural Research and Extension Systems (ARES) in line with financial commitments made by the Governments, regional and international funding agencies. (Appendix F, paragraph 58g)

For the Attention of FARA (Forum for Agricultural Research in Africa), FAO and NEPAD

30. The Conference:

- a. <u>endorsed</u> in principle the recommendations to hold sub-regional conferences on agricultural research and extension and <u>requested</u> FARA, FAO, NEPAD and other stakeholders to work out the details; (Appendix F, paragraph 54)
- b. <u>urged NEPAD</u>, FARA and FAO to report on progress at the next FAO Africa Regional Conference. (Appendix F, paragraph 56)

The Bushmeat Crisis in Africa: Conciliating Food Security and Biodiversity Conservation in the Continent (ARC/04/INF/7)

For the Attention of Governments, FAO and Other Development Partners

- 31. The Conference noted that bushmeat continues to play an important role in providing protein, medicine and in providing income for rural poor and therefore recommended:
 - a. that Governments, FAO and international partners should accord particular attention to identifying appropriate alternative solutions and help implement them in collaboration with local communities. (Appendix F, paragraph 58)

For the Attention of FAO

32. The Conference:

- a. <u>recommended</u> that FAO in collaboration with relevant international and regional organizations should initiate studies on sanitary risks and eventual diseases transmitted through bushmeat consumption; (Appendix F, paragraph 59)
- b. <u>requested</u> FAO to work with Member countries and development partners to continue sharing experiences on the subject. (Appendix F, paragraph 60)

HIV/AIDS and the Food Crisis in Sub-Saharan Africa (ARC/04/INF/8)

For the Attention of Governments

33. The Conference <u>recommended</u> that:

- a. Governments should take urgent action to review and strengthen agricultural policy and programming in order to mainstream HIV/AIDS considerations in sectoral strategies for agricultural development; (Appendix F, paragraph 63a)
- b. All parties involved should aim to reach an integrated response to cover the emergency-to-development continuum whilst maintaining a humanitarian perspective. (Appendix F, paragraph 63c)

For the Attention of FAO and other Development Partners

34. The Conference <u>recommended</u> that development partners, especially UNAIDS, WHO, FAO and the World Bank in close cooperation with NEPAD should increase their budget allocation to strengthen the institutional capacity to combat the epidemic through increasing collaboration with Governments, NGOs and Civic Society. (Appendix F, paragraph 63b):

International Year of Rice - 2004 (ARC/04/INF/9

For the Attention of Governments

35. The Conference:

- a. <u>noted</u> the presentation and particularly the high potential contribution of NERICA rice to food security and urged Member Countries to promote the dissemination of the new rice variety; (Appendix F, paragraph 64)
- b. <u>encouraged</u> Member Countries to observe the International Year of Rice. (Appendix F, paragraph 65)

Side Events

FOURTH FAO/NGO/CSO CONSULTATION FOR AFRICA

For the Attention of Governments

- 36. The Conference recommended to:
 - a. increase public funding to agriculture/rural sector by at least 10% rising to 30%; (paragraph 69a)
 - b. formulate and promote policies and programmes that support family-based agroecological approaches to agriculture; (paragraph 69b)
 - c. commit themselves to promoting the establishment of national alliances against hunger enshrining the Right to Food, with strong civil society involvement; (paragraph 69c)
 - d. apply for TCP funding for Farmers' Organizations capacity building; (paragraph 69d)

- e. work on mechanisms of involving Farmers' Organization/Civil Society Organization (FO/NGO/CSO) in development policy programmes and projects and initiatives such as NEPAD; (paragraph 69e)
- f. address problems that make farming difficult and unprofitable: funding, Infrastructure, markets, peace and security; (paragraph 69f)
- g. involve FO/NGO/CSO in international protocols and agreements like WTO that affect the rural people; (paragraph 69g)
- h. commit themselves to enhance sub-regional integration to promote inter-regional trade. (paragraph 69h)

For the Attention of FAO:

- 37. The Conference <u>recommended</u> that FAO should:
 - a. Provide support to NGO/CSO/FOs to enable their effective participation in the NEPAD/CAADP; (paragraph 70a)
 - b. contribute to promote policy dialogue between NGO/CSO and Governmental actors at national and regional levels; (paragraph 70b)
 - c. sensitize FAO country offices on the need to strengthen their relations with NGO/CSO and promote policy dialogue with Governments; (paragraph 70c)
 - d. designate focal points for FAO-NGO/CSO relations in the FAO country offices in order to promote cooperation with NGO/CSOs/FOs at the national level; (paragraph 70d)
 - e. support and involve Farmers' Organizations in its programmes and projects by working out a clear mechanism of participation, particularly in the Special Programme for Food Security at national and regional level; (paragraph 70e)
 - f. encourage the use of TCP funding for the capacity-building of FOs; (paragraph 70f)
 - g. contribute to the strengthening of the International Planning Committee (IPC) networking in the Africa Region and assist the network in the implementation of its plan of action; (paragraph 70g)
 - h. assist NGO/CSOs/FOs in mobilizing resources required for the implementation of their activities. (paragraph 70h)

FAO/AfDB Round Table on Financing Agricultural and Rural Development

For the Attention of Governments and Development Partners

38. The Conference <u>agreed</u> that:

- a. Governments should continue to review agricultural policies and legislative frameworks to create an enabling environment for making better use of development resources; (paragraph 74)
- b. Ministries of Agriculture should become more effective as "champions" of the agricultural sector and the rural poor and in securing a larger share of PRSP and HIPC resources; (paragraph 74)
- c. Governments should ensure that investment funds reach the farmers themselves, since they are the primary producers of wealth in most African countries. (paragraph 76)

39. The Conference emphasized:

- a. the need for small-scale, low-cost participatory approach; (paragraph 75)
- b. the need for financing institutions and development partners to streamline their own procedures in project processing, procurement, disbursement and monitoring; (paragraph 78)
- c. furthermore, the role of Governments in engaging local stakeholders, i.e. the private sector, farmers, development finance institutions, as well as development partners and finance institutions in increasing investment in agriculture; (paragraph 79)
- d. the need to further examine the question of preferential interest rates for small-scale farmers and other options for rural finance (paragraph 76).
- 40. The Conference recommended that agriculture's contribution to the economic growth and its role as a productive sector in the economy should be recognized and reflected in budgetary allocations. (paragraph 77)

Other Matters

For the Attention of Governments

41. The Conference <u>decided</u> that Rome-based Permanent Representatives should continue their discussion with FAO and WHO to agree on the time and the venue of the proposed regional conference on food safety for Africa. (paragraph 82)

For the Attention of FAO

42. The Conference <u>recommended</u> that FAO should consider the use of Portuguese language during the 33rd Session of the FAO Conference in 2005. (paragraph 81)

I. <u>INTRODUCTORY ITEMS</u>

Organization of the Conference

- 1. The Plenary Session of the Twenty-third FAO Regional Conference for Africa was held at the Sandton Convention Centre, Johannesburg, Republic of South Africa, from 4 to 5 March 2004.
- 2. The Conference was attended by 167 delegates from 37 Member Nations of the Region, of which 23 were represented at Ministerial level; 13 observers from Member Nations outside the Region, 2 observers from the Holy See, 13 representatives from 9 Organisations of the United Nations Specialized Agencies, 20 observers from Intergovernmental Organizations and 49 from International and Regional non-governmental organizations. The list of delegates is given in Appendix B.

Inaugural Ceremony

- 3. The inaugural ceremony was held at the Sandton Convention Centre, in the presence of His Excellency Thabo Mbeki, President of the Republic of South Africa and the Director-General of the Food and Agriculture Organization of the United Nations, Mr. Jacques Diouf. Her Excellency Thoko Didiza, Minister for Agriculture and Land Affairs of South Africa, welcomed the delegates to Johannesburg on behalf of the Mayor of the city. She wished the Delegates a successful meeting and looked forward to the outcome of the Conference which would respond to and address the food security as well as poverty alleviation challenges in Africa.
- 4. On this occasion, the Director-General of FAO and the President of the Republic of South Africa delivered two inaugural speeches summarized under section II Statements. His Excellency Helder Muteia, Minister for Agriculture and Rural Development of Mozambique, expressed the delegates' appreciation of the warm welcome and the multicultural show that displayed the rich arts of the Republic of South Africa. He finally thanked the President for sharing his insights on agricultural development and poverty as well as the Government and people of South Africa for their warm hospitality.

Election of Chairperson, Vice-Chairpersons and Appointment of Rapporteurs

5. The Conference considered the recommendations made by the Africa Group of Permanent Representatives to FAO in Rome, regarding the officers to service this session of the Conference and approved by acclamation the composition of the bureau as follows:

Chairperson: Republic of South Africa

H.E. Thoko Didiza,

Minister for Agriculture and Land Affairs

First Vice-Chairperson: Gabon

Mr Aristide Ongone Obame

Secrétaire Général de la Commission

Nationale pour la FAO

Second Vice-Chairperson: Morocco

H.E. Mohand Laenser

Minister for Agriculture and Rural Development

First Rapporteur: Senegal

H. E. Dr Samba Buri Mboup,

Ambassador to the Republic of South Africa

Second Rapporteur: Kenya

Dr. Gerrishon Gituma

Deputy Director Veterinary Services

6. The Conference also constituted a "Friends of the Rapporteur Group" comprising: Angola, Cameroon, Cape Verde, Egypt, Mali, Madagascar, Nigeria, Tanzania, Uganda and Zimbabwe.

Adoption of the Agenda and Timetable

7. The Meeting adopted the Agenda and Timetable with amendments. The Agenda is given as Appendix A, while the list of documents is shown in Appendix C.

II. <u>STATEMENTS</u>

Statement by the Director-General of FAO

- 8. In his opening speech, Mr. Jacques Diouf, Director-General of FAO, expressed his great pleasure to be in South Africa, the symbol of Africa's renaissance and extended his gratitude to President Thabo Mbeki and to the Government of the Republic of South Africa for their generous hospitality.
- 9. The Director-General recalled that the number of undernourished people, most of whom were in developing countries, was on the rise and that at the current pace, the WFS goals would be achieved only in 2150. He further pointed out that the prices of major commodities exported by developing countries were now lower than ever. Hence, in line with Doha Development Agenda for agriculture and the role of FAO's Committee on Commodity Problems, the Director-General intended to invite the representatives of the ministries of trade to the meeting of this Committee in February 2005. He pointed out that investment in agricultural development had dropped and in order to address the issue, FAO decided to jointly organize, with regional development banks, round tables on financing agriculture to be held in parallel with each of its 2004 Regional Conferences in the developing regions.
- 10. He stated that national alliances were being formed in member countries following the establishment of an International Alliance Against Hunger during the *World Food Summit: five years later*.
- 11. The Director-General emphasized the need for developing countries to take up the challenge of agricultural productivity and market competitiveness to improve their food security by addressing issues of land and water management, urban and peri-urban agriculture, livestock and transboundary diseases. He outlined FAO's initiatives in the area of forestry, fisheries and sustainable development projects for mountain regions and Small Island Developing States. FAO is striving to tackle women's unequal access to production resources.

- 12. He then briefly outlined central issues for discussion during the Conference among which was the implementation of the CAADP of NEPAD. In this regard, he indicated that FAO and other development partners were assisting member countries in CAADP-related activities. He encouraged exchange of experience on measures member countries have undertaken to implement the Maputo Declaration on Agriculture and Food Security in Africa. He stated that the Conference would also examine a proposal to integrate fisheries, forestry and livestock component into CAADP; food security reserve systems in Africa; and the implications of fertilizer production and use in Africa. He underscored the importance of the availability and use of fertilizer for significant and sustainable improvement in Africa's agricultural productivity.
- 13. He also urged the international community to adopt the required measures that would enable more fair trade among all parties, notably between developing and developed countries.
- 14. Finally, he expressed the urgent need to translate the Maputo Declaration and Sirte commitments into coherent, realistic and effective programmes. In concluding, he wished the delegates of the Twenty-third FAO Africa Regional Conference (ARC) successful deliberations.

The full text of the Statement is attached as Appendix D.

