

Chapter 19. Emergent Risks and Key Vulnerabilities**Coordinating Lead Authors**

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49 Executive Summary

50
51 A focal point of this chapter is the interaction of the changing physical characteristics of the climate system with
52 evolving characteristics of socioeconomic and biological systems (exposure and vulnerability) to produce risk.
53

1 *Key risks* arise from high probability of occurrence of a substantial physical impact of climate change or a high
2 degree of exposure and vulnerability to an impact, or both.

3
4 *Emergent risks* are risks which have only recently emerged in the scientific literature in sufficient detail to permit
5 assessment and which have the potential to become *key risks* as additional understanding accumulates, i.e. those
6 relevant to interpreting Article 2 of the UN Framework Convention on Climate Change (UNFCCC).

7
8 *Key vulnerabilities* arise in systems due to one or more of the following characteristics: exposure to physical climate
9 changes, probability of major harm due to exposure, importance of exposed system, limited ability to cope with
10 impacts, limited adaptation capacity, persistence of conditions of high susceptibility to climate stressors, cumulative
11 and interactive stresses.

12
13 Existing frameworks, such as Reasons for Concern and Key Vulnerabilities, for evaluating risks pertinent to Article
14 2 of the UNFCCC are updated here in light of the advances in SREX and the current report's discussions of
15 vulnerability, human security, and adaptation.

16
17 Alternative development paths influence risk by changing both the likelihood of physical impacts (through their
18 effect on greenhouse gas emissions) and by altering vulnerability and exposure.

19
20 Interactions among climate change impacts in various sectors and regions, and between these impacts and human
21 adaptation in other sectors and regions, as well as interactions between adaptation and mitigation actions, are
22 generally not included, or not well integrated, into projections of climate change impacts. These interactions create
23 emergent risks and/or key vulnerabilities not previously recognized.

24
25 Among these are interactions of climate change with other non-climate factors such as land management, water
26 management, air pollution (which has drivers in common with climate change), energy production (including
27 cultivation of biofuel feed stocks) and diseases.

28
29 A key interaction is that between the impacts of climate change on biodiversity and the impacts of climate change on
30 human systems, where the effects on human systems are increased by the loss of ecosystem services that
31 biodiversity provides such as water and air purification, protection from extreme weather events, preservation of
32 soils, recycling of nutrients, and pollination of crops.

33
34 Spatial convergence of impacts in different sectors can create impact 'hotspots' involving new interactions.

35
36 Adaptation designed for one sector interacting with functioning of another sector can create risks (e.g. increasing
37 irrigation to crops in response to a drying climate can exacerbate water stress in downstream areas such as wetlands,
38 in cases where the latter provide important water cleaning services)

39
40 Risks emerge from indirect, trans-boundary, and long-distance impacts of climate change acting on agricultural and
41 energy sectors among others. Impacts of climate change may be transmitted by human responses such as migration
42 and via global markets. An emergent risk is the association of climate change, acting through uncertain channels,
43 with conflict.

44
45 Other emergent risks relate to ocean acidification, geo-engineering, temperature increases above 4°C, and indirect
46 health impacts of high ambient concentrations of CO₂.

47
48 A large number of key vulnerabilities, key risks, and emergent risks follow from the assessments of individual
49 chapters of this report. Many of these reflect differential vulnerability between groups due to age, wealth, or income
50 status, and deficiencies in governance.

51
52 In updating and revising the Reasons for Concern framework, we find that since AR4, there is new and stronger
53 evidence to support the previous judgment of *high confidence* that "a warming of up to 2°C above 1990-2000 levels
54 would result in significant impacts on many unique and vulnerable systems, and would likely increase the

1 endangered status of many threatened species, with increasing adverse impacts (and increasing confidence in this
2 conclusion) at higher temperatures”.

3
4 Based largely on the findings from SREX, we assess that the overall risk from physical climate characteristics of
5 extreme events has not changed significantly since AR4. However, there is a new appreciation for the importance of
6 exposure and vulnerability, in both developed and developing countries.

7
8 New methods for estimating aggregate impacts have emerged. Consistent with AR4, we judge that there remains
9 *high confidence* that globally aggregated figures underestimate damages because they cannot include many non-
10 quantifiable impacts and there is *very high confidence* that aggregate estimates of costs mask significant differences
11 in impacts across sectors, regions, countries and populations.

12
13 The determination of key risks as reflected, for example, in the Reasons for Concern has not previously been
14 distinguished across alternative development pathways. The development of risk profiles from Shared
15 Socioeconomic Pathways and Representative Concentration Pathways is an important area of research that can lead
16 to improvement in the framework developed in this chapter.

17
18 New methods of estimating the impacts of climate change that may be avoided by mitigation of greenhouse gas
19 emissions have been developed. These show that the avoided impacts are potentially large and increasing over the
20 21st century. Benefits from mitigation are most immediate for ocean acidification, and least immediate for impacts
21 related to sea level rise.

22
23 Mitigation and adaptation possibilities are not unlimited, implying that some degree of risk from residual damages
24 will be unavoidable. For example, no model-based scenarios in the literature demonstrate the feasibility of limiting
25 warming to a maximum of 1.5 C with at least 50% likelihood.

26
27 The design of risk-management strategies could be informed by observation and projection systems that would
28 provide an actionable early warning signal of an approaching threshold response. However, there is *low confidence*
29 in the feasibility and requirements for such systems since studies to date have been highly simplified and limited in
30 number.

31 32 33 **19.1. Purpose, Scope, and Structure of the Chapter**

34
35 The objective of this chapter is to assess new literature published since the Fourth Assessment Report on emergent
36 risks and key vulnerabilities to climate change from the perspective of the distribution of risk over geographic
37 location, economic sector, time period, and socioeconomic characteristics of individuals and societies. Frameworks
38 used in previous IPCC reports to assess risk in the context of Article 2 of the UN Framework Convention on Climate
39 Change (UNFCCC) are updated and extended in light of new literature; and additional frameworks arising in recent
40 literature are examined. A focal point of this chapter is the interaction of the changing physical characteristics of the
41 climate system with evolving characteristics of socioeconomic and biological systems (exposure and vulnerability)
42 to produce risk (see Figure 19-1).

43
44 [INSERT FIGURE 19-1 HERE

45 Figure 19-1: Schematic of the interaction among the physical climate system, exposure, and vulnerability producing
46 risk. The figure visualizes the different terms and concepts discussed in this chapter. It underscores that risks are a
47 product of a complex interaction between physical impacts due to climate change and climate variability on the one
48 hand and the vulnerability of a society or a social-ecological system and its exposure to climate-related hazards on
49 the other. DRR means disaster risk reduction and CAA indicates climate change adaptation. The definition and use
50 of “key” are indicated in Box 19-2 and the glossary. Vulnerability, as the figure shows, is largely the result of socio-
51 economic development pathways and societal conditions. Both the changes in the climate system (left side) and the
52 development processes (right side) are key drivers of the different core components (vulnerability, exposure, and
53 physical impacts or hazards) that constitute risk (modified version of Figure 1, IPCC 2012).]

19.1.1. *Historical Development of this Chapter*

The Third and Fourth Assessment Reports (TAR and AR4, respectively) each devoted chapters to evaluating the state of knowledge relevant to Article 2 of the UNFCCC (Smith et al 2001, Schneider et al 2007; see Box 19-1). The TAR sorted and aggregated impacts discussed in the literature according to a framework called *Reasons for Concern* (RFCs), and assessed the level of risk associated with individual impacts of climate change as well as each category or “reason” as a whole, generally as a function of global mean warming. This assessment took account of the distribution of vulnerability across particular regions, countries, and sectors. AR4 furthered the discussion relevant to Article 2 by assessing new literature and developing criteria which might be used by policy makers for determining which impacts and vulnerabilities were *key*, i.e., meriting particular attention in respect to Article 2 (see Box 19-2 for definitions of Reasons for Concern and Key Vulnerabilities [KVs]). AR4 emphasized the differences in vulnerability between developed and developing countries but also assessed emerging literature describing vulnerability pertaining to various aggregations of people (such as by ethnic, cultural, age, gender, or income status) and response strategies for avoiding key impacts. The Reasons for Concern were updated and the Synthesis Report (IPCC 2007) noted that they “remain a viable framework to consider key vulnerabilities”. However, their utility was limited by several factors: the lack of a time dimension (i.e., representation of impacts arising from timing and rates of climate change and climate forcing), the focus on risk only as a function of global mean temperature, lack of a clear distinction between impacts and vulnerability, and importantly, incomplete incorporation of the socioeconomic context, particularly adaptation capacity, in representing impacts and vulnerability.

19.1.2. *The Special Report on Managing the Risks of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX)*

SREX (IPCC 2011) provides additional insights with respect to the fourth “reason” (the risk of extreme weather events) and particularly the distribution of capacities to adapt to such events between countries, communities, and other groups, and the limitations of implementation of these capacities. SREX emphasized the role of the socioeconomic setting and development pathway (expressed through exposure and vulnerability) in determining, on the one hand, the circumstances where extreme events do or do not result in extreme impacts and disasters, and on the other hand, when non-extreme events may also result in extreme impacts and disasters.

19.1.3. *New Developments in this Chapter*

With these frameworks already established, and a long list of impacts and key vulnerabilities enumerated and categorized in previous assessments, the current chapter has three main objectives: first, to recognize the dynamic nature of our understanding by assessing *emergent risks* (see Box 19-2), i.e., those which have only recently emerged in the scientific literature in sufficient detail to permit assessment and which have the potential to become relevant to interpreting Article 2 as additional understanding accumulates. For example, since AR4, sufficient literature has emerged to allow initial assessment of the relationship between climate change and conflict. The second objective is to reassess and reorganize the existing frameworks (based on Reasons for Concern and Key Vulnerabilities) for evaluating the literature pertinent to Article 2 of the UNFCCC in order to address the deficiencies cited in section 19.1.1, particularly in light of the advances in SREX and the current report’s discussions of vulnerability and human security (see chapters 12 and 13) and adaptation (see chapters 14-17 and 20). From this perspective, the objective stated in Article 2 may be viewed as aiming in part to ensure human security in the face of climate change. Thirdly, this chapter will assess recent literature pertinent to additional frameworks for categorizing risk and vulnerability, particularly focusing on indirect impacts and interaction and concatenation of risk, including geographic “hotspots” (see 19.3).

In order to clarify the relative roles of characteristics of the physical climate system, like increases in temperatures, precipitation, or storm frequency, and characteristics of the socioeconomic and biological systems with which these interact (vulnerability and exposure) to produce risks of consequences, we rely heavily on a concept used sparingly

1 in the TAR and AR4, *key risks* (see Box 19-2). Furthermore, we emphasize recent literature pointing to the *dynamic*
2 character of vulnerability based on its intimate relationship to development.
3

4 We consider a variety of types of emergent risks, including for example, vulnerability to impacts arising from
5 multiple interacting systems and stresses, indirect impacts, trans-boundary impacts, and impacts over longer
6 distances. To cite one example which illustrates all of these properties, consider that climate impacts on agriculture,
7 water availability, and sea level may be a contributing cause for the migration of populations. These shifts entail
8 both risks and potential benefits for the migrants, for the regions where they originate, and for the destination
9 regions (see 19.5.2.1 and 12.4). Risks include indirect impacts occurring at the new locations of settlement, which
10 may be near the location of the original impact or quite distant. Such distant, indirect effects would compound the
11 direct consequences of climate change at the locations receiving the incoming populations, and involve multiple
12 physical and biological systems which interact, including impacts on ecosystems and species at the receiving
13 locations which are subject simultaneously to climate changes and consequences of an increased population.
14

15 _____ START BOX 19-1 HERE _____
16

17 **Box 19-1. Article 2 of the UNFCCC and the Copenhagen Accord**

18 Article 2

19 *OBJECTIVE*

20 *The ultimate objective of this Convention and any related legal instruments that the Conference of the Parties may*
21 *adopt is to achieve, in accordance with the relevant provisions of the Convention, stabilization of greenhouse gas*
22 *concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the*
23 *climate system. Such a level should be achieved within a time-frame sufficient to allow ecosystems to adapt*
24 *naturally to climate change, to ensure that food production is not threatened and to enable economic development to*
25 *proceed in a sustainable manner.*
26
27

28 Copenhagen Accord (excerpt)

29 *To achieve the ultimate objective of the Convention to stabilize greenhouse gas concentration in the atmosphere at a*
30 *level that would prevent dangerous anthropogenic interference with the climate system, we shall, recognizing the*
31 *scientific view that the increase in global temperature should be below 2 degrees Celsius, on the basis of equity and*
32 *in the context of sustainable development, enhance our long-term cooperative action to combat climate change.*
33
34
35

36 _____ END BOX 19-1 HERE _____
37

38 _____ START BOX 19-2 HERE _____
39

40 **Box 19-2. Definitions**

41
42 **Impacts** - Effects on natural and human systems. In this report, the term ‘impacts’ is used to refer to the effects on
43 natural and human systems of physical events, of disasters, and of climate change.
44

45 **Vulnerability** - The propensity or predisposition to be adversely affected.
46

47 **Risk** - The potential for adverse effects on lives, livelihoods, health status, economic, social and cultural assets,
48 services (including environmental) and infrastructure due to particular hazardous events occurring within some
49 specified time period (IPCC 2012). More generally, risk refers to a situation or an event where something of human
50 value (including humans themselves) is at stake and where the outcome is uncertain (chapter 2).
51

52 Expressed formally, Risk = (Probability of an Impact) X (Consequences)
53

1 **Key impact** - An impact relevant to the definition and elaboration of “dangerous anthropogenic interference (DAI)
2 with the climate system,” in the terminology of United Nations Framework Convention on Climate Change
3 (UNFCCC) Article 2, meriting particular attention by policy makers in that context.
4

5 **Key risk** - A risk that is relevant to the definition and elaboration of “dangerous anthropogenic interference (DAI)
6 with the climate system,” in the terminology of United Nations Framework Convention on Climate Change
7 (UNFCCC) Article 2, meriting particular attention by policy makers in that context. Key risks are potential adverse
8 effects on humans and social-ecological systems due to the interaction of climate-related physical impacts with
9 vulnerabilities of societies exposed. Risks are considered “key” due to high physical impact or high vulnerability of
10 societies exposed, or both.
11

12 **Key vulnerability** - A vulnerability that is relevant to the definition and elaboration of “dangerous anthropogenic
13 interference (DAI) with the climate system,” in the terminology of United Nations Framework Convention on
14 Climate Change (UNFCCC) Article 2, meriting particular attention by policy makers in that context. Vulnerabilities
15 are considered “key” if they have the potential to combine with physical impacts to result in severe consequences for
16 society or social-ecological systems. Vulnerabilities that have little influence on risk would not be considered key.
17

18 **Extract from Chapter 19, WGII, AR4:**

19
20 *Many impacts, vulnerabilities and risks merit particular attention by policy-makers due to characteristics that might*
21 *make them ‘key’. The identification of potential key vulnerabilities is intended to provide guidance to decision-*
22 *makers for identifying levels and rates of climate change that may be associated with ‘dangerous anthropogenic*
23 *interference’ (DAI) with the climate system, in the terminology of United Nations Framework Convention on*
24 *Climate Change (UNFCCC) Article 2 (see Box 19-1). Ultimately, the definition of DAI cannot be based on scientific*
25 *arguments alone, but involves other judgments informed by the state of scientific knowledge.*
26

27 **Emergent risk** - A risk that has only recently emerged in the scientific literature in sufficient detail to permit
28 assessment, for example the hypothetical impacts of geoengineering (solar radiation management) on the monsoon
29 or the effect of climate change on conflict, and that has the potential to become a key risk once sufficient
30 understanding of it accumulates. Risks emerge in the scientific literature over time for a number of reasons,
31 including that their initial consequences have only recently been detected above the natural variability of the climate
32 system, for example certain effects of ocean acidification on calcareous organisms; or because the risks arise from
33 the interaction of phenomena in a complex system, for example the effect of human population shifts in response to
34 climate change on the capacity of receiving regions to adapt to local climate changes.
35

36 **Reasons for Concern** – Elements of a classification framework, first developed in the IPCC Third Assessment
37 Report, which aims to facilitate judgments about what level of climate change may be “dangerous” (in the language
38 of Article 2 of the UNFCCC) by aggregating impacts, risks, and vulnerabilities.
39

40 **Summary of Reasons for Concern, Chapter 19, WGII, TAR:**

41
42 *“Reasons for Concern” may aid readers in making their own determination about what is a “dangerous” climate*
43 *change. Each reason for concern is consistent with a paradigm that can be used by itself or in combination with*
44 *other paradigms to help determine what level of climate change is dangerous. The reasons for concerns are the*
45 *relations between global mean temperature increase and:*
46

- 47 1. *Damage to or irreparable loss of unique and threatened systems*
- 48 2. *The distribution of impacts*
- 49 3. *Global aggregate damages*
- 50 4. *The probability of extreme weather events*
- 51 5. *The probability of large-scale singular events*

52
53 _____ END BOX 19-2 HERE _____
54

19.2. Framework for Identifying Key Vulnerabilities, Key Risks, and Emergent Risks

19.2.1. Risk and Vulnerability

Definitions and frameworks that systematize physical impacts, exposure, vulnerability, risk and adaptation in the context of climate change are multiple, overlapping, and often contested (see e.g. Füssel and Klein 2006; IPCC 2007; UN/ISDR 2004, Birkmann 2006a; ICSU-LAC 2010a,b, Cardona 2011; Burton et al., 1983; Blaikie et al., 1994; Twigg, 2001, Turner et al., 2003a, b; Schröter et al., 2005; Adger 2006; 2006; Villagran, 2006; Cutter et al., 2008; Cutter and Finch, 2008. Thomalla et al. 2006; Tol and Yohe 2006; IPCC 2012); however, most of the concepts and the respective literature differentiates between vulnerability, risk, impacts and hazards (see e.g. IPCC 2012). The following section serves not solely as an update of existing knowledge about key vulnerabilities and key risks since the AR4, but also provides a more coherent framework to systematize these concepts and to enhance the understanding of these phenomena based on new literature, including SREX (IPCC 2012).

The large body of literature on climate change adaptation and risk reduction as well as loss and damage indicates that risk in the context of climate change, such as risks related to human health and well-being arising from droughts or heat waves or potential economic losses due to sea level rise, are not solely externally generated circumstances to which societies respond, but rather, the results of complex interactions among societies or communities, ecosystems, and physical impacts arising from climate change (IPCC 2012; Susman et al. 1983; Comfort et al. 1999, Birkmann et al. 2011, UN/ISDR 2011). In this chapter, risk describes the potential outcome of the interaction of vulnerable conditions of societies and social-ecological systems (arising from multiple stresses such as poverty and marginalization which limit their ability to cope and adapt) with climate changes to which they are exposed and the resulting physical impacts (e.g. changes in weather related extreme events triggering hazards such as heat waves, droughts, and wildfires; see Figure 19-1). The concept of risk encompasses the probability of the occurrence of specific physical impacts (hazard or stressor factor; see IPCC 2012), and the consequences of their occurrence in terms of harm, loss and disruption to human lives and social-ecological systems (vulnerability factor). The diverse approaches to vulnerability encompass the concepts of susceptibility or sensitivity, and societal response capacities including adaptive capacity (e.g. Füssel and Klein 2006; UN/ISDR 2004, Birkmann 2006a; Cardona 2011; Blaikie et al., 1994; Turner et al., 2003a, b; Adger 2006; Villagran, 2006; Cutter et al., 2008; Cutter and Finch, 2008; IPCC 2012).

We define the direct consequences of climate change as physical impacts, such as deglaciation, ocean circulation changes, ice sheet disintegration, etc. Hence, vulnerability refers primarily to characteristics of human or social-ecological systems exposed to climate change and respective single or multiple hazards (UNDRO, 1980; Cardona, 1986, 1990; Liverman, 1990; Cannon 1994, 2006; Blaikie *et al.*, 1996; UNISDR, 2004, 2009; Birkmann, 2006b, Thywissen, 2006, Füssel and Klein 2006 and IPCC SREX 2011). Ecosystems or geographic areas can be classified as vulnerable, especially if vulnerability of humans arises from impacts on the related ecosystem services (see Renaud 2011) or if these systems embody important values (e.g. cultural values), in which case their disappearance might increase the vulnerability of a society, a community or a social-ecological system. The Millennium Ecosystem Assessment (MEA) for example identified ecosystem services that probably affect the vulnerability of societies and communities, such as provision of fresh water resources and air quality (see in detail MEA 2005)

Compared to the AR4 which did not fully differentiate key vulnerabilities, impacts and risks, the new conceptualization used here provides a more coherent and precise framework to systematize vulnerability, risk, hazard, and physical impacts (see Figure 19-1). In addition, the framework underscores that the development process of a society has significant implications for a) the anthropogenic induced climate change in terms of greenhouse gas emissions, as well as b) for the vulnerability patterns and their severity as well as for the exposure of societies to the physical impacts. In this regard it is important to emphasize that climate change is not a risk per se; rather physical impacts arising from climate change in combination with the vulnerability of a system exposed determine the level of risk. Identifying key vulnerabilities therefore also facilitates estimating key risks when coupled with information about the climate and climate change. Consequently, it is often not possible to attribute a particular outcome or set of consequences to a single physical impact of climate. The societal determination of risk related to climate change has two aspects: anthropogenic climate change and respective physical impacts; and

1 societal responses to these physical impacts (and the limits of responses, from which vulnerabilities arise) as well as
2 anticipatory actions. This differentiation provides the basis for criteria developed in this chapter for assessing
3 vulnerability and risk.

6 *19.2.2. Criteria for Identifying Key Vulnerabilities and Key Risks*

7
8 Vulnerability is dynamic and context specific, determined by human behavior and societal organization, which
9 influences the levels of exposure (e.g. urbanization of low lying areas) and susceptibility of people (e.g.
10 marginalization) and livelihoods exposed, taking into account their response capacity (coping and adaptive
11 capacities) (see IPCC 2012). Furthermore, human perceptions and cognitive constructs about risks and adaptation
12 options as well as cultural contexts influence adaptive capacities and decision making processes and consequently
13 influence vulnerability of societies to climate change (e.g. Kuruppu/Liverman 2011; Grothmann/Patt 2005;
14 Rohmberg 2009; see section 19.4.2.3). Additionally, IPCC SREX stressed that consideration of multiple dimensions
15 (e.g., social, economic, environmental, institutional, cultural) as well as different causal factors can improve
16 strategies to reduce vulnerability to climate change (see IPCC 2012, p. 17, 67-106).

17
18 Key vulnerability and key risk are defined in Box 19-2. Vulnerability cannot be considered “key” if the different
19 factors that determine vulnerability would have negligible influence on the consequences physical impacts would
20 have on societies, social groups, or social-ecological systems. Hence, vulnerabilities that have little influence on the
21 overall risk would not be considered key.

22
23 Similarly, the magnitude or other characteristics of the geophysical changes, such as glacier melting or sea level rise,
24 are not by themselves adequate to determine key risks, since the consequences of climate change will be determined
25 largely by the vulnerability of the exposed society or the exposed social-ecological system. Key vulnerabilities and
26 key risks embody a normative component because different societies might rank the various vulnerability and risk
27 factors and actual or potential types of loss and damage differently (see e.g. IPCC 2012, p. 45; IPCC 2007, p. 785).

28
29 Recent literature shows that vulnerability profiles as well as loss and damage types assume different dimensions and
30 themes for different regions, country groups and social groups (see e.g. Surminski et al. 2012). Generally,
31 vulnerability merits particular attention when the survival of communities or societies is threatened (see e.g.
32 UN/ISDR 2011; Birkmann et al. 2011).

33
34 Climate change will influence both the nature of the climatic stressors societies and ecosystems are exposed to and
35 also contribute to deterioration or improvement of coping and adaptive capacities of systems exposed to these
36 changes. Consequently, many studies (Cardona 2010, Birkmann et al. 2011, Wisner et al. 2004) focus with a priority
37 on the vulnerability of humans and societies as a key feature, rather than on the first order physical impact or the
38 geophysical changes.

41 *19.2.2.1. Criteria for Identifying Key Vulnerabilities*

42
43 AR4 WGII Ch. 19 highlighted seven criteria that may be used to identify key vulnerabilities: Here we reorganize
44 and further develop these criteria in order to improve the differentiation between key vulnerabilities, key risks and
45 physical impacts – taking into account recent literature (IPCC 2012; UN/ISDR 2011, Birkmann 2006a; ICSU-LAC
46 2010a,b, Cardona 2011; Blaikie et al., 1994; Turner et al., 2003a, b; Villagran, 2006; Cutter et al., 2008; Cutter and
47 Finch, 2008; Bohle 2001). The criteria for identifying vulnerabilities as “key” used in the AR4 are: magnitude of
48 impacts, timing of impacts, persistence and reversibility of impacts, likelihood (estimates of uncertainty) of impacts
49 and vulnerabilities and confidence in those estimates, potential for adaptation, distributional aspects of impacts and
50 vulnerabilities, and importance of the system(s) at risk. These criteria do not provide a systematic differentiation of
51 vulnerability and risk.

1 Revised criteria for assessing *key vulnerabilities* used here should provide an improved basis to distinguish between
2 changes in the physical climate and associated physical impacts (like sea level rise), vulnerability and risk for
3 societies or social-ecological systems. The following seven criteria are used to judge whether vulnerabilities are key:

- 4 1) *Exposure of a society, community, or social-ecological system to climatic stressors.* While exposure is
5 defined here separately from vulnerability, exposure is an important precondition for considering a specific
6 vulnerability as key. If a system is not at present nor in future exposed to climatic stressors, it is less
7 important to consider its vulnerability to such stressors. The exposure to climatic stressors can be assessed
8 in its spatial and temporal dimensions.
- 9 2) *Probability that societies or social-ecological systems exposed to a climatic stressor or physical impact*
10 *would experience major harm, loss and damages.* Vulnerability is considered key when there is a high
11 probability that a climatic stressor, often in combination with non-climatic stressors, would cause major
12 harm to an exposed and particularly susceptible societal or social-ecological system. This criterion can be
13 made specific with relative vulnerability assessment of societies, regions, and groups (one region or society
14 or group within these may be more vulnerable than another). For example sea-level rise will impact coastal
15 communities and regions worldwide; however, groups, communities and regions most vulnerable are those
16 that have a high susceptibility and a low capacity to cope and adapt to these influences. In this regard recent
17 literature indicates that low-lying areas and communities in developing countries with limited resources to
18 adapt and a low awareness about climatic stressors are more vulnerable than regions and communities in
19 highly developed countries that can afford the further strengthening of coastal protection systems that
20 reduce the negative consequences of sea-level rise (Nicholls and Small 2002; Klein et al. 2003, p. 109).
21 Criteria that might be used to assess such susceptibilities or sensitivities encompass among other factors
22 poverty and wealth status, demographic characteristics, and aspects of governance (see IPCC 2012, p. 70-
23 74 and chapter 12 of this report), such as failed states or violent conflicts. A focus on relative vulnerability
24 is highly important to improve the knowledge base for adaptation needs.
- 25 3) *Importance of the system(s) which is vulnerable.* Various societies and people in different regions and
26 cultural contexts view the importance of systems, impacts, and services differently. However, the
27 identification of key vulnerabilities is less subjective when it involves those systems that are crucial for the
28 survival of societies and the important ecosystem services on which societies depend. The importance of
29 certain ecosystem services for example varies with geography and landscape as well as the specific
30 livelihoods dependent upon them. For example, drought exposed farmer households in the Sahel are
31 heavily depending on ecosystem services such as water and fertile soils.
- 32 4) *Limited ability of societies or communities to cope with the stressor within existing capacities.* Coping
33 refers primarily to capacities that are available here and now to reduce the negative impacts of climatic
34 stress on communities or social-ecological systems exposed. Coping is part of the formula that determines
35 vulnerability at any one moment in time. Coping also connotes the protection of the current system and
36 institutional settings (see Birkmann, 2011) rather than improving these to increase capacities against
37 climate risks (IPCC 2012, p. 51). Limits of coping provide a criterion for key vulnerabilities.
- 38 5) *Limited ability of societies to build adaptive capacities to reduce or limit vulnerability as environmental*
39 *and climate conditions change.* The capacity of societies (including communities) to build adaptive
40 capacities is a central issue when assessing vulnerability (IPCC 2007, AR4). Adaptation is a continuous
41 process, with levels of adaptive capacity changing over time. Adaptation in contrast to coping denotes a
42 longer-term and constantly unfolding process of learning, experimentation and change that alters
43 vulnerability. Adaptation is more strategic and long-term compared to coping. It includes acting to shape all
44 aspects of vulnerability and is manifest through the systems and outcomes of learning – planned and
45 spontaneous, pre- and post-disaster (Pelling, 2010; Smit et al. 1999; Smit and Wandel 2006; Pielke 1998;
46 Frankhauser et al. 1999; Adger et al. 2005; Smithers and Smit 1997). This understanding of adaptation is
47 commensurate with the emerging consensus from climate change literature (see Kelly and Adger, 2000;
48 Yohe and Tol, 2002; Pelling, 2010) where coping describes actions taken within existing constraints
49 (including vision and knowledge), while adaptation signifies expanding the boundaries of those constraints,
50 for instance, through institutional changes (Pelling et al. 2008; Tschakert and Dietrich 2012; Garschagen
51 2011).
- 52 6) *Persistence of vulnerable conditions and degree of irreversibility of consequences.* Vulnerabilities are
53 considered key when they are persistent and difficult to alter as well as having a high potential to interact
54 with a hazardous event to produce irreversible negative changes. This is particularly the case when the

1 vulnerability is high and the capacities to cope or adapt are low. In this way, social-ecological systems
2 (coastal communities dependent on fishing or mountain communities dependent on specific soil conditions)
3 may reach a tipping point that would cause a partial or full collapse of the system (see Renaud et al. 2010).

- 4 7) *Presence of conditions that make societies highly susceptible or sensitive to cumulative stressors in*
5 *multiply-interacting systems.* Communities or social groups as well as social-ecological systems existing
6 under conditions that make them highly susceptible to additional climate stressors or that limit their ability
7 to cope and adapt, such as chronic poverty or living in a failed state (e.g. drought disaster in Somalia)
8 should be taken into account. In addition, inability to replace a system or compensate for potential and
9 actual losses and damages are criteria for judging vulnerabilities as key. Defining key vulnerabilities
10 regarding various societal groups (as above in criterion #2), or ecosystem services takes into account the
11 contextual conditions that make these societies or exposed elements or groups highly vulnerable.
12 Consequently, the vulnerability to cumulative stressors and vulnerability of multiple-interacting systems is
13 not solely determined by the susceptibility of individual systems or groups to the direct physical impacts or
14 climatic stressor, but is a matter of joint susceptibility, taking into consideration feedbacks among coping
15 and adaptive capacity, climate change and development pathways – thus the wider enabling or non-
16 enabling context of conditions (O'Brien et al. 2004; Leichenko and O'Brien 2008).

19 19.2.2.2. Criteria for Identifying Key Risks

21 Key risks are the product of the interaction of climate-related physical impacts (e.g. impacts on water resources due
22 to glacier melting, heatwaves, changes in flood regimes, etc.) with key vulnerabilities of exposed societies and
23 communities (high level of poverty, limited coping and adaptive capacities etc.). A risk would not be considered
24 “key” if the climatic stressor or physical impact had a low probability and magnitude and would impact a society,
25 community or a social-ecological system with low vulnerability.

27 In contrast to the criteria for identifying key vulnerabilities, the criteria for identifying key risks take into account the
28 magnitude, frequency and severity of the physical impacts (or hazards) linked to climatic changes. The following
29 four criteria are used to judge whether risks are key:

- 30 1) *Magnitude:* Risk are key if judged to have large magnitude, determined by a variety of metrics including
31 human mortality and morbidity, economic loss, cultural importance, and distributional consequences (see
32 Schneider et al 2007; IPCC 2012, Below 2009).
- 33 2) *Likelihood that risks will materialize, and their timing.* Risks are considered key when there is a high
34 probability that the physical impact or hazard due to climate change will occur under circumstances where
35 societies or social-ecological systems exposed to these physical impacts have very limited capacities to
36 cope or adapt to these stressors . Risks which materialize in the near term may be evaluated differently than
37 risks which materialize in the distant future, since the time available for building up adaptive capacities is
38 different (Oppenheimer 2005; Schneider et al 2007).
- 39 3) *Irreversibility and persistence of conditions and drivers that determine risks.* Risks are considered key
40 when there is a high probability that they would involve irreversible harm, losses and damages. In addition,
41 the persistence of risks refers to the fact that underlying drivers and conditions of these risks cannot be
42 rapidly reduced (i.e., due to lags in the physical system resulting from e.g., the long atmospheric residence
43 time of CO₂), or the damage to societal and social-ecological systems cannot be quickly reversed (see point
44 6 above). Critical infrastructures, such as electric power, communications, and transport networks in
45 developed countries often embody systemic risks due to their interdependencies as well as due to the fact
46 that many basic processes in industrialized countries and countries in transition are dependent on the
47 availability and functioning of these critical infrastructures. Risk to such systems may indicate key
48 vulnerabilities.
- 49 4) *Limited ability to reduce the magnitude and frequency or nature of physical impacts and the vulnerability*
50 *of societies and social-ecological systems exposed.* Risks are considered to be key when societies have very
51 limited means through development (either by reducing emissions of greenhouse gases or improving
52 coping and adaptation) to reduce the magnitude, frequency or intensity of physical impacts and their
53 consequences for society and social-ecological systems.

19.2.3. *Criteria for Identifying Emergent Risks*

Emergent risks are those risks which have only recently emerged in the scientific literature in sufficient detail to permit assessment and which has the potential to become a key risk as additional understanding accumulates (see Box 19-2). Risks emerge in the scientific literature over time for a number of reasons, including that their initial consequences have only recently been detected above the natural variability of the climate system or because the risks arise from the interaction of phenomena in a complex system, for example those involving unforeseen feedback and response processes between climatic change, human interventions and feedback processes in natural systems; or new vector borne diseases or those diseases arising from partial break down of critical infrastructures, such as sewage systems that do not function properly. Emergent risks could also be linked to the increasing urbanization of low lying coastal areas that are prone to sea-level rise or the phenomena that new flooding risk emerges due to urbanization of vulnerable areas not historically populated.

Overall, the above differentiation of physical impacts due to climate change, key vulnerabilities, and key risks allows an improved systematization of the different issues and factors that would be considered in the context of development of adaptation strategies as well as the implementation of Article 2 of the UNFCCC in terms of the development of mitigation strategies.

Section 19.6.1 and the table therein presents examples of the application of the framework developed here, based on judgments made by the authors of many of the chapters of this report.

19.2.4. *Identifying Key and Emergent Risks under Alternative Development Pathways*

Key risks are determined by the interaction of physical impacts of climate change with vulnerabilities of societies or ecosystems. Future impacts and vulnerabilities will depend in part on underlying socio-economic conditions, which can differ widely across alternative future development pathways (Hallegatte et al., 2011). Therefore some risks could be judged to be key under some development pathways but not others. Similarly, emergent risks, as risks that have only recently emerged sufficiently in the scientific literature to permit assessment, can depend on development pathways as well, since their identification as potentially key risks may be contingent on future socio-economic conditions.

Development pathways will influence the likelihood and nature of physical impacts through their effects on emissions and other forcing such as land use change, and consequently on climate change (see Ch. 12, WG1). Components of development pathways such as economic growth, technical change, and policy will influence the rates and spatial distributions of emissions of greenhouse gases and aerosols, and of land use change (Ch. 5, WG3). As a consequence, different development pathways will lead to different key risks because they affect the magnitude, timing, and heterogeneity of physical impacts of climate change.

Development pathways will also influence the factors involved in identifying key vulnerabilities of human and ecological systems, including both susceptibility to impacts and adaptive capacity (Hallegatte et al., 2011; Fuessel and Klein, 2006; Yohe and Tol, 2002). The size or scale of populations, ecosystems, or economic sectors that are vulnerable to particular impacts will depend on population growth and spatial distribution, economic development patterns, and social systems. Which elements of the human-environment system are most exposed and sensitive to climate hazards, and which are considered most important, will depend on spatial development patterns as well as on cultural preferences, attitudes toward nature/biodiversity, and dependence on climate-sensitive resources or services, among other factors (Adger, 2006; Fuessel, 2009). The geographic or socio-economic heterogeneity of populations, and therefore the potential for distributional consequences, will be affected, as will the degree to which persistent or difficult to reverse vulnerabilities are built into social systems (Adger et al., 2009).

19.2.5. *Assessing Key Vulnerabilities and Emergent Risks*

The criteria above for assessing vulnerability and risk provide a sequence of potential assessment steps. While the first assessment phase would explore whether and how a society or social-ecological system is exposed to climate related physical impacts and hazards, the assessment thereafter would focus on the probability of loss and harm in case an event or events would affect a society or social-ecological system exposed. In addition, the importance of the system at risk and the ability of a society or system to cope and to adapt to these stressors would be assessed. Finally, the application of the criteria would also require the assessment of the irreversibility of the consequences, the persistence of vulnerable conditions as well as the presence of conditions that make societies susceptible. Hence, the assessment criteria focus on the inner conditions of an individual social-ecological system or community (intrinsic factors) exposed as well as on the contextual conditions that influence the vulnerability of the respective community or social-ecological system. The application of the criteria to identify key risks requires additionally the consideration of the physical impacts and respective hazards together with the key vulnerabilities. Examples of such key vulnerabilities and key risks drawn from other chapters of this assessment are provided in section 19.6. Further operationalizing would be facilitated by consideration of criteria relevant to specific conditions and climate change impacts.

19.3. Emergent Risk: Multiple Interacting Systems and Stresses

19.3.1. *Limitations of Previous Approaches Imply Key Risks Overlooked*

Interactions between climate change impacts in various sectors and regions, and between these impacts and human adaptation in other sectors and regions, as well as interactions between adaptation and mitigation actions, are generally not included, or not well integrated, into projections of climate change impacts (Warren 2011). These interactions create emergent risks and/or key vulnerabilities not previously recognized. There are a very large number of potential interactions, and many important ones have not yet been quantified, meaning that some key risks have been overlooked. In some cases, new knowledge about these risks is just now emerging. The six interaction processes listed below, while not exclusive, are systemic and are *likely* to lead to further key vulnerabilities as well as a larger number of less significant impacts. Several of these are discussed in more detail in the following sections.

- Climate change induced biodiversity loss erodes ecosystem services, in turn affecting human systems dependent on those services. (19.3.2.1)
- Climate change induced changes in extreme weather events affect human systems and ecosystems, which preconditions these systems and increases vulnerability to the effects of mean climate change. Most impacts projections are based only on changes in mean climate (Rosenzweig & Hillel 2008).
- Interactions with non-climate stressors: the interaction between climate change impacts and population/economic growth is well studied, but a large literature now addresses interactions of climate change with other factors such as land management, water management, air pollution (which has drivers in common with climate change) and energy production (19.3.2.2)
- Interactions related to climate change and disease emergence (19.3.2.3)
- Co-location of impacts in different sectors can create impact ‘hotspots’ involving new interactions (19.3.2.4)
- Adaptation designed for one sector interacts with functioning of another sector (e.g. increasing irrigation to crops in response to a drying climate can exacerbate water stress in downstream areas such as wetlands, in cases where the latter provide important water cleaning services). (19.3.2.5)

19.3.2. *Emergent Risks*

19.3.2.1. *Emergent Risks Arising from the Effects of Degradation of Ecosystem Services by Climate Change*

The large proportion of the world’s species that are projected to become at risk of extinction from mean climate change [CITE Ch 3], which includes a large proportion of the world’s widespread species (Warren et al submitted),

1 together with the projected effects of climate-change induced increases in extreme events such as drought and
2 increased forest losses due to fire; and the resulting potential for disruption of mutualistic or predator-prey
3 relationships between species, translates into an emergent risk from a large scale loss of ecosystem services in both
4 terrestrial and marine systems (Mooney et al 2009). Biodiversity loss is linked to disruption of ecosystem structure,
5 function and services (Gaston et al 2008, Maestre et al. 2012, Diaz et al 2006, Midgley 2012).