Opening Address by the President of the Republic of South Africa

- 15. His Excellency, Thabo Mbeki, President of the Republic of South Africa, extended a warm welcome to all delegates and thanked FAO for allowing South Africa the honour of joining the African family of nations to host the Twenty-third Africa Regional Conference.
- 16. The President reflected that development is about transforming societies, improving the lives of the poor, enabling everyone to have a chance at success and access to health care and education. President Mbeki elaborated that the situation of the continent and the tasks politicians had set themselves within the context of the African Union and its development programme, the New Partnership for Africa's Development (NEPAD), made it imperative that experts, politicians and the African small scale farmers worked together in a broad partnership towards the betterment of the latter.
- 17. The President of South Africa observed that whether politicians talked about "achieving a better life for all", "working towards poverty eradication", "changing the conditions of the working people" or "improving gender equality and the emancipation of women", it all came down to working with rural men and women. He recognised, however, that governments' investment in the past had often favoured the rural elite and the urban upper and middle classes rather than the small family operator. He called upon the current political leadership to allocate sufficient resources to agricultural development programmes while ensuring an active engagement of the peasant masses.
- 18. The President concluded by calling on the participants to be "dedicated to the strategic task to end the vulnerability, exclusion and powerlessness of our peasant masses, determined to ensure that they are liberated from fear and hunger, and that their voices are heard loud and clear." After this, he declared the Twenty-third Africa Regional Conference open and wished the delegates success in their deliberations.

The full text of the Address is attached as Appendix E.

Statement by the Independent Chairman of FAO Council

- 19. The Independent Chairman of the FAO Council, His Excellency Aziz Mekouar, expressed his appreciation to FAO for organizing the regional conference, in Johannesburg, South Africa, that had coincided with the celebration of the 10th year of the end of apartheid. He then congratulated the Technical Committee for the report and thanked the Director-General for his active engagement in the development of African agriculture.
- 20. He pointed out that the Conference provided a platform to discuss crucial issues of African agriculture in the framework of NEPAD in order to improve food security, reduce poverty and assure prosperity in the region. He further indicated that despite variation in African economies, most of them were characterized by low agricultural performance. It is for this reason that he expressed his keen interest in the outcome of the discussions, especially as regards CAADP implementation and other related agenda items of the conference. He further expressed his satisfaction that the issue of financing for agriculture would be discussed at the roundtable organized as a parallel event.
- 21. He expressed his appreciation to the Government and the people of South Africa for hosting the Regional Conference. He thanked the FAO Regional Office for Africa for the quality of the organization of the Conference and the Technical Committee for their excellent work. He wished the delegates fruitful deliberations.

Statement by the Deputy Executive Director of the World Food Programme

- 22. In her statement to the Conference, Ms. Sheila Sisulu, Deputy Executive Director of the World Food Programme (WFP) expressed her anticipation for collaborative work towards eradicating hunger and malnutrition in Africa. She stated that it was alarming to note that the number of hungry people in Africa was growing, contrary to other regions. She indicated that while causes of hunger were many and complex, the devastating effects were the same. She stated that until hunger was stamped out and universal education introduced, it would be difficult to eradicate poverty.
- 23. She referred to WFP collaboration with NEPAD, for feeding and schooling 40 million African children. She stressed the need for special assistance to some 34 million orphans 11 million as a result of HIV/AIDS.
- 24. She outlined that one of WFP's five strategic priorities for 2004-2007 was to help governments establish and manage their own food assistance programmes. She concluded that fewer resources implied the need to eliminate duplication and maximize synergy. In this regard, the WFP Deputy Executive Director informed the Conference that the Rome-based UN Agencies were collaborating on a twin track approach to ending hunger: providing short-term investments in food aid and looking into possibilities for long-term investments.

Report on FAO Activities in the Region 2002-2003 (ARC/04/2)

25. The Conference welcomed the comprehensive report presented by Mr. Joseph Tchicaya, Assistant Director-General and Regional Representative for Africa, informing on FAO activities in Africa during the biennium 2002-2003. It presented follow-up measures to recommendations of the 22nd ARC, especially with regard to FAO technical assistance to countries in the

implementation of the SPFS, support to the NEPAD Secretariat and to African ministries in the field of strengthening their capacities on addressing gender issues in agricultural development.

- 26. Member countries commended FAO's active role in support of African Agriculture, particularly the NEPAD-CAADP. They expressed their appreciation of FAO support to many countries in their efforts to improve policy management for agriculture productivity and food security. In this regard, member countries <u>recommended</u> that next Regional Conferences should be organized in a way that country statements focused mainly on key success stories to share with the others.
- 27. The Conference noted that selected FAO achievements in individual countries could be of high interest to neighbouring countries because of the cross-border implications. It was therefore <u>recommended</u> that FAO should adopt a sub-regional approach when implementing such programmes.

III. <u>DISCUSSION ITEMS</u>

- 28. The Conference had on its agenda two discussion items: i) Implementation of the Comprehensive Africa Agriculture Development Programme (CAADP) with four sub-items and ii) Integrated Water Resources Management (IWRM) for Food Security in Africa.
- 29. The Chairperson of the Technical Committee, Ms. Bongiwe Njobe, presented the report of the Committee, laying emphasis on the recommendations of the above two discussion items and giving an overview of the standing item i.e. Follow-up to the World Food Summit (WFS) and the *World Food Summit: five years later* Regional Dimensions.

<u>Implementation of the Comprehensive Africa Agriculture Development Programme (CAADP): Progress Review and related Sub-Items (ARC/04/4.1)</u>

- 30. The Conference noted that its Technical Committee had deliberated upon the main Document ARC/04/4.1 on the Implementation of the Comprehensive Africa Agriculture Development Programme (CAADP) and also took note of the related sub-item documents: ARC/04/4.2, ARC/04/.3, ARC/04/.4 and ARC/04/INF/6.
- 31. The Conference further noted that progress on CAADP implementation had been realized in all of its four pillars except for the market access programmes under the Rural Infrastructure and Market Access pillar, which were not well defined. It acknowledged the critical need for civil society and in particular, farmer's participation in the implementation of the CAADP as well as the importance of partnership between civil society, government, the private sector and other development partners to support CAADP implementation. It requested NEPAD Secretariat, AfDB, FAO and other development partners to further elaborate the Market Access component of CAADP pillar No. II for its effective implementation.
- 32. More significantly, the Conference acknowledged the progress made by a number of countries on follow-up to the Maputo commitment of allocating at least 10% of national budgets to agriculture and rural development within 5 years and appreciated FAO's assistance in preparing Medium-term Investment Programmes and bankable projects. The Conference appreciated the organization of the Roundtable on Financing Agriculture by FAO and AfDB as a parallel session at this conference.

33. The Conference also appreciated the documentation on the CAADP related sub-Items, including: initiative to review and update national agricultural policies and strategies; integrating forestry, fisheries and livestock into CAADP; fertilizer production and use in Africa; and the establishment of regional food reserve systems, including food stocks. It agreed with the objectives of the proposed NEPAD/WFP/FAO study on Food Reserve Systems and the finalization of the study.

34. To accelerate progress in the implementation of CAADP, the Conference:

- a. <u>recommended</u> the establishment of a Forum of Permanent Secretaries in order to support and ensure the implementation process of the CAADP at the national, regional and continental level in an effective and coherent manner;
- b. <u>recommended</u> setting up CAADP focal points at national level to drive the process;
- c. <u>urged</u> the NEPAD Secretariat to prepare annual reports on CAADP implementation;
- d. <u>urged</u> the NEPAD Secretariat to work with FAO (and other development partners) to set up a clear mechanism for monitoring the progress of the CAADP, with well-defined performance indicators and a specific time frame;
- e. <u>stressed</u> the need for NEPAD, with AU's support, to consider including agricultural sector in peer review mechanism to ensure good governance for implementation, in line with the existing established principles of the AU;
- f. <u>recommended</u> that NEPAD should work with AU with a view to establishing a CAADP Support Group;
- g. <u>recommended</u> that the outcome from the continental Farmers' Organization's consultation on CAADP implementation held from 23-25th February 2004, Johannesburg, should be taken into consideration;
- h. <u>urged</u> FAO to assist member countries to develop sustainable approaches to soil improvement based on integrated natural resources management and greater integration of crop-livestock systems. Particular attention should be given to the improvement of fertilizer availability, affordability and production in Africa, on the basis of regional cooperation and involvement of the private sector. In this respect, the Conference unanimously <u>adopted</u> the Resolution ARC/04/RES below.

35. To ensure alignment of CAADP with national and other programmes, the Conference:

- a. <u>recommended</u> to countries that had not done so, to engage with FAO to review policies and strategies, and develop medium term investment plans and bankable projects;
- b. <u>urged</u> the NEPAD Secretariat and FAO to continue to facilitate exchanges of experiences on success stories among countries in Africa;

- c. <u>recommended</u> that the AfDB infrastructure programmes for the development of rural infrastructure should support food production and market access;
- d. <u>recommended</u> that mainstreaming gender issues should be integral to all CAADP strategies and programmes.

36. To expand the scope of CAADP, the Conference:

- a. noted that progress was made with the development of a companion document on integrating forestry, fisheries and livestock sectors. The Conference, however, recommended that there should be further consultations with national governments and farmers' organizations to identify concerns, priorities and areas of investments;
- b. stressed the need to do further work to clarify the concept and process to establish African Centres of Excellence as a basis for facilitating capacity building and sharing of experience;
- c. recognized the work being done to address specificity, peculiarity and the challenges of Small Island Developing States, hence <u>requested</u> that the implementation of CAADP should take into account this issue.
- 37. The Conference applauded the commitment made by the African Heads of State and Government at the Maputo Summit, July 2003 to allocate at least 10% of national budgetary resources to agriculture and rural development within 5 years. In order to assist member countries to operationalize this commitment in a cost effective and efficient manner, the conference:
 - a. <u>recommended</u> that FAO and other development partners assist member countries to better articulate and define the scope and application of the 10% investment in the context of agriculture and rural development;
 - b. <u>urged</u> member countries to ensure that the 10% investment in agriculture and rural development should be justified by good returns.

RESOLUTION ON THE DEVELOPMENT OF FERTILIZER INDUSTRY IN AFRICA IN SUPPORT OF THE COMPREHENSIVE AFRICA AGRICULTURE DEVELOPMENT PROGRAMME (CAADP)

The Conference:

<u>Welcoming</u> the call by the Summit of Heads of State and Government of the African Union in the Maputo Declaration for the implementation, as a matter of urgency, of the CAADP at the national and regional levels and their commitment to allocate at least 10% national budget resources for its implementation within 5 years;

Noting that the CAADP document has set the target of 6% annual growth rate for food production in Africa, with particular attention to small-scale farmers and women;

<u>Noting Further</u> that the current annual growth rate for food production in Sub-Sahara African countries is less than 3%;

Aware that the use of fertilizers can greatly increase crop yield;

<u>Aware Also</u> that Africa is the only continent in which per capita food production has declined continuously over the past two decades, making the Continent a net food importer;

Recognizing that the decline in food production in Africa is due, *inter alia*, to the continuous mining of soil nutrients by cropping without adequate replenishment;

Noting that fertilizer use in Sub-Saharan Africa is only 9 kg/ha, as compared to 100 kg/ha in South Asia, 150 kg/ha in East and South-East Asia, 73 kg/ha in Latin America and 206 kg/ha in the industrial developed countries;

<u>Aware</u> that Africa has large deposits of natural gas and rock phosphate which are exported cheaply to the developed countries and the manufactured fertilizers are imported into Africa at high costs which the small-scale farmers cannot afford to pay;

Reaffirming the NEPAD principle of self-reliance and ownership:

- i) <u>Expresses</u> appreciation to FAO for the assistance rendered to the NEPAD Secretariat in the preparation of CAADP and the Action Plan;
- ii) <u>Recommends</u> to the NEPAD Implementation Committee of Heads of State to give top priority to the development of the fertilizer industry in Africa to support the sustainable implementation of the CAADP;
- <u>Calls</u> on the NEPAD Secretariat, with the assistance of FAO and the International Fertilizer Development Centre (IFDC) and other relevant Organizations to conduct an up-to-date assessment of all fertilizer plants in Africa with estimated costs of revamping them and the establishment of new plants at suitable sites, with the aim of making Africa not only self-sufficient in fertilizer production, but a net exporter of the finished products by the year 2015; and

iv) <u>Calls upon</u> National Governments, FAO and NEPAD to utilize the results of relevant national and sub-regional initiatives as well as of this assessment in order to facilitate fertilizer availability, affordability and production in Africa.

Integrated Water Resource Management for Food Security in Africa (ARC/04/5)

- 38. The Conference acknowledged that Integrated Water Resources Management (IWRM) was now considered the most appropriate framework for "good water governance" and recommended its adoption as a strategic framework for all socio-economic development activities.
- 39. The Conference further acknowledged the risks associated with rain-fed agriculture in semi-arid and drought-prone areas and <u>urged</u> member countries to adopt drought-mitigation measures in those areas subject to frequent weather vagaries leading to famine and food aid requirements.
- 40. The Conference recognized the important role of irrigation in food production and poverty reduction and <u>recommended</u> that it should be integral to any strategy to sustainably increase agricultural output. It further recognized the advantages of small-scale irrigation and <u>requested</u> FAO to continue its assistance to member countries to expand their water management programmes within the framework of the Special Programme for Food Security. The Conference, however, emphasized the need to build environmental health protection measures into irrigation development programmes.
- 41. Noting that some 60% of water withdrawn for agricultural production is lost in a variety of ways, the Conference <u>recommended</u> the adoption of water saving techniques and better onfarm water management in order to improve irrigation water efficiency and productivity.
- 42. The Conference noted the 25 action points which confirmed the existing commitments and the new actions that were proposed by the Heads of State and Governments in their recent Sirte, Libya Declaration on Agriculture and Water in Africa within the context of NEPAD and recommended that:
 - a. AU working with member countries should take appropriate steps to translate the commitments into concrete actions.
 - b. National governments should ensure public investment and private sector participation in the development of water resources for agricultural production and food security.