6
7 Examples of at-risk services include water purification provided by wetlands, air purification by forests, crop
8 pollination by insects, coastal protection from storm surge by mangroves and coral reefs, regulation of pests and
9 disease, recycling of waste nutrients, and removal of carbon from the atmosphere (Chivian & Bernstein, 2008).
10 Biodiversity loss has now been linked to increased transmission of infectious diseases such as Lyme, Schistosoma
11 and hantavirus in humans, and West Nile virus in birds (Keesing et al. 2010).

12
13 The following studies provide examples of projected ecosystem service loss in the agricultural sector due to climate
14 change: projected crop damage due to increased prevalence of pest species including *Fusarium graminearum* (a
15 fungal disease of wheat), the European corn borer, the Colorado beetle, bakanae disease and leaf blights of rice
16 (Petzoldt et al. 2006, Chakraborty & Newton, 2011, Magan et al 2011, Kocmankova et al. 2010, Huang et al 2010);
17 and projected declines in crop yields due to climate change effects on pollinating species (Hillel & Rosenzweig
18 2008, others). These effects are simultaneous with climate change's direct effects on yields through changing
19 temperature, precipitation, and ambient carbon dioxide concentrations. Climate change has caused, or is projected to
20 cause range expansion in a number of weeds that have the potential to become invasive (Clements & Ditommaso,
21 2011; Bradley et al 2009a). Invasive species can damage agriculture and cause extinction of other species, with
22 attempts to control them being extremely costly (eg \$120 billion annually in the USA, Cowl et al 2008). Whilst the
23 balance of gains and losses for invasive species will vary locally (Bradley et al 2009b) and no single aspect stands
24 out, any one of the mechanisms mentioned in this paragraph has the potential to cause outcomes that are very
25 damaging and act in synergy with existing climate change impacts on agriculture. Hence, these various
26 susceptibilities to loss of ecosystem services taken together comprise a key vulnerability, and in interaction with
27 climate change, an emergent risk.

28
29 Estimates of the current value of the ecosystem services of pollinators in the UK are UK430 million per year yet the
30 study also noted that this service is currently becoming less effective (UKNEA 2011). The same study found that the
31 recent increase in woodland from 6 to 12% of the UK's land area (with the reverse being a measure of the cost of
32 degradation) was worth £680 million per year in carbon sequestration value alone. Ecological function analysis for
33 Chinese terrestrial ecosystems yielded estimated economic values of approximately $0.3\text{-}1.6 \times 10^{13}$ yuan annually for
34 services such as CO₂ fixation, O₂ release, nutrient recycling, soil protection, water holding capacity and
35 environmental purification (Ouyang et al 2006). Similarly, the value of ecosystem services in US forests has been
36 estimated at values ranging from 1 to 6 billion annually for climate regulation, 4-54 billion for biodiversity, and 1 to
37 100 billion annually for recreation (Kriegler 2001). The potential loss of coral reefs (section 19.3.2.4) would result
38 in a loss of income of \$Au4 billion to the Australian economy from international tourism, of US\$1.6 billion to the
39 Caribbean economies for tourism and fishing on reefs, and the loss almost equal to the value of the entire economy
40 of the Maldives and the Seychelles (Hoegh-Guldberg 2011). Such costs are represented only very crudely, if at all,
41 in aggregate global models of the economic impacts of climate change where 'non-market impacts' are estimated
42 very broadly if at all (section 19.6.3.4).

43
44 Some of the work on degraded ecosystems and their interaction with economic sectors examines the cost of
45 restoring ecosystem services. For example, interviewed households along the Platte River (US) showed a
46 willingness to pay, in terms of increased water bills, an additional US\$20 per month in order to improve five
47 ecosystem services (Loomis et al, 2000), while the total amount "paid" is US\$19 to US\$70 million dollars which
48 greatly exceeds the estimated costs of improving degraded ecosystem services (US\$1.13 to US\$12.3 million). A
49 meta-analysis of 89 studies looking at the restoration of ecosystem services found that restoration increased the
50 amount of biodiversity and ecosystem services by 44 and 25%. However, even after restoration, the values in
51 restored ecosystems were lower than in intact ecosystems (Rey Benayas et al 2009).

52
53 Concomitant stress from land use change increases the likelihood that climate change impacts on biodiversity would
54 result in increased extinction rates, since larger areas of contiguous habitat support relatively greater numbers of

1 species by reducing edge effects. In addition, if species attempt to adapt to climate change by moving, fragmentation
2 can create impassable barriers between an area of suitable habitat that is no longer climatically favorable and one
3 that is newly favorable (in prep, Berry et al UK scale study). Land clearing not only releases carbon to the
4 atmosphere but removes carbon sinks (Warren et al in prep., X-ref WG1), in part because old growth forests
5 continue to accumulate carbon (Lussayert 200x). A new approach has quantified the ‘Greenhouse Gas Value’ of
6 ecosystems (Anderson-Teixera and Delucia 2011), taking into account both fluxes and storage of carbon, implying
7 that published values of ecosystem services from carbon sequestration have tended to underestimate their
8 importance due to a tendency to consider only the carbon currently stored in the systems.
9

11 *19.3.2.2. Emergent Risk Involving Non-Climate Stressors: the Management of Water, Land, and Energy*

13 *19.3.2.2.1. Interactions among water use, energy, adaptation, and mitigation, and agriculture*

15 One of the most important interactions affecting the well-being of humans and ecosystems and the level and rate of
16 climate change, are those involving human management of water, land, and energy. These profoundly affect the
17 amount of carbon which can be stored in terrestrial ecosystems, the amount of water available for use by humans
18 and ecosystems, and the viability of adaptation plans for cities or protected areas, for example. Failure to manage
19 land, water and energy in a manner which maximizes synergy among management strategies can itself greatly
20 increase the vulnerability of local populations and/or ecosystems, and can exacerbate climate change impacts
21 globally.
22

23 The projected increase in climate variability combined with water extraction leads to an emergent risk: that of water
24 stress exacerbated by the removal of groundwater which serves as ‘an historical buffer against climate variability’
25 (Green et al 2011). The use of energy by the water sector, including domestic use for heating, accounts for between
26 5-6% of the greenhouse gas emissions of the US and India. Extraction and conveyance of water for irrigation is
27 energy intensive and this demand is projected to rise as adaptation to climate change and increasing food demand
28 drives the need for an expansion of irrigated cropland. This has implications for projected energy use and hence
29 mitigation strategies.
30

31 However, there are opportunities for adapting the agricultural sector to climate change in drying regions which
32 reduce greenhouse gas emissions, such as advanced irrigation systems (Rothausen & Conway, 2011). The second
33 issue is that of groundwater extraction, which is *likely* to increase as an adaptation to climate change, since current
34 demand for surface water will not be met under various scenarios of a changed climate (Barnett et al, 2008). For
35 example, following a ten-fold increase in groundwater extraction in China, 70% of the irrigated cropland in China is
36 now groundwater fed, and it is estimated that 0.5% of the country’s greenhouse gas emissions are attributable to
37 exploitation of this resource (Wang et al 2012). The effects of climate change on groundwater are varied with some
38 areas expecting decreases recharge, whilst others are projected to experience increased recharge (Green et al 2011).
39 However, in areas where extraction rates increase or recharge decreases, water tables will be depleted with
40 consequence for ecosystems and the human systems (such as agriculture, tourism and recreation) which depend
41 upon them, while water quality will also decrease. One projection shows insufficient water availability in Africa,
42 Latin America and the Caribbean to satisfy both agricultural demands and environmental regulations by 2050,
43 owing to increases in demand for water use for municipal and industrial use, combined with increases in demand for
44 food, a situation that is exacerbated by climate change (Strzepek & Boehlert 2010).
45

47 *19.3.2.2.2. Interactions among biofuel development, land use management, and agriculture*

49 Primary biofuel production, when not carefully managed, often displaces use of land for food cropping or natural,
50 unmanaged ecosystems. Reductions of greenhouse gas emissions from biofuel production and use (compared to
51 fossil fuels) may be offset partly or entirely for decades or centuries by emissions from the resulting indirect land-
52 use changes (iLUC) (IPCC SRREN 2012) some of which are not only indirect but have transboundary and/or distant
53 impacts (see 19.4). Particular types of biofuel production, especially second generation biofuels, can reduce GHG
54 emissions and other air pollutants compared to fossil fuel use (Fargione 2010; Plevin 2009).

1
2 There can be important interactions between global mitigation policies and land management which can either
3 confound, or contribute to, mitigation by affecting the above tradeoffs. In particular, the placement of a carbon tax
4 (as a surrogate for the effect of a variety of policies) to fossil carbon only, with a goal of limiting CO₂
5 concentrations to 450ppm-550ppm, is projected to lead to large scale deforestation of all natural forests, with
6 conversion of most other natural ecosystems, in part due to enhanced biofuel production (Wise et al 2009, Mellilo et
7 al 2009a,b). If instead the tax is applied also to include terrestrial carbon, the area of forested land *increases*. Dietary
8 changes could reduce the land requirements of food cropping embodied in these tradeoffs. Specifically, a transition
9 to a vegetarian diet would free up 2700 Mha of pasture and 100 Mha of cropland, 75% of which could be used for
10 biofuel cropping (Stehfest et al 2009), whilst the remainder could revert to natural vegetation becoming a carbon
11 sink (see 19.3.2.1).

12
13 More generally, should mitigation be achieved with a substantial contribution from biofuel cropping, a number of
14 emergent risks apply, as shown in the Table 19-1.

15
16 [INSERT TABLE 19-1 HERE

17 Table 19-1: Emergent risks related to biofuel production as a mitigation strategy.]

18
19 Strategies exist that can reduce some of the above interaction problems, in particular iLUC. Whilst the iLUC itself
20 associated with a particular biofuel project can be difficult to measure (because accounting can be complex and
21 assumption dependent, as in the case of in Brazil's ethanol industry (Lapola et al 2010; Barr 2011), iLUC reduction
22 strategies can be adopted. These include ensuring that increases in land use due to biofuel production is
23 accompanied by concomitant improvements in agricultural management, such as intensification (Stehfest et al 2011,
24 IPCC SRREN 2012); establishing bioenergy plantations on marginal and degraded soils where CO₂ might
25 potentially thus be sequestered; and appropriate land use governance (zoning) (IPCC SRREN 2012, Fargione et al
26 2010). More generally the rate of improvement of agricultural and livestock management, including fertiliser
27 management, is key to the avoidance of iLUC issues; but the issue of enhanced emissions of N₂O still remains.

30 *19.3.2.3. Emergent Risks Involving Health Effects and Disease Emergence*

31
32 Climate change will act through numerous direct and indirect pathways to alter the prevalence and distribution of
33 diseases that are climate and weather sensitive. These effects will differ substantially depending on current
34 epidemiologic profiles, reflecting the level of development and access to clean and plentiful water, food and access
35 to health care resources. Furthermore, the impact of climate change will differ by region, depending upon the
36 adaptive capacity of critical public health infrastructure that ensures access to clean food and water.

37
38 A principal emerging global risk is malnutrition secondary to ecological changes and disruptions in food production
39 as a result of changing rainfall patterns, increases in extreme temperatures and precipitation events (SREX), and
40 increased atmospheric CO₂ (Burke and Lobell 2010, Taub 2008). Modeling of the magnitude of the effect of climate
41 change on future under-nutrition in five regions in South Asia and sub-Saharan Africa in 2050 suggests an increase
42 in moderate nutritional stunting of 1% to 29% compared to a future without climate change, and a much greater
43 impact on severe stunting of 23% for central sub-Saharan Africa and 62% for south Asia (Lloyd et al 2011). The
44 impact of climate induced drought and precipitation changes in Mali include the southward movement of drought-
45 prone areas which would result in a loss of critical agriculturally-productive land by 2025 and increase food
46 insecurity (Jankowska et al 2011).

47
48 In developed countries and large, highly populated megacities with developed public health infrastructure, principal
49 risks include increased injuries and fatalities as a result of severe storms and heat waves; changes in vector biology
50 and disease ecology that impact infectious diseases; water and food contamination; increased pollen production
51 leading to increases in allergic airway diseases (see 19.5.3); and respiratory and cardiovascular morbidity and
52 mortality secondary to degraded air quality and ozone formation. Indirect effects, for which data and evidence to
53 support projections are less available and uncertainties are greater, include mental health consequences resulting
54 from population dislocation, and nutritional shortages related to changes in food production (Portier et al 2010).

1
2 Increase in heat-related morbidity and mortality subsequent to the increase in the severity, duration, and frequency
3 of heat waves (Luber and McGeehin 2008) in urban areas is an emergent risk. These impacts will be greatest in
4 urban areas with a pronounced urban heat island effect (Kovats and Hajat 2008). The coupling of the increasing
5 vulnerability of an aging population and a global shift to urbanization will increase the likelihood of relatively
6 higher mortality from exposure to excessive heat (Knowlton et al., 2007). In addition to heat waves, climate change
7 is projected to alter the frequency, timing, intensity, and/or duration of extreme weather events, such as tropical
8 cyclones, heavy precipitation events, and floods (see WGI AR5 Ch x, SREX). The health effects of these extreme
9 weather events range from the direct effects, such as loss of life and acute trauma, and mortality resulting from the
10 exacerbation of chronic disease, to indirect effects, including large-scale population displacement, damage to water
11 and sanitation infrastructure, damage to the health care infrastructure, and psychological problems such as post-
12 traumatic stress disorder (Frumkin et al 2008).

13
14 While the association between ambient air quality and health is well established, there is an increasingly robust body
15 of evidence linking spikes in respiratory diseases to weather events and to climate change, so that this interaction is
16 emerging as a key risk. In New York City, for example, each single degree (Celsius) increase in surface temperature
17 has been associated with a 3% increase in same-day hospitalizations due to respiratory diseases, and an increase of
18 up to 3.6% in hospitalizations due to cardiovascular diseases (Shao Lin 2009). The principal pathways through
19 which such respiratory health outcomes will be exacerbated by climate change are through increased production and
20 exposure to tropospheric (ground-level) ozone, smoke produced by wildfires, and increased production of pollen
21 (D'Amato 2010). Many of the same populations that are vulnerable to health effects from heat waves, show
22 increased risk for effects from poor air quality induced by heat, including: the very young and the very old and those
23 with preexisting medical conditions, including respiratory and cardiovascular disease.

24
25 Projected changes in precipitation, temperature, humidity, and water salinity, would affect the distribution and
26 prevalence of food- and water-borne diseases resulting from bacteria, overloaded drinking water systems, and
27 increases in the frequency and range of harmful algal blooms (Curriero et al., 2001, Moore et al 2008). Climate
28 change and increased climatic variability are particularly would affect vector-borne diseases such as plague, Lyme's
29 disease, malaria, hanta virus, and dengue fever which exhibit distinct seasonal patterns and sensitivity to ecologic
30 changes (Githeko et al 2000, Gage 2008, Parham et al. 2011 submitted).

31 32 33 *19.3.2.4. Spatial Convergence of Multiple Impacts: Hotspots*

34
35 In this chapter, hotspot is defined as a region where climate-change induced impacts in one sector affects other
36 sectors in the same region or a region where climate change impacts in different sectors are compounded, resulting
37 in extreme or disastrous consequences. The coincidence of impacts in different sectors in the same region could
38 have consequences that are more serious than simple summation of the sectoral impacts would suggest. Such
39 synergistic processes are difficult to identify through sectoral assessment and apt to be overlooked in spite of their
40 potential importance in considering key vulnerabilities. For example, a large flood in a rural area may damage crop
41 fields severely, causing food shortages (Stover and Vinck, 2008). The flood may simultaneously cause a
42 deterioration of hygiene in the region and the spread of water borne diseases (Hashizume et al., 2008; Schnitzler et
43 al., 2007; Kovats and Akhtar, 2008). The coincidence of disease and malnutrition can thus create a hotspot for health
44 impacts, with the elderly and children most at risk.

45
46 Identification of hotspots could be achieved by overlaying spatial data on impacts in multiple sectors, but this cannot
47 indicate synergistic influences and dynamic changes in these influences quantitatively. For global analysis, certain
48 types of integrated assessment models which allow spatial analysis of climate change impacts have been used to
49 identify regions that are affected disproportionately by climate change (Fussel, 2010; Tol and Fankhauser, 2008,
50 Kainuma et al., 2003; Bowman et al., 2006; Warren et al., 2008). Recent efforts attempt to collect and archive
51 spatial data on impact projections and facilitate their public use. These have created overlays for identifying hotspots
52 with web-GIS technology (Adaptation Atlas (Vajjhala, 2009). There are also efforts to coordinate impacts
53 assessments based on shared future scenarios at various spatial scales (Parry 2004; ISI-MIP, 2012).

1 [TO BE INSERTED HERE: examples of coordinated regional/national/city assessment of climate change impacts
2 and suggested hot spots from regional chapters]
3

4 Below are some examples of hotspots where climate change impacts coincide and interact:

- 5 1) The Arctic, where the Inuit culture (Crowley et al 2011) is projected to be exposed to the disruption, and
6 possible destruction of, their hunting and food sharing culture. This hotspot is due to the combination of sea
7 ice loss and the concomitant potential extinction of the animals dependent upon the ice (Johannessen et al
8 2011). Thawing ground is also disrupting transportation, buildings and infrastructure whilst there is
9 increased exposure to storms. Alaskan ecosystems are considered particularly at risk (Kittel et al 2011)
- 10 2) Coral reefs, which are highly threatened due to exposure to concomitant sea surface temperature rise and
11 ocean acidification. (Hoegh Guldberg, 2011) considers that reefs could not persist should CO₂
12 concentrations reach 450ppm by 2100, as this would reduce the carbonate concentration of the ocean to
13 below a critical level of 200umol/kg, and given the climate sensitivity used, increase sea surface
14 temperatures by at least 2C. A 'safe' level of 324 ppm has been suggested (Royal Society 2009).
- 15 3) Placeholder: a South Asian coastal city where citizens are projected to be at risk of a combination of coastal
16 flooding, heat-related deaths, etc. Cities in deltas are impact hotspots: An assessment of combined impacts
17 of sea level rise, increased storm surge and natural and anthropogenic subsidence in deltas under a moderate
18 scenario for sea level rise (Ericson et al 2006, AR4 WGII) revealed that over 6 million people would be at
19 risk of enhanced inundation and increased coastal erosion in three megadeltas and 8.7 million in 40 deltas,
20 absent measures to adapt.
- 21 4) Placeholder: a similar city in Africa, including food insecurity

22
23 General equilibrium economic models (see chapter 10) may facilitate quantitative evaluation of synergistic
24 influences. An analysis of the EU by the PESETA project evaluated sub-regional welfare loss by considering
25 impacts on agriculture, coastal system, river floods, and tourism together in the CGE (Computable General
26 Equilibrium) model, which is designed to represent interrelationships among economic activities of sectors, and
27 indicated the largest percentage loss in Southern Europe (Ciscar et al., 2011). It should be noted, at any scale,
28 choices of sectors are strongly constrained by availability of data or evaluation methods and they are not
29 comprehensive.
30

31 32 19.3.2.5. *Maladaptation* 33

34 Maladaptation refers to adaptation strategies that increase a population or sector's vulnerability to climate change.
35 The IPCC Third Assessment Report defines maladaptation as "an adaptation that does not succeed in reducing
36 vulnerability but increases it instead" (IPCC 2001, 990). More recent treatments of this concept refine this definition
37 to an "action taken ostensibly to avoid or reduce vulnerability to climate change that impacts adversely on, or
38 increases the vulnerability of other systems, sectors or social groups" (Barnett and O'Neill 2010, 213). More
39 generally, maladaptation occurs "where the human response actively undermines the capacity of society to cope
40 with climate change or further contributes to the problem" (Niemeyer et al. 2005, 1443). Maladaptations can take
41 numerous forms, but quite commonly the maladaptation results from a narrowly focused approach that attempts to
42 reduce impacts in one sector or region without considering the consequences for others. Maladaptation can operate
43 on different temporal and spatial scales, including, for example, adaptation actions or policies that increase
44 greenhouse gas emissions, those that disproportionately burden the most vulnerable, have high opportunity costs,
45 reduce individual incentives to adapt, and set paths that limit the choices available to future generations. An
46 assessment of potential adaptation actions in the context of interactions across multiple sectors and regions would
47 identify potential negative impacts (Barnett and O'Neill 2010, 212). Lack of consideration of such interactions is
48 itself an emergent risk, in that it could cause new risks to emerge (see 19.6.x on governance).
49

50 Most clearly identified as in this category are those adaptation actions in one sector that impact another sector within
51 the same region (Warren 2011, 218). Increasing irrigation in agriculture uses water which may be required to
52 maintain a healthy wetland; and the building of dykes to protect towns can be to the detriment of associated natural
53 ecosystems (Knogge et al 2004, xxxx et al. 2008) or adjacent settlements (Ericson et al. 2006); in addition to its
54 benefits for crop productivity locally, agricultural intensification (World Bank, 2011) entrains negative impacts such

1 as reduced biodiversity. Water stress in Burkina Faso, Sudan and Egypt has encouraged dam construction to ensure
2 water resource resiliency. Dam building has led to has damaged wetlands and stimulated the reproduction of
3 parasites in lakes nearby human settlements, leading to schistosomiasis and malaria (Molyneux et al. 2008). In
4 theory, process-based impact models represent one way to quantify these interactions, but only a few interactions
5 have presently been simulated within models (Warren 2011, 235). Another way to assess maladaptative responses is
6 to qualitatively examine social responses. For example, the incentive for individuals to cooperate may decrease if
7 they perceive that public institutions are unwilling, or unable to increase their adaptive response (see 19.6.x on
8 governance). One method to examine how human responses to climate change may influence subsequent behavior is
9 to analyze people's perceptions of various climate change scenarios in order to understand what drives their
10 behavior (Niemeyer et al. 2005, 1444).

13 **19.4. Emergent Risk: Indirect, Trans-Boundary, and Long-Distance Impacts**

15 Climate change impacts can have consequences beyond the regions in which they occur. Such long distance
16 interactions may be mediated by global trade systems. The most prominent example of this is the global food trade
17 system. Similarly, both mitigation and other adaptation responses that are implemented on the ground can have
18 unintended consequences beyond the locations in which they are implemented. All of these mechanisms can create
19 emergent risks.

22 **19.4.1. Indirect, Trans-Boundary, and Long-Distance Impacts of Climate Change Impacts on Agricultural 23 Yields: Food Trade Patterns, Prices, Malnutrition**

25 Climate change impacts on agriculture can have consequences beyond the regions in which those impacts are
26 directly felt, through the global food trade system. Food access can be inhibited by rising food prices, as
27 demonstrated during recent price rise episodes that resulted from the combination of poor weather in certain world
28 regions combined with a demand for biofuel feedstocks, increased demand for grain-fed beef in China, and
29 historically low levels of food stocks (Abbot & deBattisti 2011, Adam & Ajakaiye 2012). This episode provides an
30 analog elucidating how reduced crop yields due to climate change impacts and biofuel cropping create a risk of
31 malnutrition: hence this interaction of climate change with the food system via markets comprises an emergent risk
32 of the impacts of climate change acting a distance.

34 One study finds that climate change has already significantly offset technology-related increases in crop yields in the
35 last 30 years in several countries including Russia, Turkey and Mexico (wheat) and China (maize) (Lobell et al
36 2011) while another identified areas where past climate variability has induced sudden or prolonged drops in food
37 production, e.g., Ukraine (a 13% decline in a single year due to high summer temperatures) and the Sahel (decadal
38 scale losses due to prolonged drought and high temperatures) (Battisti & Naylor, 2009). In the next few decades,
39 areas where crop yields are projected to decline such as sub-Saharan Africa and the Sahel may come to rely more
40 strongly on imported food (Schmidhuber & Tubiello, 2007). Whilst some studies (Jaggard et al. 2010, other refs)
41 conclude that in the next few decades, there may be increases in crop yields in temperate regions which may
42 compensate in global terms for the losses in tropical regions (FAO, 2008), a recent empirical study suggests that
43 these benefits may not be realized, based on indications that, to date, the positive effects of CO₂ fertilisation on
44 yields and the effects of changes in precipitation and temperature have offset one another (Lobell & Field, 2007).
45 Median projected temperatures from AR4 are higher than any year on record in most tropical areas by 2050. Taken
46 together, the evidence points to an increased risk (compared to the assessment in AR4) that significant crop yield
47 declines will occur in tropical and sub-tropical regions.

49 Regional climate change impacts on crop yields would result in increased prices of food commodities on the global
50 market (Lobell et al. 2011, Battisti & Naylor 2009) even under an assumption of barrier-free ability to change the
51 areas under cultivation (Julia and Duchin 2007). Weather-induced yield losses, such as drought in Australia and
52 Europe which occurred in recent years have affected food prices in many countries (World Bank 2011, FAO 2008),
53 for example increasing the number of malnourished people by 75 million in 2007 [CITE]. While many of these price
54 rises may not be related to climate change, climate change is projected to increase the frequency of extreme weather

1 that can reduce in crop yields and increase their year-to-year variability (Diffenbaugh et al 2012; Urban et al 2012),
2 and there is some specific evidence that climate change induced yield losses are already affecting food prices
3 (Lobell et al. 2011). Furthermore, developing countries which have limited financial capacity for trade, and/or food
4 distribution networks may be damaged by increases in extreme weather events (FAO 2008) leading to increased risk
5 of poverty and malnutrition. One study used historical vulnerability to extreme weather events to project that
6 Bangladesh, Mexico, Mozambique, Malawi, Tanzania and Zambia would be most at risk under 21st century climate
7 change in the SRES A2 scenario (Ahmed et al 2009), whilst another (Jones & Sanyang 2008) noted that experienced
8 food price rises have reduced food security in African countries, especially in Kenya and Ethiopia. Developed
9 countries which currently enjoy imported foods from tropical regions that become affected by climate change,
10 would see the prices of those commodities rise. More generally, pressure on land use for biofuels is *likely* to further
11 exacerbate food prices (see sections 19.3.2.2.2, 19.4.2.1).
12

13 On longer timescales, new techniques for assessing climate change impacts on yields of soybean, maize and cotton
14 (Schlenker & Roberts 2009) result in higher projections of yield declines compared to studies assessed in AR4: yield
15 losses reach 30-46% by the end of the century under a low emissions scenario, or 63-82% under a high emissions
16 scenario. However, these approaches are not necessarily accepted as better than earlier studies (Xref Ch 7). Global
17 rice prices may be particularly sensitive to climate change (Chen et al 2012), potentially rising by 7-13% in the wake
18 of projected 1.6-2.7% losses in yield resulting from a combination of climate change and sea level rise. Another
19 study (Warren et al 2011) highlights that 50% of the world's cropland is projected to become less suitable for
20 cultivation over the same period. A recent report (Foresight, 2011) highlights the combined agricultural land losses
21 expected in the next 40 years, due to desertification, erosion and sea level rise (the latter leading to increased
22 salination). The report does not estimate the percentage of agricultural land involved, but if large, such changes
23 would further increase global food prices, increasing the risk of poverty and malnutrition (World Bank, 2011).
24
25

26 *19.4.2. Indirect, Trans-boundary, and Long-Distance Impacts of Adaptation*

27

28 Risk can also emerge from unintended consequences of adaptation (see 19.3.2.5), and this can act across distance, if
29 for example, there is migration of peoples or species from one region to another. Adaptation responses in human
30 systems can include land use change which can have both trans-boundary and long distance effects; and changes in
31 water management, which often has downstream consequences. In some cases such interactions may contribute to
32 conflict.
33

34 *19.4.2.1. Human Migration and Displacement*

35

36 Human migration is one of many possible adaptive strategies or responses to climate change (Reuveny 2007; Piguet
37 2008; Tacoli 2009; McLeman 2011). Regional climatic changes are among the many factors which have contributed
38 to migration to urban areas as individuals seek work for the purpose of sending remittances home. By pursuing
39 economic opportunities in other regions, people build resilience to climate impacts by distributing risks of economic
40 loss through income diversification and circular mobility patterns (Adger et al. 2002; Tacoli 2009). Displacement
41 refers to situations where choices are limited and movement more or less compelled by land loss due to sea level rise
42 or extreme drought, for example (see AR5 WGII chapter 12.4). A number of studies have linked past climate
43 variability to both local and long distance migration (Lilleør and Van den Broeck 2011). In addition to positive and
44 negative outcomes for the migrants, migration from one region results in significant indirect, (and in some cases,
45 long distance) effects on people and states in other regions. Consequences for receiving regions, determined by a
46 variety of metrics, could be both positive and negative, as may also be the case for sending regions (McLeman 2011;
47 Foresight 2011; AR5 WGII Chapter 12). An emerging literature examines potential changes in migration due future
48 climate changes but projections of specific positive or negative outcomes are not yet available. Nevertheless, the
49 potential for negative outcomes is an emergent risk of climate change. Furthermore, recent literature underscores
50 risks previously ignored: risk arising from the lack of mobility in face of a changing climate, and risks entailed by
51 those migrating into areas of enhanced risk, like low-lying coastal deltas (Foresight 2011; see Chapter 12).
52
53

1 Past experience suggests that population movement within vulnerable countries would be the predominant mode of
2 migration in response to climatic and other environmental stress (McLeman 2011; Massey et al 2010; de Haas 2011)
3 with, however important exceptions (Feng et al 2010, Marchioli et al 2012) where international migration could be
4 large. In areas with strong economies, rural-urban migration is currently predominant. It is, however, not the only
5 form of movement that can occur inside countries. Rural-rural migration is particularly widespread in agriculture-
6 based economies (Tacoli 2009). In Burkina Faso, temporary moves to other rural areas have increased as a result of
7 a reduction in rainfall (Henry et al. 2004), indicative of a sensitivity also seen in agent based modeling of future
8 responses (Kniveton 2011). Furthermore, the local and regional nature of past climate variability limits its utility as
9 an analog for the effect of future global scale climate changes on migration. Climate change-induced drought has
10 prompted both short-distance (Tacoli 2009) and long distance international migration, with the Mexican drought of
11 the 1990s providing an example of the latter (Saldaña-Zorrilla S, Sandberg K 2009; Feng et al 2010).

12
13 Several studies have discussed potential future migration resulting from climate change on a global or regional basis
14 (Myers 2002; McLeman and Smit 2006; Stern 2007; Warner 2009), including some global estimates of very large
15 flows (Myers and Kent 1994). Three recent studies use statistical analysis to isolate and quantify migration
16 responses to past climate variability and then project migration later in this century assuming sensitivity to future
17 climate changes resembles that to past variability. These studies attempt to distinguish past climate-driven migration
18 from the influences of variations in non-climate factors that may simultaneously affect migration behavior, such as
19 policies affecting domestic and international migration as well as unrelated political, economic and household
20 factors. A study of Mexico-US immigration under the B2 warming scenario projects cumulative immigration by late
21 in this century of 1.4-6.4 million additional people due to the effects of climate change on the agricultural sector
22 alone (Feng et al 2010). A similar approach to US domestic migration projects that 3.7% of the adult population
23 (ages 15-59) will emigrate from rural counties of the Corn Belt in the medium term (2020-2049) under the B2
24 scenario (Feng et al 2011). A study examining the relationships among climate variability, wages, and urbanization
25 (Marchiori et al 2012) projects that under A1B and mid-range regional population growth, an additional 11.8 million
26 people will migrate annually from and within Sub-Sahara Africa. To different extents, all three studies are *ceteris*
27 *paribus* and thus unable to account for shifts in national demographic (Hugo 2011) and income structures, and pre-
28 existing immigrant networks (Munshi 2003), which interact with the influence of climate and which pose a
29 significant challenge (Hunter 2005) to any analysis aimed at singling out the effects of climate change. In addition,
30 omitted variable bias may limited the value of the projections in the Marchiori et al (2012) study (Lilleør and Van
31 den Broeck 2011). Nevertheless, all three studies find a sensitivity of migration to past climate variations and
32 support the general conclusion that future climate change of similar or greater magnitude will affect migration flows
33 in a significant way.

34
35 A study using a different approach, modeling the effect of changes in land value on incomes in the agricultural
36 sector, projects substantial climate-driven migration of approximately 20,000 (SRES B2) to 250,000 (SRES A2) for
37 the period 2045-2050 in Northeast Brazil (Barbieri et al 2010). This method has the disadvantage of not drawing on
38 the past climate-migration relationship but has the advantage of avoiding some of the limitations of a *ceteris paribus*
39 approach. The potential international component of migration was not estimated.

40
41 Taken together, these studies indicate that substantial numbers of people may migrate under the influence of climate
42 change, creating risks as well as benefits for themselves and for sending and receiving regions and states. While a
43 literature projecting climate-driven migration has emerged, there is as yet insufficient literature which projects
44 region-specific consequences of such migration.

45
46 Climate change induced sea level rise, in conjunction with storm surges and flooding, creates a threat of temporary
47 and eventually permanent displacement from low-lying coastal areas, the later particularly the case for small island
48 states (Pelling and Uitto 2001). The extent to which these responses are employed will depend on whether
49 governments develop strategies such as relocating people from highly vulnerable to less vulnerable areas nearby and
50 conserving ecosystem services which provide storm surge protection (Perch-Nielsen 2004) in addition to so-called
51 “hardening” such as building sea walls and storm barriers (Nordenson and Seavitt 2011). Numbers of people at risk
52 from coastal land loss have been estimated (Nicholls and Tol 2006, Ericson 2006, Nicholls et al 2011) but
53 projections of resulting anticipatory migration or episodic and permanent displacement are not available.

19.4.2.2. Conflict and Insecurity

Violent conflict between individuals or groups arises for a variety of reasons; for example, violence may be used to intimidate political or economic competitors, to redistribute or protect property rights, or to permanently alter social institutions. When individuals or groups employ violence to achieve these or other objectives, they do so because it dominates alternative actions (Fearon and Laitin, 2003, Collier and Hoeffler, 2007, Chassang and Padro-i-Miquel, 2009, Blattman and Miguel, 2010, Besley and Perssen, 2011, Dal Bo and Dal Bo, 2011). It has been hypothesized that climatic changes can alter the prevalence or nature of violent conflicts by altering the environment in which agents decide whether or not to take violent actions (Homer-Dixon, 1991, Diamond, 2005, Barnett and Adger, 2007). Violent conflict may become more prevalent if climate change increases the value of capturing control rights to current or future resources (Dube and Vargas, 2007, Angrist and Kugler, 2008, Lei and Michaels, 2011), reduces the benefit of peaceful employment (Miguel et al., 2004, Dube and Vargas, 2007, Schlenker and Roberts, 2009, Hidalgo et al. 2010, Hsiang, 2010, Barrios et al., 2010, Jones and Olken, 2010, Dell et al. forthcoming), weakens the institutions or governments that enforce the status quo (Burke and Leigh, 2010, Zhang et al., 2011, Bruckner and Ciccone, 2011, Chaney, 2011, Burke, 2011), increases socio-economic inequality (Davis, 2002, Grove 2007, Hidalgo et al. 2010, Zhang et al., 2011, Anttila-Hughes and Hsiang, 2012), makes the execution of violent activities logistically easier (Meier et al. 2007, Harari and Ferrara, 2011, Butler and Gates, 2012), or directly alters the decision-making process of individuals at the cognitive-psychological level (Kenrick and Macfarlane, 1986, Anderson et al., 2000, Jacob et al., 2007, Larrick et al., 2011).

A large number of empirical studies have implicated climatic events as a contributing causal factor to the onset or intensification of violent conflicts and social instability around the world, across a variety of spatial and temporal scales [See Section 18.4.5.1] with most studies released after AR4 (Kenrick and Macfarlane, 1986, Anderson et al., 2000, Cullen et al., 2000, DeMenocal, 2001, Haug et al., 2003, Miguel et al., 2004, Levy et al., 2005, Kuper and Kropelin, 2006, Zhang et al., 2006, Hendrix and Glaser, 2007, Jacob et al., 2007, Zhang et al., 2007, Grove 2007, Yancheva et al., 2007, Burke et al., 2009, Bai and Kung, 2010, Tol and Wagner, 2010, Hidalgo et al. 2010, Buckley et al., 2010, Bohlken and Sergenti, 2010, Pasquale and Travagianti, 2010, Bruckner and Ciccone, 2011, Couttenier and Soubeyran, 2011, Hsiang et al., 2011, Harari and Ferrara, 2011, Chaney, 2011, Zhang et al., 2011, Burke, 2011, Larrick et al., 2011, Hendrix and Salehyan, 2012, Theisen, 2012). It remains unclear whether climatic events contribute to the likelihood of violence through one of the pathways above or some other mechanism (Sutton et al., 2010, Hsiang & Burke, 2012, Gleditsch, 2012, Bernauer et al. 2012), however the large number of new studies finding such an association indicates that changing patterns of violence should be considered an emerging risk.

The strongest studies of modern data examine whether high-frequency variations of climatic variables are associated with rapid changes in the risk of violence (Hsiang & Burke, 2012). In these studies, the range of annual variations of temperature, precipitation or water availability observed since midcentury is generally associated with changes in the risk of various types of conflict by a factor of two (Hsiang & Burke, 2012). Because annual variability is expected to increase for many locations under warming scenarios, these findings are directly relevant to the projection of future social impacts. Furthermore, since future changes in mean climate conditions may be large in magnitude compared to historically observed annual variability, extrapolating these historical associations to future warming scenarios suggest that conflict risks might increase dramatically (Burke et al., 2009).