<u>Standing Item: World Food Summit and World Food Summit: five years later - Regional Dimensions (ARC/04/3)</u>

- 43. expressed appreciation for the initiatives taken by FAO to implement the World Food Summit Plan of Action and the *World Food Summit: five years later;*
- 44. noted, however, that the progress towards the WFS goal of reducing the number of the undernourished has so far been disappointing in that the number of undernourished people in Sub-Saharan Africa has increased from 168 million in 1990/92 to 202 million people in 1999-2001; and, therefore, recommended that:
- 45. Governments and Regional Economic Communities:

- a. step up their efforts to translate the commitments made at the WFS and at the WFS: fyl into action;
- b. coordinate policies and programmes and have holistic inter-disciplinary approach to tackle food insecurity in all its dimensions;
- c. accord high priority to food and the agricultural sector within a broad based development framework, and that development approaches, strategies and programmes be nationally owned;
- d. explore creating internal funding mechanisms to help implement their respective Regional Programmes for food security.

46. FAO:

- a. ensures that apart from cassava and rice, other staple crops such as maize be given due emphasis in CAADP, in view of its importance in the diet of many member countries; research be undertaken to diversify in the long-term diets in countries where maize is the main food commodity;
- b. continues to provide its technical assistance to member countries towards the work on grain reserves in view of their importance at national, sub-regional, and regional levels.

IV. <u>INFORMATION ITEMS</u>

47. In addition, the Conference considered and endorsed the following conclusions and recommendations of the Technical Committee as related to the Information Items below:

<u>Contribution of agricultural research and extension to food security and poverty</u> alleviation (ARC/04/INF/5)

- 48. <u>noted</u> the lack, in particular, of long-term research funding, weak agricultural research and extension linkages and insufficient attention to farmers' needs;
- 49. <u>emphasized</u> the constraints, opportunities and challenges of technology transfer mechanisms;
- 50. <u>agreed</u> that an Agricultural Research Extension System Support Programme which aims to reinforce achievement of the established NEPAD/CAADP goals requires, urgent implementation with the assistance of FAO, NEPAD Secretariat, FARA and other stakeholders;
- 51. <u>stressed</u> the need for an African research agenda to cover all sub-sectors, and especially underlined the necessity for the effective use of existing technologies and the opportunities provided by "intra-Africa technical cooperation";

- 52. <u>urged</u> FAO to continue its efforts in further enhancing NARS capacity building in the areas of agricultural research, knowledge and technology transfer, and strengthening the linkage between research, extension and farmers to effectively reverse productivity decline;
- 53. <u>emphasized</u> the urgent need for a "demand-driven" agricultural research and extension agenda that aims at problem solving for intended beneficiaries;
- 54. <u>endorsed</u> in principle the recommendation to hold sub-regional conferences on agricultural research and extension, details of which would be worked out between FARA, NEPAD, FAO and other stakeholders;
- 55. <u>recommended</u> that more attention should be given to the funding of ARES in line with the financial commitments made by the Governments, regional and international funding agencies;
- 56. <u>urged NEPAD</u>, FARA and FAO to report on progress at the next FAO Africa Regional Conference.

The Bushmeat Crisis in Africa: Conciliating Food Security and Biodiversity Conservation (ARC/04/INF/7)

The Conference:

- 57. <u>noted</u> that bushmeat continues to play an important role in providing protein, medicine and in improving income for rural poor. However, population growth and commercial hunting have led many key species to a dramatic decline while others are at the brink of extinction;
- 58. <u>recommended</u> that Governments, FAO and international partners should accord particular attention to identify appropriate alternative solutions and help implement them in close collaboration with local communities:
- 59. <u>recommended</u> that FAO, in collaboration with relevant international and regional organizations, should initiate studies on sanitary risks and diseases eventually transmitted through bushmeat consumption;
- 60. <u>requested</u> FAO to work with member countries and development partners to continue sharing experiences on the subject.

HIV/AIDS and the Food Crisis in Sub-Saharan Africa (ARC/04/INF/8)

- 61. took note of FAO's responses to the changing context of agricultural development, as a result of the HIV/AIDS impact at macro/meso level or institutional, community and the households/individual level and identified areas which require further action and follow-up;
- 62. agreed that two critical areas for FAO's future strategy stand out: one, the prevention of double emergencies of HIV/AIDS and food shortages in Africa and elsewhere; and two, the assistance to be provided to member countries to develop effective agriculture and rural resource-based mitigation and rehabilitation responses to the epidemic.

63. <u>recommended</u> that:

- a. Governments should take urgent action to review and strengthen agricultural policy and programming in order to mainstream HIV/AIDS considerations in sectoral strategies for agricultural development;
- b. Development partners, especially UNAIDS, WHO, FAO and the World Bank in close cooperation with NEPAD should increase their budget allocation to strengthening the institutional capacity to combat the epidemic through increasing collaboration with governments, NGOs and civil society;
- c. All parties involved should aim to reach an integrated response to cover the emergency-to-development continuum whilst maintaining a humanitarian perspective.

The International Year of Rice (ARC/04/INF/9)

The Conference:

- 64. noted the high potential contribution of NERICA to food security and <u>urged</u> member countries to promote the dissemination of the new rice variety;
- 65. encouraged member countries to observe the International Year of Rice.

FAO Strategic Framework for Bridging the Rural Digital Divide (ARC/04/INF/10)

The Conference:

66. noted the information contained in the document as well as the presentation in South Africa's experience with policy management to facilitate bridging the rural digital divide.

V. <u>SIDE EVENTS</u>

FOURTH FAO/NGO/CSO CONSULTATION FOR AFRICA

- 67. The fourth NGO/CSO Regional Consultation for Africa took place from 27 to 29 February 2004 at the Sandton Convention Centre in Johannesburg prior to the Twenty-third African Regional Conference. Ms Edith Molewa, Member of the Executive Council for North-West Province, on behalf of the Minister for Agriculture and Land Affairs, South Africa and the FAO Assistant Director-General and Regional Representative for Africa, Mr. Joseph Tchicaya, officially opened the meeting. The Consultation was attended by 46 participants from 19 African Countries, including 27 representatives from Farmers' Organizations (FOs) and 14 Non-Governmental Organizations (NGOs).
- 68. The Consultation agenda included two main themes that were also on the agenda of the Twenty-third ARC as follows: the follow-up to the *WFS:fyl* and the civil society involvement in NEPAD. At the end of the deliberations, the participants issued a final Declaration whose main recommendations are as follows:

69. For the Attention of Governments:

- a. Increase public funding to agriculture/rural sector by at least 10% rising to 30%;
- b. Formulate and promote policies and programmes that support family-based agroecological approaches to agriculture;
- c. Commit themselves to promoting the establishment of national alliances against hunger enshrining the Right to Food, with strong civil society involvement;
- d. Request TCP funding from FAO for Farmers' Organizations capacity building;
- e. Work on mechanisms of involving Farmers' Organization/Civil Society Organization (FO/NGO/CSO) in development policy programmes and projects and initiatives such as NEPAD;
- f. Address problems that make farming difficult and unprofitable: funding, infrastructure, markets, peace and security;
- g. Involve FO/NGO/CSO in international protocols and agreements like WTO that affect the rural people;
- h. Commit themselves to enhance subregional integration to promote inter-regional trade.

70. For the Attention of FAO:

- a. provide support to FO/NGO/CSO to enable their effective participation in the NEPAD;
- b. contribute to promoting policy dialogue between NGO/CSO and Governmental actors at national and regional level;
- c. sensitize FAO country offices on the need to strengthen their relations with NGO/CSO and promote policy dialogue with Governments;
- d. designate focal points for FAO-NGO/CSO relations in the FAO country offices in order to promote cooperation with FO/NGO/CSO at the national level;
- e. support and involve FOs in its programmes and projects by working out a clear mechanism of participation, particularly in the Special Programme for Food Security at national and regional level;
- f. encourage use of TCP funding for the FOs capacity-building;
- g. contribute to strengthening the International Planning Committee (IPC) network in the Africa Region and assist the network in the implementation of its plan of action;
- h. assist FO/NGO/CSO in mobilizing resources required for the implementation of their activities.

AfDB/FAO Round Table

Financing for Agriculture and Rural Development: Summary Record

- 71. The Round Table considered papers and/or presentations by the NEPAD Secretariat, the African Development Bank and FAO. The purpose of the meeting was to examine how resources could be mobilized to increase investment in agriculture and meet the needs of CAADP implementation. The constraints to increasing investment at all levels were discussed, including external resources, domestic resource allocations, and how to ensure that investment funds actually reach farmers.
- 72. The background to the discussion was the alarming increase in the number of hungry people in Africa and the decline in aid and lending for African agriculture. Aid to agriculture is just US\$1.1 billion per year equivalent to US\$1.60 per person. The estimates under CAADP of the investment needed is US\$251 billion to 2015, which is a small figure when compared with the US\$300 billion annual support given to agriculture in the OECD countries.
- 73. The constraints on internal and external resources include both the commitment of developed countries to aid in general and the government expenditure on agriculture. Over the last two years African leaders have prioritized agricultural development in order to achieve sustainable development across all sectors. This commitment was highlighted in the Maputo Declaration, in which Heads of State and Government pledged more resources to agriculture. It was agreed that the challenge now was to translate budgetary expenditure into effective delivery of services and support for the agriculture sector. The Round Table agreed that it would be useful for countries to share experiences in mobilizing resources for agriculture and ways of achieving effective delivery.
- 74. It was agreed that governments should continue to review agricultural policies and legislative frameworks to create an enabling environment for making better use of domestic resources. Allocations of public expenditure are made by Ministers for Finance. It therefore follows that Ministers for Agriculture needed to work more closely with Ministers for Finance. It was pointed out that the decline in financing institutions' lending to agriculture can partly be attributed to decline in demand from African countries, as well as the conditionalities set by lending institutions and the perceived high risk associated with the sector. It was agreed that ministries of agriculture should become more effective as "champions" of the agricultural sector and the rural poor and in securing a larger share of PRSP and HIPC resources.
- 75. The issue of the competing claims of social sectors health and education for scarce resources was discussed. The underlying problem was that agriculture was seen as being a "difficult" sector by development partners, with poor perceived performance. Although poor performance was acknowledged, this was attributed, in part, to the large and expensive project approaches of the past. The Round Table emphasised the need for small scale, low cost, participatory approaches. It also discussed how agriculture could become self sustaining and how the equivalent of the high value of imported food could be converted into investment.
- 76. The Round Table agreed that the most important issue in financing agriculture was to ensure that investment funds reached the farmers themselves, since they were the primary producers of wealth in most African economies. A number of measures for achieving this were discussed, including ensuring that public services aimed at increasing farmers' productivity research, extension, inputs, information reached farmers; cutting the cost of loan finance;

supporting MFIs; and supporting development banks' and commercial banks' operations in agriculture. The options for providing rural finance were discussed and the question of preferential interest rates for small scale farmers was identified as a matter that required further discussion.

- 77. The Round Table stressed that profitability of agriculture underlies all other measures. Some of the major points that were raised in this regard related to enhancing the enabling environment for investment, with special emphasis on investing in infrastructure and promoting market integration. In this context it was recognized that there is considerable scope and need for public/private partnerships. The meeting observed that agriculture's contribution to economic growth and its role as a productive sector in the economy needed to be recognized and reflected in budgetary allocations.
- 78. The problem of absorptive capacity was discussed. Improved utilization of existing resources can be achieved through ensuring that public services are demand-driven, and improving the implementation of projects. The Round Table emphasized that financing institutions and development partners should streamline their own procedures in project processing, procurement, disbursement, and monitoring.
- 79. The Round Table concluded that, although constraints exist to accessing external resources, this should not deter governments from initiating the implementation of CAADP with their own resources. The CAADP offers an ideal platform for the implementation of agricultural investments. Furthermore, the role of governments in engaging local stakeholders, i.e. the private sector, farmers, development finance institutions, as well as international development partners and finance institutions in increasing investment in agriculture was emphasized.