It has been suggested that gradual changes in locations' mean climates should not exacerbate violence as much as historical variability because populations may successfully adjust to slowly changing conditions in non-violent ways (Buhaug, 2010, Hsiang et al. 2011, Gleditsch, 2012); however, it is also argued that since gradual changes are more persistent, they may be more challenging to cope with because the conflict-buffering capacities of exposed populations are replenished less often (Haug et al., 2003, Hendrix and Glaser, 2007, Buckley et al., 2010, Couttenier and Soubeyran, 2011, Bruckner and Ciccone, 2011). In order to observe populations exposed to gradual but persistent climate changes that are decades, centuries or longer in duration, empirical researchers examine historical records, archeological remains and paleo-climatic data that necessarily predate the twentieth century (Stahle et al., 1998, Cullen et al., 2000, DeMenocal, 2001, Haug et al., 2003, Kuper and Kropelin, 2006, Zhang et al., 2006, Zhang et al., 2007, Yancheva et al., 2007, Buckley et al., 2010, Tol and Wagner, 2010, Bai and Kung, 2010, Stahle, 2010, Chaney, 2011, Zhang et al., 2011). While these older data describe historical climate changes that are a better proxy

1 for anthropogenic warming than annual climate variations, the societies exposed to these changes are substantially
2 weaker proxies for modern societies (Hsiang & Burke, 2012).
3

4 A weakness with all studies making inferences from past behavior is the extent of ceteris paribus assumptions made,
5 in the same way that such assumptions place limitations on migration projection studies (see 19.4.2.1). Bearing this
6 caveat in mind and recognizing the limited value of negative inferences, it is nevertheless notable that in the
7 historical conflict studies above, there are many examples where gradual and persistent changes were associated
8 with higher rates of violence and less stable social, political or economic conditions, and there is little evidence that
9 gradual and persistent climate changes did not affect the likelihood of violent conflict.
10

11 12 *19.4.2.3. Species Range Shifts: Consequences* 13

14 One of the main adaptations of species to climate extremes and climate change is to move to more climatically
15 suitable areas. The resulting losses, gains, and changes in species abundance are having, and will continue to have,
16 profound impacts on how ecosystem function, posing risks to the services they provide (Dossena et al., 2012;
17 Millennium Ecosystem Assessment, 2005), including those related to climate regulation (Wardle et al. 2011). For
18 example, warming-driven expansion and intensification of Mountain Pine Beetle outbreaks in North American pine
19 forests have caused both declines in timber harvest and the conversion of forests from net carbon sinks to large net
20 carbon sources (Kurz et al., 2008). Predicted negative impacts of range shifts include redistribution of important
21 resource species (e.g. marine fishes, where catch potential is predicted to increase by 30-70% in high latitude
22 regions and decline by 40% in the tropics by 2055 (Cheung et al. 2010)), as well as new introductions of diseases to
23 people, livestock, crops and native species (Chakraborty & Newton, 2011; Jepsen et al., 2008; Gale et al., 2009;
24 Lafferty, 2009). Newly arrived species may prey on, outcompete or hybridize with existing biota, becoming weeds
25 or pests in agricultural systems (Thuiller 2007; Walther et al. 2009; Chown et al. 2012).
26

27 Despite successful range shifts being problematic in some cases, failure to track shifting climates also poses new and
28 serious risks to species and ecosystems. Species for which dispersal is limited by natural barriers (e.g. island
29 endemics), anthropogenic barriers (e.g. transformed land), their inherent biological characteristics (e.g.
30 morphological, behavioural or physical traits), disappearance of suitable climate conditions, or their reliance on
31 other organisms or habitats that shift at different rates, are at heightened risk of extinction (Root & Schneider 2006;
32 J. W. Williams & Jackson 2007; S. E. Williams et al. 2008; Thomas et al. 2010). Range shift limitations can be
33 further exacerbated by human responses to climate change, for example construction of dams and changing land use
34 (Kostyack et al. 2011). While some evidence suggests that species are keeping up with their shifting climatic
35 conditions (Chen et al. 2011; Gregory et al. 2009; Tingley et al. 2009), it remains to be seen whether this pattern will
36 manifest globally and across all species groups. In large regions, particularly in the tropics, climate change is
37 predicted to generate conditions unlike any occurring today (J. W. Williams et al. 2007); the risks and ecological
38 implications of species reshuffling into novel, no-analogue communities are, as yet, unknown (Root & Schneider
39 2006; J. W. Williams & Jackson 2007).
40

41 Current legal frameworks and conservation strategies face the challenges of untangling desirable species range shifts
42 from undesirable invasions, and identifying circumstances when movement should be facilitated versus inhibited.
43 New agreements may be needed to regulate new or altered national trans-boundary migration, for example under the
44 Convention of Migratory Species. As target species and ecosystems move, protected area networks will become less
45 effective for conserving them, necessitating re-evaluation and adaptation, including possible addition of sites,
46 particularly those important as either 'refugia' or migration corridors (Willis & Bhagwat 2009; Hole et al. 2011;
47 Hannah 2011). Assisted colonisation – moving individuals or populations from currently occupied areas to locations
48 with higher probability of future persistence – is emerging as a conservation tool for species that are unable to track
49 changing climates themselves (Hoegh-Guldberg et al. 2008; Richardson et al. 2009; Thomas 2011). At this stage,
50 however, difficulties in predicting target species' invasiveness, in combination with economic constraints to
51 implementation, continue to impede its acceptance (Loss et al. 2011). *Ex situ* collections (i.e. in zoos, botanical
52 gardens, and seed and gene banks) are often seem as a fall-back resource for conserving threatened species, yet their
53 relatively low representation of global species and genetic diversity (Wyse-Jackson 2002; FAO 2010; Conde et al.
54 2011) limits the tools available to prevent extinctions of dispersal-limited species.

19.4.3. Indirect, Trans-Boundary, and Long-Distance Impacts of Mitigation Measures

Mitigation, too, can have unintended consequences beyond its boundaries. If mitigation involves a form of land use change, then regional implications can ensue in the same way as they can for adaptation (see 19.3.2.5).

19.4.3.1. Effects on Biodiversity

Mitigation reduces climate change impacts on biodiversity (Warren et al., 2012, ten Brink et al., 2010). However, the impacts on biodiversity as a result of habitat destruction concomitant to widespread implementation of land intensive biofuel production would offset any gains from the resulting reduction in climate change (ten Brink et al. 2010, Sala et al 2009). Second generation bioenergy, or use of degraded land, has a smaller impact (Searchinger et al 2008, van Oorschot et al 2010). It is possible to further offset losses due to land use change by increasing agricultural productivity, thus reducing some of the competition for land use. Tropical forest, in particular, can also be preserved under biofuel cropping strategies if the climate mitigation policy applied incorporates an economic price for emissions from land use change (Thomson et al 2010). PinKoh (2007) suggests that the oil-yield efficiency of major biodiesel feedstocks could be increased in order to reduce the pressure on land. Further details on these interactions from a sectoral perspective are found in 19.3.2.2.

Climate change mitigation through ‘clean energy’ substitution may also have a profound negative impact on biodiversity where it involves the construction of capital-intensive large hydroelectric dams, which will impact both terrestrial ecosystems within the hydroelectric reservoir and surrounding areas and aquatic ecosystems far downstream and far upstream along a river system (World Commission on Dams 2000). These impacts on biodiversity may include high deforestation rates in the surrounding landscape due to (i) new roads, power transmission lines, and new settlements to accommodate the large immigrant workforce involved in building large dams, (ii) mass tree mortality within low-elevation inundated areas, and (iii) discontinuity of upstream fish migrations (World Commission on Dams 2000; Bertham and Goulding 1997; Finer and Jenkins 2012; Anderson et al 2006). In all cases, low-lying forests and savannas are disproportionately affected by the direct and indirect impacts of building and maintaining a large dam. The biodiversity losses from large dams are particularly large relative to benefits of the dams in relatively flat lowland areas where the ecological effect size of dams — which is often expressed as the total inundated area (km²) per unit of electricity produced (MW/yr) — tends to be very high. In addition to a wide range of ecological impacts, local indigenous populations are often displaced from their traditional territories within the reservoir area and immediate vicinities — in direct contradiction of the UN Declaration of Indigenous Rights (UN General Assembly 2007). In sum, there is a wide range of detrimental biodiversity, carbon storage and socioeconomic consequences of augmenting hydropower generation, especially in tropical countries, all of which require large dams to be reconsidered as low-impact energy sources.

19.4.3.2. Effects on Human Systems

Mitigation strategies will have a range of effect on human systems, dependent on the type of mitigation strategy as well as the type of human system. Even within a particular mitigation strategy, effects may vary considerably. Reforestation that properly mimics existing forest ecosystems in structure and composition would potentially benefit human systems by stabilizing micro-climatic variation. It would also provide numerous benefits from the sustainable harvest of non-timber forest products (NTFP’s) for food, medicine and other marketable commodities. However, there is a generally longer time frame and greater expense involved in recreating a diverse forest system. In the future, the short-term benefits from planting monoculture stands of tree species most beneficial for climate mitigation may win out over more complex reforestation efforts. In this scenario, human systems may still benefit from improved local climate effects but not benefit from the utilization of species in a diverse forest system. A current example of this is found in China where the world’s largest reforestation effort has led to dense monoculture stands of fast growing tree species through the Three Norths Shelterbelt Development Program (Zhang and Song 2005). Afforestation (foresteering an area that was historically not forested) creates a similar set of costs and benefits.

1 In both reforestation and afforestation, land tenure and ownership becomes an issue for human systems. Relocation
2 of human populations from agricultural lands in order to reforest would have negative consequences for those
3 affected unless clear and thoughtful strategies are implemented. In this scenario, it would be necessary to “mitigate”
4 the effects on human systems caused by climate mitigation. Efforts to preserve existing forests would have an
5 overall benefit for human systems since over the long term, the costs to maintain an intact forest are much lower
6 than the cost to restore a forest. Human populations utilizing NTFP’s may continue to benefit as long as such
7 utilization is carefully monitored for sustainability [CITES].
8

9 More generally, mitigation strategies designed to reduce dependence on carbon-intensive fuels present a very
10 different set of circumstances in relation to human systems. The development of alternative and renewable energy
11 sources will have significant economic and market effects which could influence food prices (see also 19.3.2.2.2).
12 Some scenarios suggest a rise in energy costs solely due to the lower flexibility of renewable energy resources
13 compared to fossil fuels, which would in turn affect prices in the energy-dependent agriculture sector. This would
14 especially affect marginal populations who already devote a considerable portion of their household income to food.
15 [CITE]
16
17

18 *19.4.3.3. Indirect Effects of Biofuels Production via Markets* 19

20 Biofuels increase the demand for the commodities (feed stocks) they are produced from. This increase in demand
21 can be met in one of two ways: either through reduction in other demands for the commodity or an increase in the
22 supply of the commodity, both of which will happen as the price starts to rise in response to biofuel production. For
23 example, as the price of maize starts to rise, both humans and animal feedlots will reduce their use of maize, while
24 farmers have an incentive to plant more acres and increase the supply. The size of the price increase depends on the
25 demand and supply elasticities. The more elastic the supply or demand, i.e., the larger the change in quantity for a
26 given change in price, the lower will be the resulting price increases. By the same token, the share that is met
27 through a reduction in demand versus an increase in supply depends on the relative size of the elasticities. If the
28 supply elasticity is twice as elastic as demand, two thirds of the biofuel mandate will be met through new production
29 and one third through a reduction in demand.
30

31 Biofuels divert a significant share of global food production. For example, the 2009 US renewable fuel standard
32 requires that 9 billion gallons of ethanol be blended into gasoline. Using an average conversion ratio of
33 2.7gallons/bushel (Rajapol et al., 2007), the mandate diverts roughly 25% of US maize production¹, or 11% of
34 global maize production to biofuels.² Estimates of the supply and demand elasticity of basic grain commodities
35 (Roberts and Schlenker 2009) lead to a prediction that the 2009 Renewable Fuel standard will increase commodity
36 prices of maize, wheat, rice, and soybeans by roughly 20%, assuming one third of the calories used in ethanol
37 production can be recycled as feedstock (Roberts and Schlenker 2010). On the other hand, second generation
38 biofuels that can be grown on areas that are not suitable for commodity crops might induce less of a price effect if
39 they do not directly compete for the same land.
40

41 [FOOTNOTE 1: US maize production averages around 12.5 billion bushels in 2007-2011 (www.nass.usda.gov).]
42

43 [FOOTNOTE 2: US maize production constitutes 42% of global maize production (www.faostat.fao.org).]
44

45 The increase in commodity prices will give farmers an incentive to increase supply around the globe, and thereby
46 have the indirect effect of increasing CO2 emissions by an amount which remains uncertain. The central question is
47 how much of the additional supply will come from the intensive margin (higher yields per acre), and how much will
48 come from the extensive margin (more acres). Keeney and Hertel (2009) argue that yields respond to prices, yet
49 Roberts and Schlenker (2010) find that historically the growing area adjusted in response to exogenous price shocks.
50 Additional supply mainly comes from planting additional acres, raising the question of where the additional acreage
51 would come from. On the one hand, Fargone et al. (2008) and Searchinger et al. (2008) find large CO2 effects of
52 indirect land use change. Deforestation would result in large indirect CO2 emissions, as does the production of
53 biodiesel using palm oil on peatlands that are drained (Miettinen, 2012). On the other hand, a study of biofuel
54 production in Brazil (Barr et al. 2011) finds that once pasture land is incorporated in the analysis, expansion into

1 unexploited land is minor, i.e., most of additional cropland is predicted to come from conversion of pastureland. To
2 the extent that biofuel feed stock is grown on areas that were previously fallow, the indirect land effects would
3 further reduce CO₂ emissions.
4
5

6 **19.5. Other Emergent Risks**

7

8 Most emergent risks appearing recently in the literature are related to multiple interacting systems and stresses
9 (section 19.3) or to indirect and long-distance impacts (section 19.4). However, an additional set of risks have
10 emerged related to particular biophysical impacts of climate change, including large temperature rise, ocean
11 acidification, and CO₂ increases, and to the potential consequences of geo-engineering as a climate change response
12 strategy.
13
14

15 **19.5.1. Risks from a Large Temperature Rise**

16

17 Most climate change impact studies have been based on climate change scenarios corresponding to global mean
18 temperature rises of up to 3.5°C relative to 1990 (or 4°C above pre-industrial levels) (Parry et al. 2004, Hare 2006,
19 Warren et al. 2006, Fischlin et al. 2007, Easterling et al. 2007; [CITES]). Recently the potential for larger amounts
20 of warming has received increasing attention in the literature, motivated by the possibilities that future radiative
21 forcing could be higher than typically considered and that positive feedbacks between climate and the carbon cycle
22 could be strong (Betts et al. 2011; Sanderson et al., 2011).
23

24 Emerging risks associated with warming greater than 4 C above pre-industrial include the potential exceedance of
25 human physiological limits in some areas for a global temperature rise of 7°C above pre-industrial (Sherwood &
26 Huber 2011); the triggering of non-linear earth system responses (Lenton et al 2007, see section 19.6.3.5);
27 widespread disruption of ecosystem function and services, alongside projected extinction of a large proportion of the
28 earth's biodiversity (Thomas et al 2007, Warren et al submitted) with potentially very large impacts on human
29 systems and the economy [CITE]; large increases in the proportion of the population exposed to water stress, fluvial
30 and coastal flooding, and hunger, especially in Africa (Sissoko et al 2010, Mougou et al 2010); the large investments
31 that would be required for adaptation; and the aggregate impacts of climate change on the economy (see 19.6.3.4).
32

33 [INSERT TABLE 19-2 HERE

34 Table 19-2: Key risks from large temperature rise. (to be provided with SOD)]
35
36

37 **19.5.2. Risks from Ocean Acidification**

38

39 Ocean acidification is defined as “a reduction in pH of the ocean over an extended period, typically decades or
40 longer, caused primarily by the uptake of carbon dioxide from the atmosphere, but can also be caused by other
41 chemical additions or subtractions from the oceans” (Feely *et al.*, AR5 WG1 Ch. 3). It is a physical impact resulting
42 from CO₂ emissions that poses emerging risks to marine ecosystems and societies that depend on them. Ocean
43 acidification is a relatively new research area, and the potential for associated risks to become key is magnified by
44 the fact that it is a global phenomenon and, without a decrease in atmospheric CO₂ concentration, it is irreversible
45 on century timescales.
46

47 It is *virtually certain* that ocean acidification is occurring now (Dore *et al.*, 2009; Byrne *et al.*, 2010; Table 3.7.1 of
48 AR5 WG1 Ch. 3). The upper mixed layer of the ocean, which is in direct contact with the atmosphere, has
49 experienced a decline in pH that is consistent with predictions of about 0.1 pH unit since the preindustrial (Feely *et al.*,
50 2004). Because acidification is thermochemically driven by the difference in partial pressures of CO₂ in the
51 atmosphere and the ocean (Takahashi *et al.*, 2009), it will continue to increase in magnitude as long as the
52 atmospheric CO₂ concentration increases (National Academy of Sciences, 2010). For example, if atmospheric CO₂
53 concentration were to reach 800 ppmv, average pH of the surface waters would be expected to decrease by an

1 additional 0.3 units (Feely *et al.*, 2009; Feely *et al.* AR5 WG1 Ch. 3). Ocean acidification of deeper layers is also
2 occurring, but at rates dependent on ocean mixing (Caldeira and Wickett 2005; Ilyina *et al.*, 2009).
3

4 Characterizing the risks of ocean acidification to marine organisms, populations, communities, ecosystems, and
5 fisheries is limited by the complexity of interactions across these scales and the relatively small number of studies
6 available for quantitative risk assessment. The degree of confidence in assessing the implications of ocean
7 acidification decreases along the chain of consequences from biogeochemical processes to organisms to ecosystems
8 to ecosystem services. The risks to many marine processes that directly affect organisms can be assessed with a
9 medium degree of confidence.

10
11 A recent statistical meta-analysis of more than 70 laboratory studies across multiple taxa concluded that ocean
12 acidification will have overall negative effects on organism growth, calcification, reproduction, and survival, but
13 with a high degree of variation across taxa (Kroeker *et al.*, 2010). Ocean acidification can also affect the availability
14 of iron for marine photosynthesis, the rate of nitrogen fixation in several important cyanobacteria (Barcelos e Ramos
15 *et al.*, 2007, Hutchins *et al.*, 2007, Kranz *et al.*, 2010, Kranz *et al.*, 2009, Levitan *et al.*, 2007) as well as the rate of
16 denitrification (Beman *et al.*, 2011), and the chemical state and toxicity of some metals (Millero *et al.*, 2009). Most
17 of these processes can pose emerging risks because they affect marine organisms, ecosystems, food webs, fisheries,
18 and biogeochemical cycling (National Academy of Sciences, 2010) (Figure 19-2).
19

20 [INSERT FIGURE 19-2 HERE

21 Figure 19-2: Assessment of impacts of ocean acidification on marine organisms through effects on various
22 biogeochemical processes Assessment based on (1) estimated likelihood that the process will be affected by ocean
23 acidification and (2) the magnitude of impacts to marine organisms. The width of the boxes roughly indicates the
24 uncertainty in the likelihood of the process being affected by acidification, while the height of the boxes roughly
25 indicates the magnitude of impacts to marine organisms. Height, width, and location of boxes are based on expert
26 opinion, with greatest subjectivity in judging impacts. Judgments are based on impacts expected with atmospheric
27 CO₂ levels of 2-3x preindustrial levels (560-840 ppmv). This figure is meant to be broadly illustrative: with
28 sufficient information Low, Medium, and High would be defined quantitatively. For example, while the sign of the
29 impact on marine calcifiers is negative, the magnitude varies considerably across taxa and currently overall
30 quantification is not feasible (based on a meta-analysis by Kroeker et al. 2010).]
31

32 As indicated in Figure 19-2, changes in marine calcification are *likely* and the overall magnitude of impact to
33 calcifiers will be medium to high. This judgment is based on studies such as those that examine responses of marine
34 ecosystems to ocean acidification caused by natural carbon dioxide seeps (Hall-Spencer *et al.*, 2008; Fabricius *et al.*,
35 2011). These studies document significant changes in community composition, biodiversity, calcification rates, and
36 recruitment of corals at pH levels of 7.8, the expected pH once atmospheric CO₂ concentration reaches 750 ppmv.
37 The latter study (Fabricius *et al.*, 2011) showed that coral reef growth ceased completely at pH levels < 7.7 (at
38 atmospheric CO₂ concentration > 970 ppmv).
39

40 The risks to ecosystem services are less certain. A recent synthesis of the vulnerability of individual nations to
41 reductions in the global mollusk harvest (Cooley et al. 2012) identified how changes in overall availability and
42 nutritional value of desired mollusk species could impact their economies and food availability, while
43 acknowledging the difficulty of directly linking ocean acidification to harvest; hence the emerging nature of this
44 risk.
45

46 47 **19.5.3. Risks from CO₂ Health Effects** 48

49 There is increasing evidence that the impacts of elevated atmospheric CO₂ on plant species will affect health via
50 two distinct pathways: the increased production and allergenicity of pollen and allergenic compounds, and the
51 nutritional quality of key food crops. The evidence for these impacts on plant species is increasingly robust and
52 recent evidence in the public health literature points to the potential for these risks to be sufficiently widespread in
53 geographical scope and large in their impact on human health to be considered an emergent risk.
54

1 Climate change is expected to alter the spatial and temporal distribution of several key allergen-producing plant
2 species (Shea 2008), and increased atmospheric CO₂ concentration, independent of climate effects, has been shown
3 to stimulate pollen production (Rasmussen 2002; Clot 2003; Galán 2005; García-Mozo et al. 2006; LaDeau and
4 Clark 2006; Damialis et al. 2007; Frei and Gassner 2008). Ziska et al. (2000, 2003, 2012) found an association
5 between elevated CO₂ concentrations and temperature with faster growing and earlier flowering ragweed species
6 (*Ambrosia artemisiifolia*) along with greater production of ragweed pollen (Wayne et al. 2002; Singer et al. 2005;
7 Rogers et al. 2006) leading, in some areas, to a measurable increase in hospital visits for allergic rhinitis (Breton et
8 al. 2006). Experimental studies have shown that poison ivy, another common allergenic species, responds to
9 atmospheric CO₂ enrichment through increased photosynthesis, water use efficiency, growth, and biomass. This
10 stimulation, exceeding that of most other woody species, also produces a more potent form of the primary allergenic
11 compound, urushiol (Mohan et al. 2006).