VI. <u>OTHER MATTERS</u>

Any other business

- 80. The Conference noted that Portuguese-speaking countries in Africa use other FAO languages to communicate during conferences. This situation is causing serious communication problems particularly in the exchange of information during technical meetings.
- 81. The Conference recommended that FAO should consider the use of Portuguese language during the 33rd Session of the FAO Conference in 2005.
- 82. The Meeting considered the proposal for holding a regional conference on food safety for Africa. It noted that the African countries' Permanent Representatives to FAO have started discussion on the matter with FAO and WHO. The Conference supported, in principle, the convening of a regional conference on food safety for Africa and decided that Rome-based Permanent Representatives should continue their discussion with FAO and WHO to agree on the time and the venue of the Conference.

VII. <u>CONCLUDING ITEMS</u>

Date and Place of the Twenty-fourth FAO Regional Conference for Africa

83. The Chairperson of the Africa Group of Permanent Representatives to FAO in Rome, the Ambassador from Cape Verde, briefed the Conference that, following consultations among

Permanent Representatives it had been proposed that the 24th FAO Regional Conference for Africa be held in Bamako, Republic of Mali.

84. The Conference accepted by acclamation this offer, which would be conveyed to the Director-General of FAO who would decide on the date and place of the Conference, in consultation with member countries.

Adoption of the Report of the Conference

85. The Conference considered and, after a few amendments, adopted its Report by acclamation.

Closure of the Conference

- 86. In his closing statement, the FAO Assistant Director-General and Regional Representative for Africa, Mr. Joseph Tchicaya, on behalf of the Director-General of FAO, Mr. Jacques Diouf, thanked all participants for the successful and fruitful conference. He recalled that the conference agreed that there was need to accord high priority to agricultural development and to provide sufficient investment in the sector in order to reduce levels of undernourishment and poverty in the region. He indicated that in pressing on the efforts to fight against hunger and poverty, the Conference reaffirmed its commitment to implement the Comprehensive Africa Agriculture Development Programme of NEPAD with the support of FAO and other development partners in accordance with the Declaration made by the Heads of State and Government at the AU Summit in Maputo in 2003.
- 87. Recalling further the endeavors of the conference, Mr. Tchicaya noted that the Conference appreciated FAO's technical assistance in the region and indicated that one of the major outcomes of the Conference was the unanimous engagement and determination of member countries to implement the CAADP in a collaborative manner and in partnership with all stakeholders. He assured the Conference that FAO, in particular through the Regional Office, would provide its technical assistance in response to priority areas of the region to increase food security, agricultural production and trade in a sustainable manner. He was pleased with the discussion on financing agriculture and hoped that the outcome would be taken into consideration by ministers of finance during their forthcoming meeting in March 2004.
- 88. Mr. Tchicaya expressed his sincere appreciation to all those who in various ways rendered the Conference a success, particularly members of the National Organizing Committee and the FAO Secretariat, interpreters, translators, messengers and the media. Finally, he expressed his profound gratitude to His Excellency Thabo Mbeki, President of the Republic of South Africa, to the Government and the People of South Africa for their generous hospitality and for the excellent facilities provided for the Twenty-third FAO Regional Conference for Africa.
- 89. In moving the Vote of Thanks, His Excellency Jorge Maria Custodio Santos, Ambassador and Permanent Representative of Cape Verde to FAO, and Chairperson of the Africa Group of Permanent Representatives, on behalf of all delegates and observers, expressed his sincere and profound gratitude to the Government and People of South Africa for the warm welcome and hospitality accorded to the participants during their stay in this beautiful country.

- 90. In her closing remarks, the Chairperson of the Conference, Her Excellency Thoko Didiza, Minister for Agriculture and Land Affairs, stressed that she was grateful for the mark of appreciation presented to the President, the Government and the People of South Africa for the successful organization of the Conference. She confirmed that it was a great privilege for her country to host the Conference and felt highly honoured to chair the Sessions.
- 91. She observed that the recommendations of the Conference deserved proper and timely follow-up and expressed her government's readiness for an effective follow-up, in collaboration with FAO.
- 92. The Chairperson commended FAO for its leadership and untiring efforts to improve food security and alleviate poverty in Africa.
- 93. She expressed appreciation for the efficient organization of the Conference by the FAO Secretariat and the National Organizing Committee. She finally thanked all those who had in various ways helped to make the Twenty-third FAO Regional Conference for Africa successful and wished all delegates, other participants and observers a safe journey back to their countries.
- 94. She then declared the Conference closed.

APPENDIX A

AGENDA

Technical Committee Meeting

1-5 February 2004

I. <u>INTRODUCTORY ITEMS</u>

- 1. Opening Ceremony
- 2. Election of Chairperson, Vice-Chairpersons and Appointment of the Rapporteur
- 3. Adoption of the Agenda and Timetable

II. SELECTED ISSUES IN AGRICULTURE AND RURAL DEVELOPMENT

- 4. Follow-up to the WFS and the WFS:fyl Regional Dimensions.
- 5. Implementation of the Comprehensive Africa Agriculture Development Programme (CAADP) of NEPAD:
 - i. Progress Review:
 - On-going national and Regional Economic Community programmes.
 - The Maputo Declarations of Ministers for Agriculture and Heads of State and Government.
 - The Commitment on budgetary resources and the need for 5-year medium term programmes and associated "Law Programmes" on agriculture and food security.
 - ii. The Initiative to Review and Update National Agricultural, Rural Development and Food Security Strategies and Policies.
 - iii. Integration of Forestry, Fisheries and Livestock issues in the CAADP.
 - iv. Implications of fertilizer's production and use in Africa.
 - v. Establishment of Regional Food Security Reserve Systems in Africa.
- 6. Integrated Water Resource Management (IWRM) for Food Security in Africa
- 7. Contribution of Agricultural Research and Extension to Food Security and Poverty Reduction in the African Region
- 8. The Bushmeat Crisis in Africa: Conciliating Food Security and Biodiversity Conservation in the Continent
- 9. HIV/AIDS and the Food Crisis in Sub-Saharan Africa
- 10. International Year of Rice 2004
- 11. FAO Strategic Framework for Bridging the Rural Digital Divide

III. OTHER MATTERS

IV. <u>CONCLUDING ITEMS</u>

- 12. Adoption of the Report of the Technical Committee
- 13. Closure of the Technical Committee Meeting

APPENDIX B

TWENTY-THIRD REGIONAL CONFERENCE FOR AFRICA

Johannesburg, South Africa, 1-5 March 2004

VINGT-TROISIEME CONFERENCE REGIONALE POUR L'AFRIQUE

Johannesburg, Afrique du Sud, 1-5 mars 2004

LIST OF DELEGATES LISTE DES DELEGUES

$\frac{\textbf{TECHNICAL COMMITTEE}}{\textbf{COMITE TECHNIQUE}}$

Chairperson: Ms Bongiwe Njobe, Director General, National Department of

Président: Agriculture, South Africa

First Vice-Chairperson: Mr. Aristide Ongone Obame, Secrétaire Général de la Commission

Premier Vice-Président: Nationale de la FAO, Gabon

Second Vice-Chairperson: Mr. Moha Marghi, Directeur de la Production Végétale, Maroc

Deuxième Vice-Président:

Rapporteur: Mr. Moussa Bocar Ly, Ministre Conseiller, Représentant

Adjoint Permanent auprès de la FAO, Sénégal

Co-Rapporteur: Mr. Joseph K. Mburu, Alternate Permanent Representative to

FAO, Kenya

PLENARY SESSION SESSION PLENIERE

Chairperson: Her Excellency Thoko Didiza, Minister for Agriculture and Land

Président: Affairs, Republic of South Africa

First Vice-Chairperson: Mr. Aristide Ongone Obame, Secrétaire Général Permanent

Premier Vice-Président: Commission Nationale de la FAO, Gabon

Second Vice-Chairperson: His Excellency Mohand Laenser, Minister for Agriculture and

Deuxième Vice-Président: Rural Development, Morocco

First Rapporteur: H. E. Samba Buri Mboup, Ambassador to the Republic of

Premier Rapporteur: South Africa, Senegal

Second Rapporteur: Dr. Gerrishon Gituma, Deputy Director, Veterinary Services,

Deuxième Rapporteur: Kenya

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Délégué

Rachid Benaissa Ministre Délégué

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APPENDIX C

LIST OF DOCUMENTS

ARC/04/1	Provisional Annotated Agenda
ARC/04/2	Report on FAO Activities in the Region, 2002-03
ARC/04/3	Follow-up to the World Food Summit and <i>The World Food Summit:</i> Five Years Later: Regional Dimensions
ARC/04/4	Implementation of the Comprehensive Africa Agriculture Development Programme (CAADP) of NEPAD
ARC/04/5	Integrated Water Resource Management (IWRM) for Food Security in Africa
ARC/04/INF/1	Provisional List of Documents
ARC/04/INF/2	Provisional Timetable
ARC/04/INF/3	Information Note
ARC/04/INF/4	Statement of the Director-General
ARC/04/INF/5	Contribution of Agricultural Research and Extension to Food Security and Poverty Reduction in the Africa Region
ARC/04/INF/6	Initiative to Review and Update National Agricultural, Rural Development and Food Security Strategies and Policies
ARC/04/INF/7	The Bushmeat Crisis in Africa: Conciliating Food Security and Biodiversity Conservation in the Continent
ARC/04/INF/8	HIV/AIDS and the Food Crisis in Sub-Saharan Africa
ARC/04/INF/9	International Year of Rice - 2004
ARC/04/INF/10	FAO Strategic Framework for Bridging the Rural Digital Divide

APPENDIX D

STATEMENT BY THE FAO DIRECTOR-GENERAL TO THE TWENTY-THIRD FAO REGIONAL CONFERENCE FOR AFRICA

Johannesburg, South Africa, 04 March 2004

Your Excellency Mr Thabo Mbeki, President of the Republic, Distinguished Ministers, Honourable Delegates, Excellencies, Ladies and Gentlemen,

It is for me a great pleasure to be in this country, symbol of Africa's renaissance, to address the Ministers and other leaders of African agriculture participating in the Twenty-third FAO Regional Conference for Africa in this splendid Sandton Centre. I should like to express my gratitude to President Thabo Mbeki and to his Government for their warm welcome and their generous hospitality.

Excellencies, Ladies and Gentlemen,

(State of food and agriculture in the world)

During the first half of the 1990s, the number of hungry declined by 37 million. In contrast, during the second half of the decade, it increased by 18 million. Positive achievements in many countries have been countered by setbacks in many others. In 1999-2001, there were 842 million undernourished people in the world, including 798 million in the developing countries, 34 million in the countries in transition and 10 million in the industrialized countries. At this rate, the World Food Summit's objective of halving the number of hungry people by 2015 will only be achieved in 2150.

In 2003, world cereal utilization totalled some 1,970 million tonnes, exceeding production by 100 million tonnes.

The prices of many commodities that developing countries export are now lower than ever. Coffee and cotton are the most spectacular examples, but cocoa, sugar and bananas have followed the same path. Thus, world coffee prices plummeted from about US\$135 per tonne in the mid-1990s to less than US\$50 in these last two years. Developing country earnings from cotton exports contracted from US\$3.5 billion in 1996 to under US\$2 billion in recent years. Moreover, forty-three countries earn more than 20 percent of their total export revenue and more than 50 percent of their total agricultural revenue from just one agricultural commodity.

After the failure of the Cancun Ministerial Conference, negotiations have resumed following the meeting of the WTO General Council in December 2003. Commitment towards achieving the Doha Development Agenda for agriculture was confirmed at the

Round Table held on this subject on 2 December 2003 during the 32nd Session of the FAO Conference, for a fair trade policy is essential for rural development and food security. In this context, the role of FAO's Committee on Commodity Problems is more important than ever. It is with this in mind that I intend to invite representatives of the ministries of trade to the next session of this Committee in February 2005.

At constant 1995 prices, external aid to agricultural development fell from US\$27 billion to between US\$10 and 15 billion during the 1990s, whereas the amount should be doubled and agriculture's share of national budgets should be increased to make any significant progress in reducing undernourishment.

(Round tables on financing for agricultural development)

It is to mobilize such financial resources that FAO has decided to jointly organize, with the regional development banks, round tables on financing for agriculture to be held in parallel with each of its 2004 Regional Conferences in the developing regions.

(World Food Summit: five years later)

During the *World Food Summit: five years later* of June 2002 in Rome, the Heads of State and Government resolved to accelerate implementation of the Summit's Plan of Action and called for an International Alliance Against Hunger.

National alliances are thus being formed in member countries to mobilize governments, parliaments, NGOs, civil society, the private sector and agricultural organizations.

(Agriculture)

The developing countries need to take up the challenge of agricultural productivity and market competitiveness to improve their food security.

Soil is under accelerated degradation, affecting 21 million hectares of arable land and threatening the irreversible loss of 6 million hectares. In the arid and semi-arid areas that cover 45 percent of the world's land surface, the integrated management of land, water and fertilizer can significantly mitigate this situation.