12
13 While climate change and variability is expected to affect crop production (see Ch. 7), emerging evidence suggests
14 an additional stressor on the food system: the impact of elevated levels of CO₂ on the nutritional quality of
15 important foods. A prominent example of the effect of elevated atmospheric CO₂ is the decrease in the nitrogen (N)
16 concentration in vegetative plant parts as well as in seeds and grains and, related to this, the decrease in the protein
17 concentrations (Cotrufo et al., 1998; Taub et al., 2008; Wieser et al., 2008). Experimental studies of increasing CO₂
18 to 550 ppm demonstrated effects on crude protein, starch, total and soluble B-amylase, and single kernel hardness,
19 leading to a reduction in crude protein by 4 to 13% in wheat and 11 to 13% in barley (Erbs et al., 2010). Other CO₂
20 enrichment studies have shown changes in the composition of other macro- and micronutrients (Ca, K, Mg, Fe, Zn)
21 and in concentrations of other nutritionally important components such as vitamins and sugars (Idso and Idso, 2001).
22 The declining nutritional quality of important global crops is an emerging risk that has the potential to broadly affect
23 rates of protein-energy and micronutrient malnutrition in vulnerable populations. While this emergent risk has the
24 potential to become key, there is currently insufficient information to assess the likelihood that it will become key,
25 or under what ambient CO₂ concentrations that this risk will manifest as key.

26 27 28 **19.5.4. Risks from Geo-Engineering (Solar Radiation Management)**

29
30 Geoengineering can be defined as deliberate large-scale efforts to manipulate physical, chemical, or biological
31 aspects of the climate system to counteract the consequences of increasing greenhouse gas emissions (IPCC, 2011).
32 Geoengineering is distinct from mitigation, in that mitigation aims to reduce or prevent actions that would change
33 the climate, such as emissions of gases and particles and changes to the land surface, while geoengineering involves
34 deliberate changes to the climate system itself. It is an emerging risk both because it poses risks to society and
35 ecosystems that could be large and widespread and because, although it is not a new idea (Rusin and Flit, 1960;
36 Environmental Pollution Panel, 1965; Budyko, 1974, 1977; Cicerone et al., 1992; Panel on Policy Implications of
37 Greenhouse Warming, 1992; Leemans et al., 1996; Dickinson, 1996; Schneider, 1996; Flannery et al., 1997; Teller
38 et al., 1997, 2000, 2002; Keith, 2000, 2001; and a long history of geoengineering proposals as detailed by Fleming,
39 2004, 2006, 2010), it has received increasing attention in the recent scientific literature, stimulated in part by
40 suggestions that nations consider geoengineering solutions to global warming in light of the absence of
41 comprehensive global abatement policy (Crutzen, 2006; Wigley, 2006).

42
43 Geoengineering has come to refer to both carbon dioxide concentration reduction and solar radiation management
44 (SRM; Shepherd et al., 2009; Lenton and Vaughan, 2009), and these two different approaches to climate control
45 raise very different scientific, ethical (Morrow et al 2009) and governance issues (Lloyd and Oppenheimer 2012).
46 Only SRM is discussed here, and unless otherwise noted, the term geoengineering will refer to SRM. Furthermore,
47 although various SRM schemes have been suggested, we focus on stratospheric aerosols and marine cloud
48 brightening as the only two schemes that seem to have the potential to produce effective and inexpensive large
49 cooling of the planet (Lenton and Vaughan, 2009; Salter et al., 2008; McClellan et al., 2010).

50
51 Cloud brightening requires the introduction of salt or other cloud condensation nuclei into marine stratus clouds to
52 induce the first indirect effect (Twomey effect – see AR5 WG I, Chapter 7) producing more, but smaller cloud
53 droplets, enhancing the cloud-top albedo, while not producing other effects that reduce the total cloud amount
54 (Wang et al., 2011). Stratospheric aerosols require injecting sulfate aerosol precursors into the lower stratosphere

1 using airplanes or other means (Robock et al., 2009; McClellan et al., 2010) to increase planetary albedo and reduce
2 incident solar radiation. Much more work is needed on the physical mechanisms associated with both proposed
3 schemes before we can say if SRM is physically and economically feasible (IPCC, 2011) but for the purpose of this
4 section, we assume that both approaches are, and we assess the risks of employing them.
5

6 SRM would produce both benefits and risks (Robock, 2008b; Robock et al., 2009). Benefits include cooling the
7 planet, reducing or reversing melting of sea ice and ice sheets, increasing plant productivity and the terrestrial CO₂
8 sink, beautiful red and yellow sunsets, and potentially, control of regional precipitation. Risks include undesirable
9 regional changes in climate; effects on ecosystems, stratospheric ozone, and tropospheric chemistry; implications for
10 mitigation strategies, including rapid warming if stopped; effects of weaker solar radiation on solar electricity
11 generation and passive solar heating; effects on airplanes, satellite remote sensing, and electrical properties of the
12 atmosphere; as well as a number of other effects.
13

14 Approaches to assessing these risks include climate modeling as well as studies of volcanic eruptions and ship
15 tracks. Observations of volcanic eruptions indicate that while stratospheric aerosols can reduce the global average
16 surface air temperature, they can also produce regional drought much like that depicted in Figure 19-3 (e.g.,
17 Trenberth and Dai, 2007), cause ozone depletion through heterogeneous reactions on sulfate aerosols (Solomon,
18 1999), and change the ratio of diffuse-to-direct downward solar radiation, producing an increased carbon sink in the
19 land biosphere and reducing electricity generation from solar generators that use focused direct sunlight (Murphy,
20 2009). Ship track observations are indeterminate due to the difficulty of separating clear bright stripes in satellite
21 images from the larger more diffuse cloud field that may also have an aerosol effect (e.g., Schreier et al., 2007;
22 Capaldo et al., 2009; Peters et al., 2011).
23

24 [INSERT FIGURE 19-3 HERE

25 Figure 19-3: Northern Hemisphere summer precipitation differences from the current climate averaged for the
26 second 10 years of a 20-year geoengineering period emitting 5 Mt SO₂ per year into the tropical lower stratosphere
27 combined with A1B (Fig. 8, Robock et al., 2008). Hatch marks indicate changes significant at the 5% level. Note
28 large reductions over India and China.]
29

30 Climate modeling studies of stratospheric sulfate aerosol approaches indicate unintended and possibly harmful
31 impacts on the hydrologic cycle and ozone depletion (Robock et al., 2009). However, there is little agreement across
32 studies on the magnitude and regional pattern of these consequences, because studies have not assessed comparable
33 geoengineering scenarios. Some studies have injected similar amounts of SO₂ into the stratosphere, but with
34 different regional distributions (Robock et al., 2008; Rasch et al., 2008; Jones et al., 2010). Others have
35 approximated net effects of stratospheric aerosols on the planetary energy balance by reducing the solar constant
36 (Govindasamy and Caldeira, 2000; Govindasamy et al., 2002, 2003; Matthews and Caldeira, 2007; Bala et al.,
37 2008). Studies have also differed in assumptions about anthropogenic greenhouse forcing (Robock et al., 2008;
38 Jones et al., 2010; Ammann et al., 2010).
39

40 Cloud brightening would be expected to reduce global average temperature, but there would be large regional
41 differences in responses. Jones et al. (2009), for example, found a large reduction of precipitation over the Amazon
42 as a result of brightening clouds in the South Atlantic. However, modeling studies (Jones et al., 2009; Rasch et al.,
43 2009; Partenan et al., 2012) are difficult to compare given model differences in the locations of marine stratus
44 clouds.
45

46 With either sulfate aerosol or cloud brightening approaches, globally averaged precipitation is expected to be
47 reduced as a consequence of reduced solar radiation, but the regional patterns of such a reduction are model-
48 dependent (Bala et al., 2008). Some studies find that stratospheric geoengineering would reduce summer monsoon
49 rainfall relative to current climate in Asia and Africa (Figure 19-3), potentially threatening the food supply for
50 billions of people (Robock et al., 2008; Jones et al., 2010), but others find different regional patterns (Rasch et al.,
51 2008). Past large volcanic eruptions have disrupted the summer monsoon (Oman et al., 2005; Trenberth and Dai,
52 2007) and even produced famine (Oman et al., 2006), but direct comparisons between geoengineering with
53 stratospheric sulfate aerosols and large volcanic eruptions are limited by the differences in forcing. Some
54 unanswered questions include whether a continuous stratospheric aerosol cloud would have the same effect as a

1 transient one and to what extent regional changes in precipitation would be compensated by regional changes in
2 evapotranspiration. Ozone depletion via heterogeneous chemistry on stratospheric aerosol particles is also a concern
3 (Tilmes et al., 2008, Robock, 2008a; Rasch et al., 2008).

4
5 A model comparison project currently underway, the Geoengineering Model Intercomparison Project (GeoMIP;
6 Kravitz et al., 2011), aims to produce results regarding the consequences of SRM that are comparable across models
7 by carrying out a set of standardized experiments. Few results are available so far (Schmidt et al., 2012).

10 **19.6. Key Vulnerabilities, Key Risks, and Reasons of Concern**

11
12 In this section, we present key vulnerabilities, key risks, and emergent risks that have been identified by many of the
13 chapters of this report based on the material assessed by each. We then discuss dynamic characteristics of
14 vulnerability and risk, features which depend on future development pathways. After reviewing and updating the
15 Reasons For Concern in light of literature since AR4, we reinterpret them to be consistent with the framework of
16 evolving risk adopted in this chapter.

17
18 The examples in Table 19-3 are based on a selection from a larger number provided by the chapters of this report. In
19 order to present an overview of the implementation of the risk framework used in this chapter, examples were
20 selected to represent different thematic dimensions and key risks that are linked to different physical impacts and
21 various key vulnerabilities.

22
23 [INSERT TABLE 19-3 HERE

24 Table 19-3: A selection of the physical impacts or other hazards, key vulnerabilities, key risks, and emergent risks
25 based on the judgments of authors of various chapters of this report, utilizing the framework and systematization
26 described in 19.2. The table indicates how these four categories are related as well as how they differ. The table is
27 illustrative rather than comprehensive, aiming to show some examples of how of the framework may be applied
28 across different themes and topics in the chapters. In addition to these examples, key risks may also arise from
29 moderate vulnerability interacting with a very large physical impact.]

32 **19.6.1. Key Vulnerabilities**

33
34 Several of the risks noted in Table 19-3 arise because vulnerable people must cope and adapt not only to changing
35 climate conditions, but to multiple, interacting stressors simultaneously (see 19.4), which means that effective
36 adaptation strategies would address these complexities and relations. For example, the complex interactions of
37 stressors related to crop failure and famine include changing rainfall patterns, high dependence on rain-fed
38 agricultural in some regions with little access to alternative livelihoods, and limited coping and adaptive capacities.
39 These conditions periodically coincide with high global food prices that could in combination trigger crises.

42 *19.6.1.1. Dynamics of Vulnerability*

43
44 This sub-section deals with the meaning and the importance of dynamics of vulnerability, while section 19.6.1.3
45 assesses recent literature and data regarding observed trends of vulnerability mostly at a global or regional scale.
46 The literature provides increasing evidence that structures and processes that determine vulnerability are dynamic
47 and spatially variable (IPCC 2012; and section 19.6.1.3). The IPCC SREX report states with *high confidence* that
48 vulnerability and exposure of communities or social-ecological systems to climatic stressors and climate related
49 extreme events are dynamic, thus varying across temporal and spatial scales due to influences of and changes in
50 social, economic, demographic, cultural, environmental and governance factors (IPCC 2012, p. 7).

51
52 Examples of such dynamics in exposure and vulnerability encompass, e.g. population dynamics, such as population
53 growth and increasing exposure of people and settlements in low lying coastal areas in Asia (see Nicholls and Small
54 2002; Levy 2009; Fuchs/Conran/Louis 2011). Demographic changes, such as aging societies, have a significant

1 influence on vulnerability to heat stress (see Staffoglia et al., 2006; Gosling et al., 2009). Changes in poverty or
2 socio-economic status, race-ethnicity compositions as well as age structures had a significant influence in past crises
3 and disasters triggered by climate and weather related hazards. Cutter and Finch (2008) found that social
4 vulnerability increased over time in some areas of the United States due to changes in socio-economic status, race-
5 ethnicity composition, age, and density of population. Such factors had a direct influence on the vulnerability of
6 people exposed to the Hurricane Katrina disaster (Cutter and Finch (2008). Changes in the strength of social-
7 networks (e.g., resulting in social isolation of elderly) and physical abilities to cope with such extreme events
8 modify vulnerability (see e.g. Khunwishit 2007).
9

10 Important dynamics of human vulnerability have also been observed in the context of extreme impacts and disasters.
11 In some case human vulnerability might also change in different phases of crises and disasters. Hence, the factors
12 that might determine vulnerability before the disaster might differ from those that determine vulnerability thereafter
13 (post-disaster and recovery phases). The Indian Ocean Tsunami provides an example where disaster as well as the
14 disaster response and reconstruction processes and policies modified the vulnerability of coastal communities
15 (Birkmann and Fernando 2008). Overall, these examples underscore that a comprehensive assessment of
16 vulnerability would account for these dynamics. This also requires an improved assessment of long-distance impacts
17 (e.g., resulting from migration) and multiple-stressors (e.g. climatic stressors, recovery policies after disasters, etc.)
18 that often influence these dynamics.
19

20 The following subsection deals in greater depth with the phenomena of differential vulnerability based on recent
21 literature.
22

23 24 *19.6.1.2. Differential Vulnerability*

25
26 Wealth, education, race, ethnicity, religion, gender, age, class/caste, disability, and health status can illustrate and
27 contribute to the differential vulnerability of individuals or societies to climate and non-climate related hazards (see
28 IPCC 2012). Differential vulnerability is, for example, revealed by the fact that people and communities that are
29 similarly exposed face different levels of harm, damage and loss as well as success of recovery. The uneven effects
30 and the uneven suffering of different populations groups and particularly marginalized groups is well documented in
31 various studies and in the scientific literature (Kasperson and Kasperson 2001; Bohle et al., 1994; Thomalla et al.,
32 2006, Birkmann 2006). Factors that determine and influence these differential vulnerabilities and exposure patterns
33 to climate change and climate related hazards encompass for example race and ethnicity (Elliot and Pais, 2006;
34 Fothergill et al., 1999; Cutter and Finch, 2008), socioeconomic class (O’Keefe et al., 1976; Peacock et al., 1997;
35 Ray-Bennet, 2009), gender (Sen, 1981), age (Bartlett, 2008; Jabry, 2003; Wisner, 2006b) as well as migration
36 experience (Cutter and Finch, 2008) and homelessness (see Wisner 1998) (see IPCC 2012). These differential
37 vulnerabilities are often attributed to specific populations at a particular scale. While local scale approaches can
38 assess a variety of quantitative and qualitative measures, global and national assessments are often based on existing
39 quantitative data (see Cardona 2006; 2008; Birkmann et al. 2011). In this context the usefulness of the specific
40 approach, method and indicators depends on the function and the application are of the approach (Cardona et al.,
41 2003a; Carreño et al., 2007b). In general larger aggregations of population groups and resulting generalizations
42 require careful interpretation in terms of the actual vulnerability of specific populations (Adger and Kelly, 1999).
43 Furthermore, the scientific literature underscores that groups which are marginalized, particularly due to gender or
44 wealth status, are differentially affected by physical impacts of climate change in terms of both gradual changes in
45 mean properties as well as extreme events (e.g., Neal and Phillips, 1990; Enarson and Morrow, 1998; Neumayer and
46 Plümper, 2007). This body of literature is relatively recent, particularly in a developed world context, compared to
47 the longer recognition of gender concerns in the development field (Fordham 1998). Gendered vulnerability in
48 which women and girls are often (although not always) at greater risk of dying in disasters, is not solely linked to the
49 physical conditions, but rather determined by their being typically marginalized from decision making fora, and
50 discriminated and acted against in post-disaster recovery and reconstruction efforts (Houghton, 2009; Sultana,
51 2010). Hence, vulnerability in terms of gender is not determined through biology, but in most cases by social
52 structures, institutions and rule systems (IPCC 2012).
53

1 Overall, the research findings and evidence regarding differential vulnerability emphasizes the social construction of
2 risk, meaning that climate change related physical impacts and stressors affect populations in ways that are
3 particular.
4

6 *19.6.1.3. Trends in Vulnerability*

7

8 Vulnerability as well as exposure of societies and social-ecological systems to physical impacts of climate change
9 are dynamic and depend on economic, social, demographic, cultural, institutional, and governance factors (see IPCC
10 2012, p.7). Population growth, rapid and unsustainable urban development, international financial pressures,
11 increases in socioeconomic inequalities, trends and failures in governance (e.g. corruption), and environmental
12 degradation are trends that modify vulnerability of societies and communities (Maskrey, 1993a,b, 1994, 1998;
13 Mansilla, 1996; Cannon, 2006) at different scales. Consequently, many of the factors that reveal and determine
14 differential vulnerability, such as socio-economic status, wealth, poverty, age, health conditions or migration
15 experience and governance processes (see 19.6.1.2) are dynamic, often changing over time in terms of their spatial
16 distribution. For example, wealth and its distribution, education, demography, health status and governance issues
17 are not solely characteristics that can be assessed at a particular time using widely agreed indicators, such as the
18 GINI index or the illiteracy rate; rather trends in these indicators can also be observed. The following section
19 assesses the knowledge base on observed trends in vulnerability, within the constraint that data for assessing such
20 trends in vulnerability is still fragmentary and much of it only recently emerging.
21

22 The trends outlined below serve as an illustration of the dynamic nature of vulnerability. They are not intended to
23 provide a comprehensive picture; rather they suggest for selected areas that the trends in the past in such indicators
24 heavily influenced vulnerability. The assessment and illustration of trends is differentiated into 3 broader categories:
25 I) trends in socio-economic, II) environmental and III) institutional vulnerability – which is closely linked with
26 questions of governance. These vulnerability trends are also examined in order to assess their potential and actual
27 overlap with climate related trends in order to determine risk.
28

30 *19.6.1.3.1. Trends in socioeconomic vulnerability*

31

32 *Trends in poverty*

33 Trends in poverty are arguably one of the key factors determining vulnerability of societies. Trends in poverty at the
34 local, national and global level have fundamental influences on the general levels of vulnerability, since, in
35 particular, poor and marginalized populations face severe difficulties coping or adapting to additional stressors, such
36 as climate change and its physical impacts, due to the constraints in resources and adaptation options. For example,
37 past and recent trend analyses underscore that drought risk is intimately linked to poverty and rural vulnerability (see
38 GAR 2011, p. 62). That means the risk of loss of livelihoods and harm due to droughts is heavily influenced by the
39 poverty patterns of societies and communities exposed to drought, e.g. in Africa or Asia. Restocking by poor
40 pastoralists' households in rural areas in Africa after a drought may take several years due to the limited financial
41 resources (see in detail Chapter 13). Interestingly, recent global studies for 119 countries (thus accounting for
42 approximately 95 percent of the global population) found that at the international level there is a clear decrease in
43 global poverty over the past six years (Chandy and Gertz 2011). The number of poor people globally fell by nearly
44 half a billion people, from over 1.3 billion in 2005 to under 900 million in 2010. This trend is expected to continue
45 at least until 2015 (according to Chandy and Gertz (2011). While the poverty rate at the global level is decreasing
46 and now accounts for approx. 16 percent of the total global population (in 2010), regional differences are significant.
47 Particularly, the highly drought exposed region sub-saharan Africa still has nearly 47% of its population living in
48 poverty, compared to an approximately 20% poverty rate in South Asia (poverty defined as people with less than
49 1.25 dollar per day). Accordingly, despite a global trend toward poverty reduction, there is a growing climate-related
50 risk in sub-saharan Africa due to the high poverty rate in combination with projected increases in dryness in the
51 region due to climate change (IPCC 2012, p. 15).
52
53

1 *Trends in income distribution*

2 Income distribution patterns are an important factor linked to vulnerability. Variation of the GINI index, a measure
3 of income inequality, across selected countries in Africa, Asia, Latin America and Europe shows differential trends
4 and patterns. For example, Africa six countries show a significant increase in the inequality of income distribution,
5 while 13 countries show a reduced gap between rich and poor population groups. Increases in the GINI index can
6 also be observed in China, India, Indonesia and Bangladesh (Worldbank 2012). These countries not only represent a
7 large part of the world population, but are also highly exposed to climate change and respective hazards, such as sea-
8 level rise in the case of Bangladesh and Indonesia (CIESIN et al. 2012; Birkmann et al. 2011) as well as droughts
9 and floods in the case of India and China (see PREVIEW/UNEP 2012; CRED EM-DAT 2011). The increasing
10 divide between poor and wealthy population groups in some countries could increase vulnerability, which in
11 combination with climate related hazards could increase risk.