Urban and periurban agriculture and home and school micro-gardens would rapidly improve the level of nutrition of the urban poor, with relatively modest levels of investment. FAO has undertaken such projects in all regions of the world, using Technical Cooperation Programme resources and TeleFood funds.

Livestock sustains some 800 rural poor and meets 30 to 40 percent of total food requirements.

Transboundary animal diseases, such as foot-and-mouth disease, haemorrhagic fever, Rift Valley fever, swine fever, contagious bovine pleuropneumonia and avian influenza, are sources of concern for trade and public health. Yet some real progress has been made. The number of rinderpest-free countries already exceeds 105 and is growing steadily, but the countries concerned, the regional and international organizations, the NGOs and the donors will have to work in concert to eliminate the last reservoirs of infection. The battle against old and new epidemics is a major challenge that FAO and its partners are seeking to wage under the Emergency Prevention System for Transboundary Animal and Plant Pests and Diseases (EMPRES).

The International Treaty on Plant Genetic Resources has been ratified by 34 countries. It will come into force upon ratification by 40 countries, probably during the first half of 2004. This is an area in which FAO encourages the safekeeping of indigenous knowledge, especially as regards agrobiodiversity.

(Forestry)

A Ministerial Meeting on Forestry will be convened in 2005 to study the recommendations of the Regional Commissions and to make strategic decisions on the future of the sector.

(Fisheries)

At global level, almost 10 percent of fish stocks are depleted and 18 percent are overexploited, mainly because of illegal, unreported and unregulated fishing, more efficient new technologies and excess capacity of fishing fleet. The situation is aggravated by the absence of monitoring and surveillance of vessels, particular by means of satellite transponder technology.

FAO will therefore be convening a meeting of Fisheries Ministers in Rome in 2005 to give fresh impetus to the actions needed in this sector.

(Sustainable agricultural development)

As regards sustainable agriculture and rural development, FAO is proceeding with the formulation of a four-year project for mountain regions, in collaboration with 250 civil society organizations in 90 countries, and working closely with 65 governments and intergovernmental organizations.

The International Conference of Small Island Developing States will be held in Mauritius in August 2004. FAO is actively involved in this initiative and will organize a Ministerial Conference on the Development of Agriculture in Small Island States in Rome in 2005.

Although they account for 60 percent of agricultural production in the developing countries, women have unequal access to productive resources. FAO is striving to tackle this problem, devising specific indicators for appropriate policies.

(Emergency situations)

As of end of 2003, 38 countries were faced with serious food shortages requiring international assistance. Yet, food aid in cereals fell to 7.4 million tonnes in 2001-02, down 2.3 million tonnes or 23 percent from 2000-01.

Eight million small farmers and agricultural workers died from HIV/AIDS between 1985 and 2000 in the 25 most affected countries. To deal with this situation, FAO's strategic response is centred on agricultural and rural policies, and on programmes, projects and institutional frameworks.

Mr President of the Republic, Excellencies, Ladies and Gentlemen,

(State of food and agriculture in the region)

Africa is the only region in the world in which average *per capita* food production has been constantly falling for the past 40 years. If current trends persist, the number of undernourished persons on the continent will increase between now and 2015, in contrast to the other developing regions.

In 1999-2001, 26 percent of the African population were chronically under nourished, a total of 207 million people.

The current levels of undernourishment and the alarming trends provide ample justification for giving high priority to agricultural development in Africa.

What is more, agriculture accounts for 17 percent of GDP, 57 percent of employment and 11 percent of export earnings.

The continent's countries suffer the consequences of variability of output, relatively low yields and heavy dependence on the export of primary commodities, in a context of low elasticity of supply and high volatility of price. Africa's agriculture is undercapitalized, underperforming and uncompetitive.

There are many root causes for this. There is, for example, the insignificant use of modern inputs, with only 22 kg of fertilizer applied to each hectare of arable land compared to 144 kg in Asia. The level is even lower in Sub-Saharan Africa, which uses 10 kg per hectare.

The selected seeds that spurred the success of the Green Revolution in Asia and in Latin America are barely used in Africa. There is also a profound shortage of rural roads and storage and processing facilities.

Another factor strongly influencing the continent's poor agricultural performance is **water**. Africa fails to make good use of its water resources, whether these be surface waters, ground waters or runoff waters from rainfall. It only uses 1.6 percent of its available water reserves for irrigation as compared to 14 percent in Asia.

Only 7 percent of Africa's cropland is irrigated against 40 percent in Asia, and if we exclude the five most developed countries in this regard – Morocco, Egypt, Sudan, Madagascar and South Africa – the proportion for the remaining 48 countries drops to 3 percent.

Yields from irrigated crops are three times higher than yields from rainfed crops, but agricultural activity on 93 percent of Africa's arable land is dependent on extremely erratic rainfall and therefore seriously exposed to the risk of drought. Eighty percent of food emergencies are linked to water, especially water stress.

This inadequacy of water control and lack of infrastructure constitute the structural limitations that largely explain why Africa's agriculture is unproductive and uncompetitive.

Between 1990 and 2000, the highest average annual loss of forest cover was recorded in Africa, with 0.78 percent, compared to 0.41 percent in South America and 0.2 percent at world level.

During the past ten years, Africa's fish production has stalled and *per capita* fish supply has only diminished. Apparent supply has dropped from 9 to 7 kg per person per year. At the world level, fish supplies are increasingly sourced from aquaculture, which now accounts for almost 30 percent of global output, but in Africa aquaculture's contribution is insignificant.

Mr President of the Republic, Excellencies, Ladies and Gentlemen,

(Agenda of the Conference)

(CAADP/NEPAD activities)

This Regional Conference will be called upon to discuss implementation of the NEPAD Comprehensive Africa Agriculture Development Programme (CAADP) which was approved at the Special Ministerial Session of the FAO Regional Conference for Africa held in Rome on 9 June 2002. This Programme received crucial support in July

2003 at the Second Ordinary Session of the African Union Assembly in Maputo, where the Heads of State and Government approved the *Declaration on Agriculture and Food Security in Africa*. Since then, FAO has stepped up its assistance to member countries in support of their actions. In September and December 2003, it hosted a meeting of representatives of the 18 member countries of NEPAD's Implementing Committee, the African Developing Bank, the World Bank, IFAD, WFP and civil society to examine ways of supporting implementation of the Comprehensive Programme.

Today, you are invited to exchange information on the measures that you have taken individually and collectively to implement the Maputo commitments and the Comprehensive Programme and to examine the question of its financing. FAO will report on its cooperation with Member Nations in this process. Its support has focused on updating national strategies for food security and agricultural development towards the year 2015, and on preparing for 50 countries medium-term programmes and legislative programmes, as well as bankable projects to put before advisory financing groups. It will also help member countries to implement the commitment in the Maputo Declaration to allocate, within five years, at least 10 percent of respective national budgets to agriculture and, importantly, to install a tracking system to monitor achievements.

(Integration of forestry, fisheries and livestock into the CAADP)

The Conference will also examine a precursory proposal to integrate fisheries, forestry and livestock components into the Comprehensive Programme, formulated in collaboration between NEPAD and notably FAO. A draft consolidated text will be drawn up in the light of the Conference's discussions. This document will be examined by the ministers responsible for each sector and will also be submitted for review to NEPAD and the African Union before being submitted in turn to the Heads of State at the Third Summit in July 2004 in Addis Ababa.

(Food security reserve systems in Africa)

In follow-up to the Maputo Declaration, FAO has submitted to your attention a background paper on regional food security reserve systems. This is part of a larger study involving WFP and other partners.

The Special Programme for Food Security, proposed as a NEPAD programme by the Regional Conference in Cairo, should serve as a catalyst, with the Regional Programmes for Food Security, for concrete implementation of the Comprehensive Africa Agriculture Development Programme.

(Implications of CAADP implementation on fertilizer production and use in Africa)

The implications of the Comprehensive Programme on fertilizer production and use in Africa will also be examined. Any rapid improvement in agricultural productivity

will largely depend on the availability and use of fertilizer, drawn mainly from an increase in local production.

(Agricultural trade)

Africa only accounts for 3 percent of world agricultural trade. The international community needs to adopt rules that are fairer to all and that will allow the non-subsidized smallholders of developing countries to find outlets on markets. Producers are at the mercy of fluctuating markets and the support given to agriculture in the developed countries which reached US\$318 billion in 2002. FAO will continue to provide related support to Member Nations, notably in training and information.

Mr President of the Republic, Excellencies, Ladies and Gentlemen,

With the right leadership and the political will, Africa must and can change its present agricultural situation. We already have encouraging examples from a number of countries.

This political will was resoundingly affirmed in the historic Declarations of Maputo on agriculture and food security in Africa and of the Extraordinary Summit of Sirte on water and agriculture.

Voiced commitments must now translate into coherent, realistic and effective programmes under preparation with the support of the Organization. We will also need to mobilize internal and external sources of funding.

I wish you every success in your work and thank you for your kind attention.

APPENDIX E

OPENING ADDRESS BY THE PRESIDENT OF THE REPUBLIC OF SOUTH AFRICA

Johannesburg, South Africa, 4 March 2004

The Director-General of FAO, Dr Jacques Diouf
The Independent Chair of Council, Mr Aziz Mekour
Honourable Ministers
Your Excellencies, Members of the Diplomatic Corps
Distinguished Delegates
Ladies and Gentlemen.

I would like to thank you most sincerely for giving me the opportunity to address this distinguished gathering today. On behalf of the Government and people of South Africa, I extend a very warm welcome to all of you.

It is indeed an honour for South Africa to join the African family of nations in hosting, for the first time, this seminal Twenty-third Africa Regional Conference of the Food and Agriculture Organisation (FAO).

In his book "Globalisation and its discontents", the Nobel Prize-winning economist, Joseph Stiglitz, says:

"The developing countries must assume responsibility for their well-being themselves ... What is needed are policies for sustainable, equitable, and democratic growth. This is the reason for development. Development is not about helping a few people get rich or creating a handful of pointless protected industries that only benefit the country's elite; it is not about bringing in Prada and Benneton, Ralph Lauren or Louis Vuitton, for the urban rich and leaving the rural poor in their misery ... Development is about transforming societies, improving the lives of the poor, enabling everyone to have a chance at success and access to health care and education. This sort of development won't happen if only a few people dictate the policies a country must follow ... There must be broad participation that goes well beyond the experts and politicians." (Penguin Books, London 2002. pp 251-2.)

Most of us participating in this conference belong to what in some literature is described as the political class. We are part of the political leadership of our countries and continent. One of our responsibilities is precisely to ask the question that Stiglitz tries to answer.

That question is - what is development? In this context, I trust that we would not find it too difficult to agree with Stiglitz - that development is about transforming societies,

improving the lives of the poor, enabling everyone to have a chance at success and access to health care and education, and so on.

I trust we would agree that it is not about helping a few people get rich or creating a handful of pointless protected industries that only benefit the country's elite; that it is not about bringing in Prada and Benneton, Ralph Lauren or Louis Vuitton, for the urban rich and leaving the rural poor in their misery.

We have gathered here to consider the challenges of the agrarian revolution in Africa. Writing about India, Ismail Chaudhury ("Agrarian Revolution Revisited") said: "Industry being the sole and prime concern of the government authorities everywhere, political parties now pay less attention to the peasant question. The official policy of pacifying the rural aggrieved is to distribute doles under pompous schemes, not land ... In (the) curious world of (the) revolutionary strategy (even of revolutionary parties), peasants have no role to play other than to participate in voting."

We, for our part, dare not follow the Indian example, if Chaudhury is correct in his assessment of the attitude of the Indian political parties. We cannot afford to pay less attention to the peasant question, seeing these peasant masses as nothing more than voting cattle to return our parties to power, with no other role.

Where Stiglitz has said that there must be broad participation in defining the development agenda, going well beyond the experts and politicians, the African peasant must be included within this broad participation. The objective situation on our continent and the tasks we have set ourselves within the context of the African Union (AU) and its development programme, New Partnership for Africa's Development (NEPAD), make it imperative that we focus on the peasant question, working together with the African peasant masses.

According to one paper on "Africa's Agrarian Transformation", 80 percent of Africa's population is rural. This peasant population includes 70 percent of those on our continent who fall within the category of those who are extremely poor and undernourished.

The figures reflecting the incidence of poverty between the urban and rural African populations confirms the higher levels of poverty among the rural masses. Some relevant figures show that:

In 1991 in Tanzania, 20 percent of the urban population suffered from a standard of living below the National Poverty Line, while the figure for the rural population was 50 percent. The respective figures for Zambia in 1993 were 46 and 88 percent. Those for Mozambique in 1997 were 62 and 69 percent.

The 1990 figures reflecting the size of the labour force in agriculture compared to the labour force as a whole also emphasise the importance of agriculture and the rural areas.

The figures for Malawi, Mozambique, Tanzania and Zambia respectively were 87, 83, 84 and 75 percent.

In the book, "Can Africa Claim the 21st Century?" the World Bank has this to say about the role of women in African agriculture:

"Women play a big role in Africa's agricultural production, performing 90 percent of the work of processing food crops and providing household water and firewood, 80 percent of the work of food storage and transport from farm to village, 90 percent of the work of hoeing and weeding, and 60 percent of the work of harvesting and marketing ... Despite their importance in agricultural production, women face disadvantages in accessing land and financial, research, extension, education, and health services. This lack of access has inhibited opportunities for agricultural investment, growth and income." (p196).

You are, of course, familiar with all the facts and figures about African agriculture that I have cited. But I referred to them to emphasise the centrality of the peasant question in the struggle for the renewal of our continent.

When we say we must achieve a better life for all our people, the overwhelming majority of these are the peasant masses. When we say we must alleviate and eradicate poverty, we refer first and foremost to our people in the rural areas. When we speak of changing the conditions of the working people for the better, we are referring principally to those who work in agriculture. Similarly, when we talk about gender equality and the emancipation of women, our victory can only be won when such emancipation encompasses the rural women.

We quoted Ismail Chaudhury of India as saying: industry being the sole and prime concern of the government authorities everywhere, political parties now pay less attention to the peasant question.

In their 1997 paper entitled "Explaining Agricultural and Agrarian Policies in Developing Countries", Hans P. Binswanger and Klaus Deininger wrote:

"The literature describing urban bias (Lipton 1977, 1993) provides qualitative evidence that government investment has often favoured the rural elite and the urban upper and middle classes rather than the small family operator." (p19).

Joe Stiglitz has said that development is not about bringing luxury goods for the urban rich and leaving the rural poor in their misery.

The Kenyan novelist and writer, Ngugi wa Thiongo put this matter more starkly when he said:

"In the economic sphere, wherever the new (post-colonial ruling) class ensures control of the management of the national wealth by external Western financial factors, they do, in the political sphere, also find new trust in western governments. Their own people on the other hand are not to be trusted. The masses, the entire working people, became the enemy. Ethnic divisions, to weaken any concerted efforts against the neo-colonial order, are actively pursued. They begin to view their own society, their own history, their own efforts, their own skins, with the same kind of eye and result that we saw articulated in the literature taught in the colonial classroom. A political characteristic of the neo-colonial order is its discomfiture with the masses and its distrust of local initiatives in everything. It measures its success by how effectively it can reproduce and maintain the colonial order in everything from economics to culture." ("Literature and Society" in "Writers in Politics", James Currey, Oxford - 1997).

Binswanger and Deininger also explain the disempowerment of the rural masses, making it difficult for them to challenge the new masters. They write:

"Agricultural producers are separated by large physical distances, which make communication difficult, unless infrastructure - such as roads and telecommunications systems - is well developed. Furthermore, since agricultural activities are seasonal, the potential for concentrated collective action is limited to the slow seasons. These limitations are most pronounced for peasants and other small producers who are widely dispersed, produce a variety of heterogeneous goods for home consumption and the market, are lacking education and access to infrastructure, and lack strong social ties ... The differences in income and wealth generated by discrimination and differential accumulation of social capital in turn reduce the political action potential of the groups suffering from discrimination." (p27).

When Ngugi speaks about the masses and the working people he says we, "the new ruling class", do not trust and see as the enemy, he is also talking about these disempowered people in the rural areas, who constitute the majority of the masses and the working people. And if he is right, obviously we, this "new ruling class", work from our capitals, our urban areas, to reproduce and maintain the colonial order in everything from economics to culture.

I am certain that those of us present in this hall who are part of the African political class, will deny that we are the kind of political animal described by Ngugi was Thiongo. But in a sense, we have a responsibility and a task to ensure that the agrarian programmes we elaborate and implement, rather than what we say, prove that we are not the creatures Ngugi sought to denounce.

In the book we have cited, the World Bank says:

"Though Africa's agriculture has responded to limited reforms, it remains backward and undercapitalised, the result of centuries of extractive policies. Recapitalising the sector will require maintaining and improving price incentives (including by encouraging competitive input markets), channelling more public spending and foreign aid to rural communities (including for local infrastructure), and tapping into the savings potential of

farmers. These changes are also needed to create incentives to reverse severe environmental degradation. Public-private partnerships can make a contribution, including in agricultural research and extension, where a regional approach would also help. And wider access to OECD markets for agricultural products would make a big difference - at some \$300 billion, subsidies to OECD agriculture are equal to Africa's GDP." (p4).

What we had done and not done was criticised more boldly by Binswanger and Deininger, who wrote:

"A group of countries, including Argentina, Ghana, Nigeria, Tanzania, Uganda, Zambia, and many other countries, also had agrarian structures dominated by family-farms. However these countries discriminated heavily against agriculture by maintaining overvalued exchange rates, industrial protection, and export taxation. In addition, they provided little support to agriculture, and the support they did provide went primarily to relatively inefficient, but politically powerful large producers. Except in regions with especially favourable agricultural conditions, agricultural output has not kept up with population growth, and rural poverty has increased sharply. Although many of these countries have recently initiated macroeconomic stabilisation programmes and structural reforms, they are reforming agricultural policies, with some notable exceptions, only slowly." (p 7/8).

The centuries of extractive policies to which the World Bank refers, which have left African agriculture backward and undercapitalised to this day, include the colonial period. We must therefore accept that during the years of independence, we have not done the things mentioned by the World Bank, including the allocation of sufficient resources to agriculture, the development of the rural infrastructure, reducing input costs to the agricultural producers, attending to agricultural research and extension, and so on.

To that extent Ngugi was correct to observe that Africa's political class has been content to oversee the reproduction and maintenance of the colonial order, at least in the area of agriculture.

For instance, we ourselves know that our budgetary allocations to agriculture have been very low. To worsen the problem, World Bank and other international transfers to African agriculture have also declined over time. During the years 1992-97, the World Bank support amounted to \$322.1 million annually. By 2000, this had declined to \$173.5 million.

We also know that because of our neglect of agriculture, paying less attention to the peasant question, as Chaudhury put it, dependence on imported food has also increased quite significantly, further entrenching our position as net importers of food.

In 1990 our food exports amounted to \$6.9 billion, with imports standing at \$12.7 billion. By 2000, our food exports had increased to \$7.9 billion, while imports jumped to \$15.2 billion.

I would like to believe that the Comprehensive Africa Agricultural Development Programme (CAADP) and other decisions that our continent has already taken, including the African Water Vision 2025, and others that are on your agenda, seek to break with a colonial and post-colonial past that has produced the African agricultural crisis which you know very well, elements of which we have mentioned.

To that extent, we can say that, however belatedly, we have drawn the African roadmap that signifies that we are determined to break away from the neo-colonial route that Ngugi wrote about. Accordingly, we can say that we are at one with Joe Stiglitz when he says that development is about transforming societies, improving the lives of the poor, enabling everyone to have a chance at success and access to health care and education, and extricating the rural masses from the misery of poverty and underdevelopment.

The remaining and perhaps more difficult task is to ensure that we implement our decisions. Put briefly, this means that we have to work hard and consistently to guarantee the success of the African agrarian revolution.

In the first instance this is a political rather than a technical task. It is about ensuring that we break with a tradition that has marginalized African agriculture and the peasant masses from our domestic, regional and continental transformation processes.

It is about ensuring that as a political class, we recommit ourselves to the objective of advancing the interests of the masses, the working people of our country, that Ngugi said we do not trust and treat as an enemy.

It means that we must see ourselves and act as revolutionaries, determined to fight against and defeat the inertia and social forces that will inevitably work to ensure that, practically, we treat the decisions we have taken as mere paper decisions we can forget as soon as this Conference comes to an end.

It also means that we must refuse to treat the peasant masses in our countries and continent as mere objects of policies decided by an elite, striving to ensure their active and conscious engagement in a people-driven process of change.

Perhaps the first thing we will have to do, is to inform these peasant masses about what we have decided, addressing them in their native languages. We must also encourage them to have their say as to what they think of our plans and programmes, committed to the view that, as Stiglitz said, that there must be broad participation that goes well beyond the experts and politicians.

In his book, "Development as Freedom", another Nobel Laureate in Economics, Amartya Sen says:

"Hunger relates not only to food production and agricultural expansion, but also to the functioning of the entire economy and...the operation of political and social arrangements that can, directly or indirectly, influence people's ability to acquire food and to achieve health and nourishment." (Oxford University Press, Oxford. 1999 - p 162).

"The Strategic Framework for IFAD 2002-2006" takes these ideas further when it says:

"Poverty is not only a condition of low income and lack of assets. It is a condition of vulnerability, exclusion and powerlessness. It is the erosion of (the people's) capability to be free from fear and hunger and have their voices heard."

I am honoured to have had the opportunity to speak at this important Conference attended by African revolutionaries, who are dedicated to the strategic task to end the vulnerability, exclusion and powerlessness of our peasant masses, determined to ensure that they are liberated from fear and hunger, and that their voices are heard loud and clear.

I declare the Twenty-third African Regional Conference of the Food and Agriculture Organization open and wish you success in your deliberations.

Thank you.

APPENDIX F

REPORT OF THE TECHNICAL COMMITTEE OF THE TWENTY-THIRD FAO REGIONAL CONFERENCE FOR AFRICA

Johannesburg, South Africa, 1 – 3 March 2004

I. <u>INTRODUCTORY ITEMS</u>

Organization

- 1. The Technical Committee of the Twenty-third FAO Regional Conference for Africa met from 1 to 3 March 2004, at the Sandton Convention Centre, Johannesburg, Republic of South Africa.
- 2. The Meeting was attended by 135 delegates from 32 Member Nations of the Region, 11 observers from Member Nations outside the Region, 10 representatives of the United Nations Specialized Agencies and 57 observers from intergovernmental and non-governmental organizations, the list of delegates is given as Appendix B.

Opening Ceremony (Agenda Item 1)

- 3. Dr. Maryam Moustapha Mousa, Minister Plenipotentiary for Agriculture Affairs welcomed participants to the Twenty-third Africa Regional Conference, on behalf of the Arab Republic of Egypt, the outgoing Chair.
- 4. The FAO Assistant Director-General and Regional Representative for Africa, Mr Joseph Tchicaya, welcomed the delegates on behalf of the Director-General of FAO, Mr Jacques Diouf. He expressed FAO's appreciation to the Government of the Republic of South Africa for hosting this Conference and for putting at its disposal the excellent facilities at the Sandton Convention Centre, Johannesburg. He also thanked the National Organising Committee for its preparatory hard work. He also noted that the Conference also provides an opportunity to stage numerous exhibitions, seminars and other parallel events planned by the national authorities that would enhance the participants' stay in the Republic of South Africa, coinciding with the celebrations to mark the 10th anniversary of the end of the apartheid.
- 5. He referred to the last Conference held in Cairo, Egypt, in February 2002, which unanimously adopted a resolution on the New Partnership for Africa's Development (NEPAD) that was reinforced by the Heads of State and Government during the African Union Summit, Maputo in July 2003, thus providing political support to the Comprehensive Africa Agricultural Development Programme (CAADP) of the NEPAD.
- 6. Mr Tchicaya observed that FAO had continued to support member countries in various areas related to its mandate and in particular with technical assistance in support

of investments and collaboration with investors. He requested the delegates' thorough analysis and discussion of the following agenda items:

- a. Implementation of the CAADP;
- b. Integrated Water Resources Management (IWRM) for Food Security;
- c. Regional priorities in follow-up to the WFS and the WFS:fyl;
- d. Contribution of Agricultural Research and Extension to Food Security and Poverty Reduction;
- e. Bushmeat crisis;
- f. HIV/AIDS and the Food Crisis;
- g. International Year of Rice 2004; and
- h. FAO's Strategic Framework for Bridging the Rural Digital Divide/WAICENT.
- 7. He further referred to the fact that there would be the Round Table on Financing Agricultural Development organised as a parallel session to the Conference.
- 8. He concluded by stressing that in Africa, the FAO would continue to work on its priorities: food security, poverty reduction and sustainable use and management of natural resources, and with the NEPAD Secretariat, on the implementation of CAADP.
- 9. In his opening address the Honourable Deputy Minister, Agriculture and Land Affairs, Advocate Dirk du Toit, welcomed the delegates and observers and expressed the appreciation of the Government of the Republic of South Africa for the honour to host the Twenty-third FAO Regional Conference for Africa. He stressed the importance of the event for South Africa, because it allows, South Africa to reflect upon what ten years of democracy means for the country and how that has shaped South Africa's relations with the rest of the continent.
- 10. He emphasized the need for significant improvement of investment in the agricultural sector, including funding for agricultural research and dissemination of research findings and trade development. He pointed out the strong commitments made by the African Leaders during recent meetings, including: (i) the Maputo Declaration (2003) which adopted the CAADP in the framework of NEPAD and (ii) the Sirte Summit on Agriculture and Water. He further reiterated the decisions taken by African authorities to develop regional food reserve systems and their pledge to allocate at least 10% of national budgets to agricultural development over the next five years. The Deputy Minister called for action.