12 *Trends in health*

13 Health conditions of individuals and population groups affect vulnerability to climate change by limiting of coping
14 and adaptive capacities to deal with additional stressors. Consequently, trends and conditions in the burden of
15 disease and associated risk factors (Mather and Loncar, 2006) at a variety of geographical scales may affect local to
16 global levels of vulnerability. The IPCC SREX report underscores, for example that obesity, a risk factor for
17 cardiovascular disease, is increasing in a number of countries (Skelton et al., 2009; Stamatakis et al., 2010),
18 increasing vulnerability of people to heat stress. Moreover, trends in HIV/AIDS, tuberculosis and malaria are also
19 observed in regions that are highly exposed to climatic hazards, such as Africa and South-East Asia. Some countries
20 exposed to these health risks also face significant limitations with regard to their health systems (Vitoria et al., 2009)
21 and therefore malaria and HIV/Aids occasionally reach epidemic proportions with severe consequences for the
22 ability of affected people to cope and adapt to additional climatic stressors.

23
24
25 Extreme heat events, characterized by consecutive days with abnormally high temperatures, are increasing in
26 frequency, intensity, and duration (IPCC SREX 2012) signaling an emergent public health risk, particularly for
27 urban populations. Advanced age represents one of the most significant risk factors for heat-related death
28 (Bouchama and Knochel 2002). In addition to having diminished thermoregulatory and physiologic heat-adaptation
29 ability, the elderly more often live alone, have reduced social contacts, and higher prevalence of chronic illness and
30 poor health (Khosla and Guntupalli 1999; Klinenberg 2002; O'Neill 2003).

31
32 The prevalence of these social and physiological vulnerabilities to extreme heat will increase as global populations
33 grow older. Aanalysis of global demographic trends for populations >60 years old indicate a substantial increase in
34 both the absolute size of the elderly population as well as a potential doubling or tripling of these groups as a
35 proportion of total population by 2100 (O'Neill, MacKellar, Lutz 2001). Another demographic trend affecting
36 vulnerability to extreme heat is population movement towards urban areas, which are currently gaining an estimated
37 67 million people globally per year—about 1.3 million every week. By 2030, approximately 60% of the projected
38 global population of 8.3 billion is expected to live in cities (United Nations 2006).

39
40 Urban areas are a largely transformed environment, from absence of native vegetation to an engineered
41 infrastructure that increases thermal-storage capacity, resulting in significant change in the urban climate compared
42 to adjacent rural regions, known as the Urban Heat Island effect (UHI). The combined effect of the high thermal
43 mass provided by concrete and blacktop roads, the low ventilation ability of the urban “canyons” created by tall
44 buildings, lower evapotranspiration due to replacement of soils by impermeable surfaces, and “point-source” heat
45 emitted from vehicles and air conditioners, adds to the temperature increases created by climate change (Brazel
46 2005). In real terms, relative to the surrounding rural and suburban areas, the UHI can add from 2 – 10 degrees
47 Fahrenheit to ambient air temperature (EPA 2005; Vose et al. 2004). More importantly, the UHI serves to absorb
48 heat during the daytime and radiate it out at night, raising the nighttime minimum temperatures, which have been
49 epidemiologically linked with excess mortality (EPA 2006).

50
51 Absent a sufficient increase in generating capacity, the projected increase (IPCC 2012) in the magnitude and
52 duration of extreme heat events (EHEs) would increase electrical demand for air conditioning during EHEs, severely
53 taxing the power grid infrastructure leading to rolling brown-outs or a large-scale power failure (Vine 2012). Model
54 projections of increases in extreme heat events and electrical demand for air conditioning indicate that under a

1 variety of assumptions, cities experience electricity deficits during peak demand periods (Miller et al. 2008).
2 Electricity deficits during heat waves remove one of the most effective health interventions for heat-related illness
3 and death, access to an air-conditioned environment (Luber and McGeehin 2008).
4

5 *Urbanization*

6 In addition projected increase in the fraction of the population which is urbanized, the sheer numbers of urban
7 dwellers will represent a large pool of potentially vulnerable individuals, concentrated into relatively small areas.
8 The modification of environmental processes by urbanization in combination with increasing exposures to climatic
9 stressors, such as floods, flash floods or heat waves, may enhance the vulnerability of urban populations. Urban
10 megacities in developing countries and countries in transition are particularly complex systems characterized by
11 highly interwoven processes and rapid changes, while at the same time formal planning tools and measures often
12 cannot cope with the variety of changes accompanying urbanization, e.g. the rapid growth of informal settlements
13 and the resulting gap in provision of adequate infrastructure provision (Matthias and Coelho, 2007). These patterns
14 of urbanization increase vulnerability and exposure of people to climatic hazards, particularly due to the fact that
15 informal settlements are often located in hazard prone areas as well as due to the inadequate access to basic
16 infrastructure services (such as water and sanitation) (see e.g. UN Habitat, 2003; Utzinger and Keiser, 2006).
17 However, it is also important to note that urbanisation poses different implications for vulnerability (and adaptive
18 capacity) in different regions depending on the broader context of the socio-economic development status and
19 governance conditions (Garschagen and Kraas 2010; Birkmann et al. 2010). On the one hand, unplanned rapid
20 urbanisation in many parts of the developing world exceeds the capacities of public authorities to provide sufficient
21 infrastructures leading in general to increases in exposure and vulnerability; on the other hand, the contrary trend of
22 shrinking urban density in some parts of Western Europe or Northern America may also lead to increased levels of
23 vulnerability as social networks diminish and the efficiency of public infrastructures decreases.
24
25

26 *19.6.1.3.2. Trends in environmental vulnerability*

27 *Ecosystem services*

28 The environment provides a range of ecosystem services. These can be classed as provisioning (e.g. food and water),
29 regulating (flood and disease control), supporting (e.g. biogeochemical cycling), and cultural (e.g. aesthetic, spiritual
30 and recreational) (see e.g. MEA 2005). Environmental degradation and climate change will have a major impact on
31 the quality and availability of such services. Particularly, societies and communities that heavily rely on the quality
32 of ecosystem services, such as rural populations, are *very likely* to experience additional risks, for example due to the
33 increasing loss of supportive services of ecosystems. Such loss of services in part-and parcel to urbanization as
34 usually practiced; e.g., the loss of regulative services of soils and landscapes (e.g. buffer and filter function of soils
35 and vegetation) in rapidly urbanizing areas in flood plains and delta regions exacerbates vulnerability to flooding in
36 intense rainstorms.
37
38

39 Inevitably development pathways of societies and communities also influence the quality and degradation of
40 environmental services and functions which provide an important resource base for human development.
41 Approximately 90 percent of the world's poor have been estimated to be directly or indirectly dependent on forests
42 for at least some of their income (World Bank 2002), while roughly 250 million people depend substantially on
43 fisheries for food and income (MEA 2005). Hence, large proportions of the world's rural population – particularly in
44 developing countries – depend on ecosystem services and functions. Consequently, projected physical impacts of
45 climate change that modify and degraded these resource bases pose serious threats to human livelihoods and
46 economies at a range of scales (IPCC SREX 2012). There are a number of current environmental trends that threaten
47 human well-being and thus by extension human vulnerability (UNEP, 2007). Many communities have suffered
48 considerable losses due to extreme weather events in combination with the degradation of ecosystems and
49 ecosystem services, which have rendered them even more vulnerable to future climatic and non-climatic extreme
50 events. For example, agricultural productivity, food security, livelihoods and health are being affected by land
51 degradation which often starts with soil sealing, erosion, salinization, fire risk, over production, and land
52 fragmentation resulting from both natural and human-caused changes in climate, soil, vegetation conditions and
53 economic and population pressures (Salvati and Zitti, 2009). The extinctions of species and the loss of biodiversity

1 pose a threat of diminution of genetic pools that otherwise buffer the adaptive capacities of social-ecological
2 systems in the medium and long-run (e.g. in terms of medicine and agricultural production).

5 19.6.1.3.3. Trends in institutional vulnerability

7 Governance

8 Institutional vulnerability refers to issues of governance. Governance is an important factor that influences
9 vulnerability and adaptive capacity of societies and communities as well as ecosystems exposed to climatic stressors
10 and physical impacts of climate change. At a general level Kahn (2005) concludes that states with strong institutions
11 and better governance face fewer deaths after extreme natural events than those with weak or absent institutions.
12 Weak or failed governance is a driver of vulnerability due to the fact that those countries classified as failed states
13 might not be able to guarantee their citizens basic standards of human security (see chapter 12). Secondly, weak
14 governance influences coping and adaptive capacities of societies and communities exposed to extreme events and
15 climate change related hazards (physical impacts) (WRI 2011). Although it is still difficult to measure aspects of
16 governance at the national and international level that bear severe implications for the vulnerability to climate
17 change, the Failed State Index (see Fund for Peace 2012 website; Foreign Policy 2012 website) as well as the
18 Corruption Perception Index (see Transparency International 2012) are two indicators and data sets that provide
19 initial insights into the issue. Trends in corruption - using the Corruption Perception Index - cannot be assessed for
20 all countries due to data constraints; however, existing data for, e.g., 47 countries in Africa suggest that about 16
21 countries succeeded in reducing their level of corruption, while 24 countries show an increasing trends in corruption
22 based on data from 1998 or 1999 to 2011 (see Transparency International 2012 website). In addition, the Failed
23 State Index, based on expert surveys and the conflict assessment system tool (CAST) method, captures widespread
24 violations of human rights, criminalization and de-legitimization of the state as well as massive movement of
25 refugees or internally displaced persons creating humanitarian emergencies. Trends in the Failed State Index from
26 2006 up to 2011 show that countries with severe problems in the functioning of the state cannot easily shift or
27 change their situation; However, as one example to the contrary, the Republic of Congo which ranked second in the
28 world list of failed states in 2006 improved its situation significantly and ranked 32 in 2011. Indonesia, the
29 Dominican Republic as well as Bosnia provide additional examples of significant improvement in terms of
30 governance based on the Failed State Index (see Fund for Peace 2012 website). Despite these examples of improved
31 governance and reduced institutional vulnerability, including some countries which are also highly exposed to
32 climatic hazards, there remains a negative trend at the global level: in 2006 the Failed State Index pointed to nine
33 countries that had severe problems in governance, and 13 such countries in 2011. Also the category below those
34 countries with severe problems in governance increased from 28 countries in 2006 to 35 countries in 2011. Hence, at
35 the global scale we observe an increase in countries with governance problems and conflicts that might also limit the
36 capacity of states to effectively prepare and respond to climate change and climate variability. This is an alarming
37 trend, since these countries are not in the position to support vulnerability reduction nor they can effectively support
38 coping and adaptation processes of people exposed to climatic stressors. Countries s characterized in some literature
39 as substantially failing in general governance or in some particular aspects of governance , such as Somalia and
40 Sudan, Haiti or Pakistan have shown in the past severe difficulties in dealing with extreme events, such as severe
41 droughts, storms or floods and complex emergencies (see e.g. Lautze et al. 2004; Ahrens and Rudolph 2006; in
42 terms of Pakistan see Khazai et al. 2011, p. 30-31, in terms of Somalia see Menkhaus 2010, p. 320-341). Unless
43 governance improves, an increase in risk is *likely* to occur as the climate changes.

46 19.6.1.4. Risk Perception

48 Risk perceptions influence the behavior of people in terms of risk preparedness and adaptation to climate change
49 (IPCC 2012; Burton et al. 1993, van Sluis and van Aalst 2006). Factors that shape risk perceptions and therewith
50 also influence actual and potential responses (and this vulnerability and risk) include a) interpretations of the threat,
51 including the understanding and knowledge of the root cause of the problem, b) exposure and personal experience
52 with the events and respective negative consequences, particularly recently (availability) c) priorities of individuals,
53 d) environmental values and value systems in general (see e.g. O'Conner 1999; Weber 2006; Grothmann and Patt,
54 2005; Kuruppu and Liverman 2011). Furthermore, Weber (2010) argues that the perceptions of risk and reactions to

1 such risk and actual events are also shaped by motivational processes (Weber, 2010). In this context people will
2 often ignore predictions of climate change related stressors and extreme events if those predictions fail to elicit
3 emotional reactions. In contrast, if the event or forecast of such an event elicits strong emotional feelings of fear,
4 people may overreact and panic (see Slovic et al., 1982; Slovic 1993, 2010; Weber, 2006). Risk perceptions
5 particularly influence and increase vulnerability in terms of false perceptions of security. The disastrous tsunami in
6 Japan in March 2011 is one prominent example, where some coastal communities had a false sense of security due
7 to the existing protection structures (e.g., 10m wall) that had served as effective risk reduction measures in the past
8 during smaller tsunamis. Present risk management plans were developed using 400-year historical earthquake data
9 and did not foresee the great magnitude of the seaquake in March 2011 (Sagiya,2011). The tsunami hazard was
10 similarly underestimated (Hibbs 2012; Funabashi and Kitazawa 2012). Consequently, public perceptions of risks are
11 not solely determined by the “objective” information, but rather are the product of the interaction of such
12 information with social, institutional, and cultural processes and norms which are partly subjective (Kasperson et al.,
13 1988). Studies about health, social psychology, and risk communication suggest that social and cultural risk
14 amplification processes modify perceptions of risk in either direction and in ways that may generally be socially
15 adaptive (APA, 2009; IPCC 2012). Finally, it is important to acknowledge that everyday concerns and satisfaction
16 of basic needs may prove more pressing than attention and effort toward actions to address longer-term risks and
17 changes in the light of climate change and risk (Maskrey, 1989, 2011; Wisner et al., 2004). Rather people’s
18 worldview and political ideology guide attention toward events that threaten their preferred social order (Douglas
19 and Wildavsky 1982).

20 21 22 **19.6.2. Key Risks**

23 24 *19.6.2.1. The Role of Adaptation and Alternative Development Pathways*

25
26 As discussed in section 19.2.4, the identification of key risks depends in part on the underlying socio-economic
27 conditions assumed to occur in the future, which can differ widely across alternative development pathways.
28 Literature since the AR4 has begun to compare impacts across development pathways and also to compare the
29 contributions of anthropogenic climate change and socio-economic development (through changes in vulnerability
30 and exposure) to climate-related impacts. The relative importance of development and climate change varies by
31 sector, region, and time period, but in general both are important to understanding possible outcomes.

32
33 For example, the impacts of climate change on food security and water stress have been found to be strongly
34 dependent on socio-economic conditions. The effect of climate change on the number of people at risk from hunger
35 generally spans a range of +/- 10-30 million across the four SRES scenarios, with the number rising to 120-170
36 million in some analyses based on the A2 scenario, which assumes high population growth (Schmidhuber &
37 Tubiello, 2007). Climate change impacts on food consumption or risk of hunger have been found to be small relative
38 to changes in these measures driven by socio-economic development alone (Nelson et al., 2010; Schmidhuber &
39 Tubiello, 2007). Similarly, a global study of water stress found that population growth was the primary determinant
40 of future water stress in a scenario in which global average temperature increased by 2 C (Fung et al., 2008). In a
41 scenario with a 4 C increase, both climate change and population growth were important to determining outcomes.

42
43 Sea level rise impacts will also depend on development pathways, due to the effect of development on the exposure
44 of both the population and economic assets to coastal impacts, as well as on the capacity to invest in protection
45 (Anthoff et al., 2010). A study of Europe found that socio-economic development dominated coastal impacts over
46 the first half of the 21st century, while over the second half both the amount of sea level rise and development were
47 important (Hinkel et al., 2010). Projected changes in heat-related mortality in Europe by the 2080s have also been
48 found to be driven nearly as much by changes in population and age structure as by climate change, and more so if
49 the potential for acclimatization is taken into account (Watkiss & Hunt, 2012).

50
51 Assessments of the impacts of extreme events have also evaluated the role of development pathways. Several studies
52 argue that potential future damages from tropical cyclones are largely driven by socio-economic changes such as
53 growth in population and wealth, and much less by the climate change signal itself (Bouwer et al., 2007; Pielke Jr.,
54 2007). Flood risk in Europe has been shown in some cases to be as sensitive to assumptions regarding future land

1 use and distributions of buildings and infrastructure as it is to the climate change scenario assumed (Bouwer et al.,
2 2010; Feyen et al., 2009). Climate change was the dominant driver when particular aspects of socio-economic
3 development, such as buildings and infrastructure, were excluded from the analysis (Linde et al., 2011) or when
4 biophysical impacts such as stream discharge, rather than its consequences, were assessed (Ward et al., 2011).

5
6 With few exceptions, most ecosystem impact studies do not account for changes in future socio-economic
7 conditions (Warren et al., 2011). A study of land bird extinction risk found some sensitivity to four alternative land
8 use scenarios, but risk was dominated by the climate change scenario (Sekercioglu, 2008). Similarly, a study of
9 European land use found that while land use outcomes were more sensitive to the assumed socio-economic scenario,
10 consequences for species depended more on the climate scenario (Berry et al., 2006).

11
12 Some studies have not accounted for future socio-economic change, but have evaluated the vulnerability of sub-
13 groups of the current population to climate-related stresses, showing that socio-economic conditions are a key
14 determinant of risks to low-income households due to climate change effects on agriculture (Ahmed et al., 2009;
15 Hertel et al., 2010), to sub-populations due to exposure to heterogeneous regional climate change (Diffenbaugh et
16 al., 2007), and to low-income coastal populations due to storm surges (Dasgupta et al., 2009). Assessments of
17 environmentally induced migration have concluded that migration responses are mediated by a number of social and
18 governance characteristics that can vary widely across societies (Warner, 2010; chapter 19.4.X). These studies find
19 that variation in socio-economic conditions explain some of the variation in risks of associated with climate and
20 climate change. They therefore support the idea that alternative development pathways, which describe different
21 patterns of change in these conditions over time, should be expected to influence the future risks of climate change.

22
23 Explicit assessments of the potential for adaptation to reduce risks have been less common, but when undertaken
24 have indicated substantial scope for reducing impacts of several types. Assessments of the impacts of sea level rise
25 have begun to incorporate the possibility of adaptation through investing in coastal protection, as opposed to
26 accommodation or abandonment strategies, and have indicated that protection, and therefore a substantial reduction
27 in impacts, can be an economically rational response for large areas of coastline globally (Nicholls and Cazenave,
28 2010; Anthoff et al., 2010; Nicholls et al., 2008a, 2008b) and in Europe (Bosello et al., 2012). For example, a study
29 of sea level rise impacts in Europe found that adaptation in the form of increasing dike heights and nourishing
30 beaches reduced the number of people affected by coastal flooding by a factor of 110 to 228, and total economic
31 damages by a factor of 7 to 9 (Hinkel et al., 2010). Nonetheless, in some areas with higher vulnerability such as low-
32 lying island states and parts of Africa and Asia, impacts are expected to be greater and adaptation more difficult
33 (Nicholls et al., 2011).

34
35 Similarly, the risk to food security could be reduced through policy and institutional reform, although most impact
36 studies have focused on agricultural production and accounted for adaptation to a limited and varying degree
37 (Ziervogel and Ericksen, 2010; Nelson et al., 2009; Lobell et al., 2008). A study of response options in Sub-Saharan
38 Africa identified substantial scope for adapting to climate change associated with a global warming of 2 degrees C,
39 given substantial investment in institutions, infrastructure, and technology, but was pessimistic about the prospects
40 of adapting to a world with 4 degrees of warming (Thornton et al., 2011; see also section 19.6.1). A study focused
41 on Europe identified improved water use efficiency and extension services as the highest priority agricultural
42 adaptation options available in that regions (Iglesias et al., 2012).