- 11. The Deputy Minister continued by stressing the important role of biotechnology in sustainable agricultural development. He indicated that African countries should develop strong partnerships and develop a harmonized approach on biosafety. Advocate du Toit highlighted the need for close collaboration in the fields of Sanitary and Phytosanitary Measures and the International Treaty on Plant Genetic Resources for Food Security.
- 12. The Deputy Minister underscored the onerous and complex technical restrictions being placed on trade.
- 13. He concluded by emphasizing the importance of sound regional collaboration to develop mitigation strategies against the vagaries of nature focusing on implementation and concrete outputs for achieving the common goal of food security and poverty alleviation.

Election of Chairperson, Vice-Chairpersons and Appointment of Rapporteurs (Agenda Item 2)

- 14. The Meeting unanimously elected Ms Bongiwe Njobe, Director General, National Department of Agriculture of the Republic of South Africa, as its Chairperson.
- 15. The Meeting then elected, also by acclamation, the rest of the bureau members as follows:

First Vice-Chairperson: Gabon

Mr. Aristide Ongone Obame,

Secretary General of the FAO National Commission

Ministry of Agriculture

Second Vice-Chairperson: Morocco

Mr Moha Marghi, Director of Plant

Production, Ministry of Agriculture and Rural

Development

Rapporteur: Senegal

Mr. Moussa Bocar LY Minister Counselor

Deputy Permanent Representative to FAO

Co-Rapporteur: Kenya

Mr. Joseph K. Mburu,

Alternate Permanent Representative to FAO

It was also decided to constitute an Informal Working Group called the Friends of the Rapporteur comprising: Angola, Cameroon, Cape Verde, Egypt, Mali, Madagascar, Nigeria, Tanzania, Uganda and Zimbabwe.

16. On assumption of duty, the Chairperson stressed the need for the meeting to be interactive and results orientated. The focus was on discussing implementation of CAADP and other FAO priority programmes in Africa. A key challenge for the Technical Committee was to start a dialogue on improving the effectiveness of intergovernmental governance especially among Permanent Secretaries in Africa.

Adoption of the Agenda and Timetable (Agenda Item 3)

17. The Meeting adopted the Agenda and Timetable with amendments. The Agenda is given as Appendix A, while the list of documents is shown in Appendix C.

II DISCUSSION ITEMS

Implementation of the Comprehensive Africa Agricultural Development Programme (CAADP) of NEPAD: Progress Review (ARC/04/4)

- 18. The Technical Committee welcomed the presentation of this Agenda Item introduced by the NEPAD Secretariat, which elaborated a progress review of the implementation of the Comprehensive Africa Agriculture Development Programme (CAADP). The Meeting took note of the following documents: ARC/04/4.1, ARC/04/4.2, ARC/04/4.3, ARC/04/4.4 and ARC/04/INF/6.
- 19. Varied progress on CAADP implementation has been realized in all four pillars. Under the Pillar "Increasing Food Supply and Reducing Hunger", the following activities are being undertaken: NEPAD Food Reserve System Study; Home Grown School Feeding Programmes; the Conference on Agriculture Successes held in Pretoria, South Africa, December 2003; Pan Africa Cassava Initiative. Under Pillar "Land and Water Management", most RECs have identified programmes in their respective regions. An extraordinary summit has been held in Libya to strengthen the linkages between the agriculture and the water sectors under NEPAD. Under Pillar "Infrastructure and Market Access", a number of infrastructure programmes have been developed with the support of AfDB. However, it was acknowledged that the market access programmes were not well defined. The Agricultural Research And Technology Dissemination and Adoption pillar is being implemented in association with FARA and the World Bank focuses on the development of the Multi-Country Agriculture Productivity Programme (MAPP). The Technical Committee acknowledges that the involvement of Civil Society Organizations (CSO) is critical, therefore, it was expected that the synthesis report from the consultation of Continental Farmers' Organization on CAADP held in February 2004 in Johannesburg would provide useful input into the CAADP implementation.

- 20. Progress has also been made by a number of countries on the follow-up of the Maputo commitment of allocating at least 10% of national budgets to agriculture within 5 years. Almost all the countries are being assisted by FAO in updating their national agricultural, rural development and food security strategies and policies and preparing Medium Term Investment Programmes and bankable projects. In addition, a CAADP Support Group has been established to mobilize international financial resources and technical support for its implementation.
- 21. Delegates gave particular importance to linking and integrating the CAADP and its bankable projects into on-going national development plans and other official frameworks including the PRSPs.
- 22. The Meeting noted the importance and value in exchange of experiences on notable successes within the continent and expressed the need of exchange of experiences through bilateral consultations that would be built around the South-South cooperation.
- 23. The Meeting noted the importance of integrating fisheries, forestry and livestock as a companion component to CAADP. However, there is need for further and broader consultation with national governments as well as farmers' associations in order to address their concerns and identify priority areas for intervention and effective investment.
- The Committee highlighted the urgency of the development of rural infrastructure, including roads and markets in the continent. In this regard, The Meeting agreed that the NEPAD and AfDB infrastructure programme should broaden its focus on rural infrastructure in support of food production and access to markets.
- 25. The Committee highlighted the need to establish African centres of excellence as the basis of facilitating capacity building.
- 26. It further urged that the implementation process of the CAADP should consider how to empower the women, taking into account critical elements such as: land ownership, access to financial resources, diffusion of modern technology, market access and information, etc.
- 27. The Meeting expressed the need to consider the possibility of a peer review of the sector to ensure good governance in the implementation of the CAADP.
- 28. The Meeting recognized the need for an effective system of implementing CAADP that entails partnerships between the public, the private sector and the civil society, in particular, the farmer's organizations.
- 29. There is a need for governments to ensure that the 10% mandatory budget allocation yields positive impact.

- 30. In forging the way forward for the implementation of the CAADP at national, regional and continental level, the Meeting recommended:
 - a. The establishment of a Forum of Permanent Secretaries in order to support and ensure the implementation process of the CAADP at the national, regional and continental level in an effective and coherent manner.
 - b. The setting up of CAADP focal points at national level to drive the process;
 - c. The preparation of annual reports on progress of the implementation of CAADP by the NEPAD Secretariat;
 - d. The establishment of a mechanism by NEPAD with the support of FAO for monitoring the progress of the CAADP, including defining performance indicators.

<u>Initiative to review and update National Agricultural, Rural Development and Food Security Strategies and Policies</u> (ARC/04/INF/6)

- 31. In line with the Millennium Development Goals (MDGs), and following the World Food Summit: five years later in June 2002, FAO launched an Initiative to Support the Review and Update of National Strategies and Policies for Food Security and Agricultural Development. The purpose of the presentation was to update the Regional Conference on the process followed, to present some of the key results obtained and explore the way forward.
- 32. So far, 47 draft summary National Strategies for Food Security and Agricultural Development have been prepared for Africa that will provide the overall framework for Medium-term Investment Programmes (MTIP) and bankable projects. Besides, 29 Country Policy Profiles (CPPs) give insight into the areas where there is a need to strengthen Member countries' capacity for policy and strategy formulation.
- 33. The process helped to identify the main focus of the strategies adopted and the key issues member countries in the region face when trying to develop agriculture and improve food security. The information is consistent with the NEPAD/CAADP and will orient normative work conducted by FAO and other organizations to better meet the needs of Member countries. The results demonstrate the advantages of having a regular information gathering process that could be reviewed by the Regional Conference in terms of identifying needs and priorities.
- 34. The Meeting urged member countries, who had not done so, to follow up on engagement with FAO to conclude the process.

Integrating Forestry, Fisheries and Livestock issues into the CAADP (ARC/04/4.2)

- 35. The Technical Committee welcomed the introduction of the paper presented as companion document to strengthen Forestry, Fisheries and Livestock issues in the CAADP. This paper aimed essentially at integrating forestry, fisheries and livestock development into CAADP and mainstreaming environmental sustainability into the programme.
- 36. The Committee was further informed that each of these components had defined priority areas of intervention and provided preliminary assessment of resource requirements.
- 37. The Secretariat recalled that this paper was still a draft and requested comments and suggestions from member countries and their development partners to enable its revision and finalization before subsequent submission to the AU Heads of State and Government Summit in July 2004.

Fertilizer's production and use in Africa (ARC/04/4.3)

- 38. The Meeting recognized the importance of this input in increasing crop production and productivity for greater food security.
- 39. The Meeting however noted the existence of numerous constraints for smallholder farmers to access this input. Major constraints noted included the high costs of fertilizer and the difficulty of accessing this and other agricultural inputs in the rural areas.
- 40. The Meeting recommended that FAO should assist member countries to develop sustainable approaches for soil fertility improvement based on integrated natural resources management and greater integration of crop-livestock systems. Attention should be given to the improvement of fertilizer availability, affordability and production in Africa on the basis of regional and sub-regional cooperation and the involvement of the private sector.

Establishment of Regional Food Reserve Systems, including food stocks (ARC/04/4.4)

41. As indicated in the FAO paper, which is an input to a larger study by WFP and NEPAD, the rationale for the establishment of Regional Food Security Reserve Systems in Africa is based on three major grounds. First, poor market integration in the continent has resulted in huge price variations over time and between regions, and production shortfalls cannot easily be accommodated through intraregional or interregional and international trade. Secondly, agriculture in Africa is predominately rain-fed resulting in huge production fluctuations due to inter-seasonal and inter-annual rainfall variations, and recurring droughts and/or floods. As a result there is increased dependence on trade to meet domestic food requirements. Thirdly, during recent years the incidence of

emergencies and the role of safety nets, especially in Southern and Eastern Africa, have significantly increased.

- 42. After discussion, the Committee agreed that food reserve systems should be established:
 - a. in the context of an integrated food security system and their stock size, commodity composition and location should be clearly defined;
 - b. if an appropriate policy environment is put in place to encourage and guarantee participation of private sector in domestic and international grain markets;
 - c. without distorting domestic prices;
 - with a size ideally equivalent to one-to-three months of estimated annual import requirements of the major cereal consumed, and in strategic locations; and
 - e. as building blocks at country level for regional/sub-regional food reserve systems while avoiding physical reserves at the regional or sub-regional level due to the high management and transport costs involved. At regional level the aim should be financial resource mobilization and emergency coordination.
- 43. The Meeting noted that further comments could be made on the document and these would be taken into consideration in the finalisation of the study.

Integrated Water Resources Management for Food Security in Africa (ARC/04/5)

- 44. The Meeting welcomed the presentation of this agenda item and commended FAO for the priority accorded to water management.
- 45. The Meeting noted that the paper raised issues of regional and national concerns regarding the critical state of food insecurity in Africa while only 4% of the internal renewable water resources were tapped. However, the increasing inter-sectoral competition for water was likely to lead to water scarcity for the agricultural sector. Indeed, each sub-sector was developing its own strategy, without heeding the needs of the others. This fragmentary subsectoral management of water was no longer acceptable in a context of rapidly increasing multifaceted demand and diminishing water resources.
- 46. The document reviewed the principles underlying integrated water resource management (IWRM) and showed that the objectives of food security can only be achieved, all other requisites being met, within the framework of IWRM. It noted that despite the significant increase in world food output in the past 40 years, some 842

million people in the world were still suffering from hunger, including 23 percent of them in Sub-Saharan Africa.

- 47. It was further noted that more than three-quarters of the worldwide increase in food production in recent decades has been due to higher yields and an expansion of irrigated area. Africa had 12.7 million hectares under irrigation in 2000, equivalent to about 7 percent of its arable land and one-quarter of its irrigation potential. Agricultural water use already accounts for 85% of all water withdrawals in the continent but some 60% of the water withdrawn is lost in a variety of ways. Hence there is potential for improving water use efficiency and water productivity.
- 48. The Meeting acknowledged that IWRM was now considered the most appropriate framework for "good water governance". Indeed, the water policy of many development partners and development financing institutions, was stressing the need for a global water policy framework.
- 49. The challenges to Africa were to overcome the following constraints: insufficient mobilization of water for agricultural purpose to ensure food security and combat poverty, insufficient research and development activities for the mobilization and management of water resources, insufficient local expertise, insufficient public investment and little effort to marshal the private investment that could significantly stimulate the sector.
- 50. The Meeting highlighted the risks associated with rain-fed agriculture in semi-arid and drought-prone areas and acknowledged the need for countries to rely on irrigation for food security. It recommended the adoption of drought mitigation measures for those areas subject to frequent weather vagaries leading to famine and food aid requirements.
 - a. The Meeting noted, with appreciation, the summary of the Sirte Declaration on the Challenges on Implementing Integrated and Sustainable Development of Agriculture and Water in Africa as was presented by the representative of African Union. The Declaration, which has 25 action points, emphasized *inter alia* the commitment of the AU Heads of State and Government to encourage bilateral agreements on shared water resources and to enjoin the Regional Economic Communities to develop appropriate regional protocols to guide IWRM. In this regard, copies of the Declaration were distributed to the participants.
 - b. The Committee specially underlined the need for private sector participation in the development of water resources for agricultural production and other uses. It further called for strategic combination of both public and private investment in water control for food security. It emphasized the role of NEPAD in steering national public investment and official development assistance (ODA) towards IWRM for the achievement of the WFS goals.
 - c. The Meeting acknowledged the good performance of South-South Cooperation in the framework of the Special Programme for Food Security and

commended FAO for its assistance in this respect. It further acknowledged the potential for South-South Cooperation within the continent and encouraged FAO to make further use of the potential.

- d. The Committee acknowledged the important role of irrigation in food production and poverty reduction and recommended that it should be integral to any strategy to sustainably increase agricultural output. It further recognized the advantages of small-scale irrigation and requested FAO to assist member countries to expand their water management programmes within the framework of the SPFS. The participants, however, emphasized the need to build environmental and health protection measures into irrigation development programmes and improve water efficiency and productivity through the adoption of water saving techniques and better on-farm water management.
- e. The Meeting recommended the adoption of IWRM as a strategic framework for all socio-economic development activities capitalizing on success stories in the continent. It further called on Member countries to elaborate regional cooperation frameworks for the sustainable management of shared water resources.

<u>Follow-up of the World Food Summit and the World Food Summit: Five years later – Regional Dimensions (ARC/04/3)</u>

- 51. The Meeting expressed appreciation for the initiatives taken by FAO to implement the World Food Summit Plan of Action and the World Food Summit: five years later. The Meeting noted, however, that the progress towards the WFS goal of reducing the number of the undernourished has so far been disappointing. The number of undernourished people in Sub-Saharan Africa has increased from 168 million in 1990/92 to 202 million people in 1999-2001.
- 52. The increase in the number of the undernourished has been more significant in some sub-regions than in others. In Central Africa, the number of undernourished tripled, fuelled by the civil conflict and also increased in East and Southern Africa, due to drought and civil strife.
- 53. The Meeting raised concern about this situation and especially that under "business as usual scenario" the number may even be higher by 2015.
- 54. The Meeting made the following recommendations:
 - a. Governments should step up their efforts to translate the commitments made at the WFS and at the WFS: *fyl* into action;

- b. The need for governments to coordinate policies and programmes and have holistic inter-disciplinary approach to tackle food insecurity in all its dimensions.
- c. Governments should accord high priority to food and the agricultural sector within a broad-based development framework, and that development approaches, strategies and programmes be nationally owned;
- d. Regional Economic Communities should explore creating internal funding mechanisms to help implement their respective Regional Programmes for food security;
- e. FAO should ensure that apart from cassava and rice, other staple crops such as maize be given due emphasis in CAADP, in view of its importance in the diet of many member countries; research be undertaken to diversify in the long-term diets in countries where maize is the main food commodity;
- f. FAO should continue to provide its technical assistance to member countries towards the work on grain reserves in view of their importance at national, subregional, and regional levels.

Contribution of agricultural research and extension to food security and poverty alleviation (ARC/04/INF/5)

- 55. The paper emphasized the constraints, opportunities and challenges of technology transfer mechanisms. The Meeting noted the lack, in particular, of long-term research funding, weak agricultural research and extension linkages and insufficient attention to farmers' needs. The opportunities rest in the realm of available strong capacity to conduct agricultural research, the availability of NEPAD/CAADP strategy and well established existing sub-regional research networks and development partners. The effective configuration of endogenous and modern technologies constitutes a special challenge. The paper also refers to the need for private sector involvement and recognizes the relevance of the adverse impact of HIV/AIDS for agricultural technology development and its transfer to farmers.
- 56. The Meeting agreed that an Agricultural Research Extension System Support Programme which aims to reinforce achievement of the established NEPAD/CAADP goals requires urgent implementation with the assistance of FAO, NEPAD Secretariat, FARA and other stakeholders.
- 57. The Meeting took note of the proposal for action research for food security involving all relevant stakeholders and funding agencies. The proposal also included a suggestion to co-ordinate activities at the sub-regional level by the existing Regional Economic Communities (RECs) and continental co-ordination by the NEPAD Secretariat.

- 58. It was also observed that research plays a critical role in the transformation process from subsistence farming to commercial farming. In this regard, the Meeting:
 - a) stressed the need for an African research agenda to cover all sub-sectors;
 - b) especially underlined the necessity for the effective use of existing technologies and the opportunities provided by "intra-Africa technical cooperation";
 - c) urged FAO to continue its efforts in further enhancing NARS capacity building in the areas of agricultural research, knowledge and technology transfer, and strengthening the linkage between research, extension and farmers to effectively reverse productivity decline;
 - d) recognized the urgent need for a "demand-driven" agricultural research and extension agenda that aims at problem solving for intended beneficiaries;
 - e) endorsed the critical importance of effective transfer mechanisms for achieving the established CAADP agricultural goals;
 - f) endorsed in principle the recommendation to hold sub-regional conferences on agricultural research and extension. The details will be worked out among FARA, NEPAD, FAO and other stakeholders;
 - g) recommended that more attention should be given to the funding of ARES in line with the financial commitments made by the Governments, regional and international funding agencies;
 - h) urged NEPAD, FARA and FAO to report on progress at the next FAO Africa Regional Conference.

The Bushmeat Crisis in Africa: Conciliating Food Security and Biodiversity Conservation (ARC/04/INF/7)

- 59. The Committee noted that bushmeat continues to play an important role in providing protein, medicine and in improving income for rural poor. However, population growth and commercial hunting have led many key species to a dramatic decline while others are at the brink of extinction.
- 60. Delegates expressed the views that in many areas in Africa, bushmeat is crucial for the survival of local populations, such as indigenous people of the Congo Basin Forests. It was also noted that bushmeat is not only food, but also is an important part of social uses and customs. Therefore it was recommended that Governments, FAO and

international Partners should accord particular attention to identify appropriate alternative solutions and help implement them in close collaboration with local communities.

- 61. Concerns were expressed about impacts of bushmeat on population health. On this issue, the Committee Recommended that FAO, in collaboration with relevant International and Regional Organizations, should initiate studies on sanitary risks and eventual diseases transmitted through bushmeat consumption.
- 62. The Meeting also noted that a number of African countries had commendable actions aiming at empowering local communities in the management of wildlife and game reserves. It was felt that such initiatives will help better balance the food security and biodiversity conservation issues.
- 63. The Meeting requested FAO to work with Member countries and development partners to continue sharing experiences on the subject.

HIV/AIDS and the Food Crisis in Sub-Saharan Africa (ARC/04/INF/8)

- 64. The presentation focused on FAO's response to the changing context of agricultural development, as a result of the HIV/AIDS epidemic. HIV/AIDS is at last being recognised as a humanitarian disaster, with prevalence rates now rising to unprecedented levels of over 30% amongst adults in several countries in southern Africa. The epidemic is a long-term event and unfolds in three waves: HIV prevalence, AIDS deaths and wider impacts. At present the 'impact' wave is developing in Africa. If left unchecked, this situation could give rise to socio-economic calamities of staggering proportions, including widespread food shortages and a weakened capacity for effective governance.
- 65. The Meeting took note of FAO's responses at macro/meso level or institutional, community and the households/individual level and identified areas, which require further action and follow-up. Two critical areas for FAO's future strategy stand out: one, the prevention of double emergencies of HIV/AIDS and food shortages in Africa and elsewhere; and two, the assistance to be provided to member countries to develop effective agriculture and rural resource-based mitigation and rehabilitation responses to the epidemic.
- 66. The subsequent discussion illustrated that an increasing number of countries have elaborated National HIV/AIDS Action Plans, with valuable experiences to be shared with others. Some have declared the epidemic a National disaster; other countries are open to pronounce a State of Humanitarian Emergency while others were not disposed to this suggestion.

- 67. The Meeting recognized that food security and agricultural/rural development are central in addressing the epidemic and commended FAO on its efforts to mitigate its effects. In particular the Committee adopted the following recommendations:
 - a. Governments should take urgent action to review and strengthen agricultural policy and programming in order to mainstream HIV/AIDS considerations in sectoral strategies for agricultural development;
 - b. Development partners, especially UN/AIDS, WHO, FAO and the World Bank in close cooperation with NEPAD should increase their budget allocation to strengthening the institutional capacity to combat the epidemic through increasing collaboration with governments, NGOs and civil society;
 - c. All parties involved should aim to reach an integrated response to cover the emergency-to-development continuum whilst maintaining a humanitarian perspective.

The International Year of Rice (ARC/04/INF/9)

- 68. The Meeting took note of the presentations by FAO Secretariat with a contribution from WARDA, which underlined the importance of rice-based systems in agricultural development in Africa.
- 69. The document highlighted constraints hampering production efforts as well as exploiting available opportunities to increase rice production. A set of strategies and policies was proposed to improve rice production for most favourable ecologies considering the needs of women who are often neglected in agriculture despite their considerable contributions to farming.
- 70. The Meeting took note of the high potential contribution of NERICA to food security and urged Member countries to promote the dissemination of the new rice variety.
- 71. The Meeting encouraged member countries to observe the International Year of Rice.

FAO Strategic Framework for Bridging the Rural Digital Divide (ARC/04/INF/10)

- 72. The goal of the Programme is to assist Low-Income Food Deficit Countries (LIFDCs) to bridge the rural digital divide in support of improved food security and reduced poverty through the effective use of knowledge and information.
- 73. The rationale for the Programme is that the rural digital divide is not only concerned with technology infrastructure and connectivity, but rather is a multi-faceted problem of ineffective knowledge exchange and management of information content, as

well as the lack of human resources, institutional capacity, and gender sensitivity, and these need to be addressed in coordinated manner by various national stakeholders and international partners.

74. The Committee noted the information contained in the document as well as the presentation on South Africa's experience with policy management to facilitate bridging the rural digital divide.

III. OTHER MATTERS

- 75. The Meeting noted that Portuguese-speaking countries in Africa use other FAO languages to communicate during conferences. This situation is causing serious communication problems particularly in the exchange of information during technical meetings.
- 76. The Conference recommended FAO to consider the use of Portuguese language during the 33rd Session of the FAO Conference in 2005.
- 77. The Regional Conference considered the proposal for holding a regional conference on Food Safety for Africa. It noted that the African countries' Permanent Representatives to FAO have started discussion on the matter with the FAO/WHO Secretariats. The Conference supported the convening of a Regional Conference on Food Safety for Africa in principle, and decided that Rome-based Permanent Representatives should continue their discussion with FAO/WHO Secretariat to agree on time and venue of the Conference.

IV. <u>CONCLUDING ITEMS</u>

Adoption of the Technical Committee Report

78. The Meeting considered its report and adopted it with some modifications.

Closure of the Technical Committee Meeting

79. In his concluding remarks, Mr. Joseph Tchicaya, FAO Assistant Director-General/Regional Representative for Africa, expressed gratitude to the Government of South Africa and in particular the Ministry of Agriculture and Land Affairs for the excellent arrangements made for the Meeting, which had largely contributed to the success of the Technical Committee. He particularly commended the Chairperson for her professional and personal support and guidance given. He confirmed that the Final Report of the Committee would be transmitted to the Ministerial Session of the Twenty-third FAO Regional Conference for Africa for appropriate action. Lastly, Mr. Tchicaya thanked the delegates for their contributions and sharing of experiences, which had enriched the discussions and resulted in concrete recommendations.

- 80. The Chairperson, Ms Bongiwe Njobe, Director-General, National Department of Agriculture, in her closing remarks thanked the Director-General of FAO for the opportunity given to South Africa to host the Twenty-third FAO Regional Conference for Africa and the delegates for their attendance and active participation. She also thanked the FAO Secretariat for the good quality Conference documents and for putting together the report. Ms Njobe looked forward to seeing effective implementation of the recommendations made by the Meeting, which she expected would go a long way towards solving the problem of hunger and poverty in Africa. She thanked all support staff and wished those traveling back home a safe journey.
- 81. On behalf of the African Permanent Representatives to FAO, the Delegate of Cape Verde thanked the Government of South Africa for the exceptional hospitality extended to all the guests and the excellent arrangements made to ensure the success of the Conference.