43
44 _____ START BOX 19-3 HERE _____

45 46 **Box 19-3. Illustrating the Shared Socioeconomic Pathways**

47
48 A new generation of socio-economic and climate change scenarios is under development intended to serve as a
49 shared point of reference across research communities. Climate change scenarios are being produced by the climate
50 modeling community based on a set of four Representative Concentration Pathways (RCPs; Moss et al., 2007; 2010)
51 that vary widely in level and rate of change of radiative forcing. In addition, a set of Shared Socio-economic
52 Pathways (SSPs) is being developed that would characterize a wide range of possible development pathways
53 (Kriegler et al., 2010; Van Vuuren et al., 2011; Arnell et al., 2011; O'Neill et al., 2012). The use of SSPs and RCPs
54 (and climate model simulations based on them) to carry out scenario analyses is envisioned as having a matrix

1 architecture, where each RCP could be used together with a range of SSPs, and similarly each SSP could be used in
2 conjunction with multiple RCPs.

3
4 One of the key aims of the scenario matrix architecture is to facilitate research and assessment that can characterize
5 the range of uncertainty in mitigation efforts required to achieve particular radiative forcing (or concentration, or
6 emission) pathways, in adaptation efforts that could be undertaken in preparation for and response to the climate
7 change associated with those pathways, and in residual impacts. All of these outcomes will be dependent on
8 assumptions regarding future socio-economic conditions described in SSPs. To provide a basis for characterizing
9 this uncertainty, SSPs are conceived of as being defined along two axes: socio-economic challenges to mitigation,
10 and socio-economic challenges to adaptation (see Figure 19-4). Socio-economic challenges to mitigation are defined
11 as consisting of two components: factors that tend to lead to high *reference emissions* in the absence of climate
12 policy because, all else equal, higher reference emissions makes the accompanying mitigation task larger; and
13 factors that would tend to reduce the inherent *mitigative capacity* of a society. Socio-economic challenges to
14 adaptation are defined as societal conditions related to exposure, sensitivity, and adaptive capacity that, by making
15 adaptation more difficult, increase the risks associated with any given climate change scenario.

16
17 [INSERT FIGURE 19-4 HERE

18 Figure 19-4: Definition of five Shared Socio-economic Pathways (SSPs) describing alternative development
19 pathways that span a range of challenges to adaptation and mitigation (O'Neill et al., 2012).]

20
21 SSPs will include qualitative narratives and quantitative information that will help characterize the future in a way
22 that will facilitate a wide range of studies at a variety of scales based on the SSPs, including integrated assessment
23 modeling studies. Although specific SSPs are still under development (O'Neill et al., 2012), the definition of the
24 principal axes along which they will vary is intended to facilitate research relevant to improving understanding of
25 how alternative development pathways influence key risks, biophysical impacts, and vulnerabilities.

26 _____ END BOX 19-3 HERE _____
27
28
29

30 *19.6.2.2. Relationship between Adaptation, Mitigation, and Residual Impacts at Regional and Sectoral Levels*

31 [forthcoming]
32
33
34

35 **19.6.3. Updating Reasons for Concern**

36
37 The Reasons for Concern (RFCs) are five categories of impacts, or characteristics of impacts, that were introduced
38 in the IPCC TAR (Smith et al., 2001) in order to facilitate interpretation of Article 2 by aggregating a wide range of
39 individual consequences of climate change into a smaller number of broad categories. In AR4, new literature related
40 to the five RFCs was assessed, leading in most cases to confirmation or strengthening of the judgments about their
41 relevance to defining dangerous anthropogenic interference (Schneider et al., 2007; Smith et al., 2009). RFCs are
42 related to the framework of key risks, physical impacts, and vulnerabilities used in this chapter because each RFC is
43 understood to represent a broad category of key risks to society or ecosystems related to a specific type of physical
44 impact (extreme events, large-scale singular events), system at risk (unique and threatened systems), or
45 characteristic of risk to social-ecological systems (aggregate impacts on those systems, distribution of impacts to
46 those systems). For example, the RFC for extreme events implies a concern for risks to society and ecosystems
47 posed by extreme events, rather than a concern for extreme events *per se*. Because risks depend not only on physical
48 impacts of climate change but also on vulnerabilities of societies and ecosystems to those impacts, RFCs as a
49 reflection of those risks depend on both factors as well (see also 19.1).

19.6.3.1. Unique and Threatened Systems

Unique and threatened systems include a wide range of physical, biological, and human systems that are restricted to relatively narrow geographical ranges (Smith et al., 2001). Loss of or damage to such systems are key risks when these systems have great importance to other systems and to society, and because in some cases such loss or damage would be irreversible. AR4 stated with *high confidence* that a warming of up to 2°C above 1990-2000 levels would result in significant impacts on many unique and vulnerable systems, and would increase the endangered status of many threatened species, with increasing adverse impacts (and increasing confidence in this conclusion) at higher temperatures (Schneider et al., 2007).

Since AR4, there is new and stronger evidence to support this judgment, particularly regarding species and ecosystems. AR4 stated with *medium confidence* that approximately 20-30% of the plant and animal species assessed to date are at increasing risk of extinction as global mean temperatures exceed a warming of 2-3°C above pre-industrial levels (Fishlin et al. 2007). There is increased evidence of observed climate change impacts (including those arising from changes in climate variability) in ecosystems, including range loss in plants and animals and changes in phenology (Gange et al., 2007; PUDas et al., 2008; Moreno-Rueda et al., 2009; Furgal et al., 2009, Devictor et al., 2008; Kusano and Inoue, 2009; Beckage et al., 2008; Thibault and Brown, 2008; Kelly and Goulden, 2008; Foden et al., 2007), and upon ecosystem composition and function (Blaum et al., 2007; Le Roux and McGeoch, 2008; Vittoz et al., 2009). It has been suggested that an additional 10% of species are exposed to increased extinction risk for each 1°C increase in temperature (CBD, 2009). Recent work has highlighted that species which are widespread geographically are also at risk (Warren et al., submitted), not only endemics which have tended to be a focus of study until now, implying a greater risk to ecosystem service provision (Gaston 2008; Allesina et al., 2007). New work has exposed the potential for large turnovers in marine species in response to climate change, putting marine ecosystem functioning at risk (Cheung et al., 2009), and has identified tropical ecosystems (Deutsch et al., 2009; Wright et al., 2009; Kearney et al., 2009) and tropical island endemics (Fordham and Brook, 2010) as particularly vulnerable, alongside polar, coral reef, mountain (Colwell et al., 2008) and Mediterranean systems. Much new work has focused on synergistic impacts of climate-change induced increases in fire, drought, disease, and pests (Flannigan et al., 2009; Krawchuk et al., 2009; Hegland et al., 2009; Koeller et al., 2009; Garrett et al., 2011; Garamszegi, 2011), leading to the projection of more severe impacts than in AR4

Regarding physical systems, there is new evidence about the risks to glaciers and the human systems that their meltwater supports. Later this century, reduced meltwater flow from glaciers could reduce water availability in Asia (Chakraborty & Newton, 2011; Shrestha et al 2011) and in the foothills of the Andes with implications for tourism, hydropower and agriculture (Chevallier et al 2011). Although during the melting period flows would increase, the risk of dangerous floods would increase as well. Regarding social systems, studies continue to find that projected climate change threatens the hunting and food sharing culture of the Inuit population (Crowley et al 2011).

19.6.3.2. Extreme Events

[to be updated based on WGI SOD]

Extreme weather events (e.g., heat waves, intense precipitation, tropical cyclones) are physical impacts that can pose key risks to societies that are exposed and vulnerable. The IPCC Special Report on Managing the Risk of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX, IPCC 2012) provides a comprehensive assessment indicating modest changes in frequency of occurrence, intensity, and extent of these risks since AR4 (IPCC 2012 Ch. 3), while at the same time clarifying the factors which contribute to vulnerability, and means to address the latter. Furthermore, SREX based its conclusions on new literature since AR4. Based on this report, we assess that the risk from extreme events has not changed significantly since AR4.

19.6.3.3. Distribution of Impacts

The potential distribution of impacts is a category of climate change consequences that includes key risks to particular societies and social-ecological systems that may be disproportionately affected due to unequal distribution

1 of vulnerability and of physical climate impacts. AR4 concluded that there is high confidence that low-latitude, less-
2 developed areas are generally at greatest risk and found that, because vulnerability to climate change is also highly
3 variable within countries, some population groups in developed countries are also highly vulnerable even to a
4 warming of less than 2°C (Schneider et al., 2007). These conclusions remain valid and are now supported by more
5 impact studies that explicitly consider differences in socio-economic conditions across regions or populations that
6 affect vulnerability.

7
8 Economic (including insured) disaster losses associated with weather, climate, and geophysical events are higher in
9 developed countries, while fatality rates and economic losses expressed as a proportion of GDP are higher in
10 developing countries (SREX-SPM), a finding that emphasizes the importance of exposure to the vulnerability of
11 human systems.

12
13 There is new evidence for a risk of widespread deterioration of regional food security in the 21st century with
14 warming levels of 1.5-2°C, due to new assessments of the role of CO₂ fertilization (Hare et al. 2011) and of pests
15 and tropospheric ozone (Reilly et al 2007; Avnery et al., 2011; Sutherst et al., 2011). If partial Himalayan glacier
16 melt eventually reduces runoff, water availability would be reduced in an area of Asia that produces 25% of the
17 world's cereals (Chakraborty & Newton, 2011, Shrestha et al 2011).

18
19 Agricultural yields are projected to increase in some regions and decrease in others in ways that may be difficult to
20 compensate for through international trade (Battisti & Naylor, 2009; Penny et al, 2010). Areas that are particularly
21 vulnerable include those surrounding the Namib and the Mediterranean due to projected desertification (Brauch
22 2006); the southern half of Russia, due to projected drought increase (Dronin & Kirilemko 2011); Australia, where
23 ongoing water stress and agricultural losses are projected to increase under further climate change (Risbey 2011,
24 Steffen et al 2011); and North Africa where current climate variability already produces severe impacts due to long
25 droughts (Sissoko et al 2010); and some parts of sub-Saharan Africa where large losses in agricultural production
26 could occur (Muller et al 2011),.

27
28 Finally, since AR4 there has been increased understanding confirming areas where natural ecosystems are
29 particularly vulnerable to climate change, for example the Wet Tropics of Queensland, Australia (a World Heritage
30 Area) and in southwest Australia, one of 25 identified global hotspots of high endemism (Hughes 2011), where even
31 1C of warming is projected to have negative effects.

32 33 34 *19.6.3.4. Aggregate Impacts*

35
36 The RFC pertaining to aggregate impacts includes risks to society or ecosystems that are aggregated globally into a
37 single metric, such as monetary damages, lives affected, or lives lost, although most aggregations in the literature are
38 carried out in monetary terms. Estimates of the aggregate, economy-wide risks of climate change have increased
39 since AR4 and their uncertainty has been more frequently acknowledged. Studies at the sectoral level have been
40 refined with new data and models, and have assessed new sectors.

41
42 For example, impacts on the health sector have not previously included the direct effects of heat and humidity on
43 productivity. New studies indicate that there is *high confidence* that these effects will have a negative impact on
44 global economic output and human welfare (Dell et al., 2009; Hsiang, 2010). Heat- and humidity-related declines in
45 available workdays of up to 19% by the middle of the century have been projected in some regions (Kjellstrom et
46 al., 2009; SRES A2 scenario). When considering effects of disease as well, labor productivity losses are projected to
47 lead to a global output loss of ~1.8% with ~3°C of warming above pre-Industrial levels and ~4.6% with ~6°C of
48 warming (Roson and Mensbrugge, 2010). For more extreme levels of warming, beginning at about 8°C above pre-
49 Industrial temperatures, some areas will become physiologically uninhabitable for humans for portions of the year in
50 the absence of adaptive measures such as fail-safe air conditioning (Sherwood and Huber, 2010).

51
52 Assessments of risks to coastal populations due to sea level rise have advanced through the application of more
53 geographically detailed coastal databases in models that include adaptation options (Hinkel and Klein, 2009). One
54 global study found that without investment in coastal protection, 50 cm of globally uniform sea level rise would

1 displace about 70 million people by 2100, while 2 m of globally uniform sea level rise would displace about 187
2 million people; the costs of protection are estimated at \$25 billion/year and \$270 billion/year [in 1995 USD],
3 respectively (Nicholls et al., 2011, SRES A1B scenario). Similarly, an assessment of risks from tropical cyclones
4 that depend on both climate and socio-economic conditions projected an increase in cyclone damages globally of
5 \$14-US\$80 billion/year [in presumptive 2011 USD] by 2100 (0.01% of global GDP), on top of baseline damages of
6 \$56 billion/yr (Mendelsohn et al., 2012; SRES A1B scenario).

7
8 Assessments of economy-wide consequences of climate change report results either as total damages or as marginal
9 damages, the latter represented by the social cost of carbon. Estimates of global aggregate impacts from integrated
10 assessment models (Figure 19-5) have increased modestly since AR4 (Nordhaus, 2008, 2011; Interagency Working
11 Group on the Social Cost of Carbon, United States Government, 2010; Roson and Mensbrugge, 2010; Ackerman et
12 al., 2011; Hope, 2011; Bosello et al., 2012). Consistent with AR4, there remains *high confidence* that globally
13 aggregated figures underestimate the damage costs because they cannot include many non-quantifiable impacts
14 (Yohe and Tirpak, 2008; Warren, 2011; Kopp and Mignone, 2012). There is *very high confidence* that aggregate
15 estimates of costs mask significant differences in impacts across sectors, regions, countries and populations. In some
16 locations and amongst some groups of people with high exposure and high vulnerability, net costs per capita will be
17 significantly larger than the global average (Anthoff et al., 2009; Nordhaus, 2011; Warren, 2011). In addition, there
18 remains a *low level of agreement* between IAMs in the sectoral calibrations used to estimate global aggregate
19 damages (Figure 19-6).

20
21 [INSERT FIGURE 19-5 HERE]

22 Figure 19-5: Representative global damage estimates, shown as a % of global output as a function of temperature.
23 FUND: (Interagency Working Group on the Social Cost of Carbon, United States Government, 2010). DICE:
24 (Nordhaus, 2008, 2011). PAGE: (Hope, 2011). CRED: (Ackerman et al., 2011). ENVISAGE: (Roson and
25 Mensbrugge, 2010). ICES: (Bosello et al., 2012). Note that, of models shown, only DICE and CRED (the damage
26 function of which is recalibrated from that of DICE based on (Hanemann, 2008)) and PAGE attempt to include
27 uncertain catastrophic damages, and only ENVISAGE includes labor productivity lost due to heat/humidity. For
28 comparison, DICE 2007 damages are also shown considering only non-catastrophic impacts.]

29
30 [INSERT FIGURE 19-6 HERE]

31 Figure 19-6: Breakdown of damages at 2.5°C above pre-industrial by sector in DICE 2007 (Nordhaus, 2007), FUND
32 2.7 (Warren et al., 2006) and ENVISAGE (Roson and Mensbrugge, 2010), reflecting a low level of agreement
33 among the integrated assessment models used to estimate global aggregate damages. Modified from (Kopp and
34 Mignone, 2012). Note that the DICE calibration does not include damages due to changes in water resources as
35 distinct from temperature impacts on agriculture and forestry, and FUND and ENVISAGE do not include expected
36 catastrophic damages. Representations of changes in energy demand, coastal/sea level impacts, health and labor
37 productivity impacts, and impacts on settlements, ecosystem and tourism are included in all three models.]

38
39 Alternative measures of global aggregate damages have been proposed based upon historical and geographic
40 relationships between temperature and economic growth. *Limited evidence* suggests that higher temperatures
41 decrease growth rates in low-income countries by ~1.3%-2.5%/year per 1°C (Dell et al., 2009, 2012; Hsiang, 2010).
42 Consistent with studies on the relationship between temperature and labor productivity, higher temperatures appear
43 to reduce both agricultural and industrial output in low-income countries; they also appear to increase political
44 instability, which will also contribute to decreased economic growth (Dell et al., 2012). Modest changes in
45 economic growth rate can accumulate to large changes in output over time, although the studies conducted to date
46 do not address the possibility of long-term adaptation.

47
48 The aggregate damage estimates in IAMs exclude a number of potentially significant factors, including the
49 consequences of earth system tipping points (Lenton, in rev; Kopp and Mignone, 2012), intersectoral and
50 interregional interactions (see section 19.3; Warren, 2011) (Bosello et al., 2012), and imperfectly substitutable
51 environmental goods, which reflects the fact that impacts on (for example) ecosystems cannot be replaced 1-for-1 by
52 an increased consumption of material goods (Sterner and Persson, 2008; Weitzman, 2010; Kopp et al., 2012).
53 Additionally, studies lack evidence for extrapolating damages from temperature increases at which impact studies
54 have been carried out to higher temperatures (Ackerman et al., 2010; Weitzman, 2010; Ackerman and Stanton,

1 2012; Kopp et al., 2012). There is *very high confidence* that the exclusion of these factors leads to an underestimate
2 of global aggregate impacts. In addition, adaptation is treated differently across modeling studies (Patt et al., 2010)
3 (Hope, 2006; de Bruin et al., 2009; Bosello et al., 2010) (Bosello et al., 2012) and affects aggregate damage
4 estimates in ambiguous ways.
5

6 The social cost of carbon (SCC) is an alternative index of aggregate damages that measures the consequences of a
7 marginal increase in carbon dioxide emissions in a given year, aggregated across space, time, and probability (e.g.,
8 Newbold et al., 2010; Nordhaus, 2011; Tol, 2011; Kopp and Mignone, 2012). Central estimates of the SCC have
9 increased since AR4. For example, the mean value of the 217 post-TAR social cost of carbon estimates incorporated
10 into the meta-analysis of Tol (2011), which are produced predominantly by the FUND model, is \$31/tCO₂. By
11 comparison, the meta-analysis of (Tol, 2005), cited in AR4, found a mean of \$25/tCO₂.
12

13 The uncertainty in SCC estimates has also increased since AR4. The post-TAR estimates in Tol (2011) have a 95th
14 percentile value of \$112/tCO₂, compared to \$95/tCO₂ in Tol (2005). Moreover, additional studies not included in
15 this meta-analysis (Hope, 2011; Ackerman and Stanton, 2012; Kopp et al., 2012) further reduce the level of
16 agreement and expand the uncertainty range (Table 19-4); including these results suggests *high confidence* that the
17 SCC is between \$0 and \$1,000/tCO₂. Uncertainty in SCC estimates is high due to under-representation of
18 uncertainty in socio-economic scenarios, under-representation in some models of uncertainty in climate/carbon
19 cycle, fidelity issues regarding the reduced-form climate/carbon cycle models used in the principal IAMs (Warren et
20 al., 2010; Hof et al., 2011; Marten, 2011; van Vuuren et al., 2011), and low level of agreement regarding the
21 appropriate framework for aggregating impacts over time (discounting), regions (equity weighing), and states of the
22 world (risk aversion). The uncertainty range has increased since AR4 due to new estimates employing different
23 damage functions and discounting and risk aversion assumptions (Table 19-4). Quantitative analyses have shown
24 that SCC estimates can vary by ~2x depending on assumptions about future demographic conditions (Interagency
25 Working Group on the Social Cost of Carbon, United States Government, 2010), ~3x due to the incorporation of
26 uncertainty (Kopp et al., 2012), and ~4x due to differences in discounting (Tol, 2011) or alternative damage
27 functions (Ackerman and Stanton, 2012). A further source of uncertainty is whether and how the possibility of
28 catastrophic damages is accounted for (Weitzman, 2009; Dietz, 2010; Nordhaus, 2011b), which requires bounding
29 potential losses with a parameter akin to the value of a statistical life (representing, essentially, willingness to pay to
30 avoid human extinction) (Dietz, 2010; Kopp et al., 2012).
31

32 [INSERT TABLE 19-4 HERE

33 Table 19-4: Estimates of the Social Cost of Carbon. From AR4 WG2 20.6.1, with new values from DICE:
34 Nordhaus, in rev.; FUND: Anthoff et al., 2009; PAGE: Hope, in rev.; CRED: Ackerman & Stanton, in rev.;
35 matDICE: Kopp et al., in rev.]
36
37

38 *19.6.3.5. Large-Scale Singular Events: Physical, Ecological, and Social System Thresholds and Irreversible Change* 39 [to be updated based on WGI SOD] 40

41 Large-scale singular events (sometimes called “tipping points”) are abrupt and drastic changes in physical,
42 ecological, or social systems in response to smooth variations in driving forces (Smith et al., 2001; Smith et al
43 2009). They pose key risks because of the potential magnitude of the consequences, the rate at which they would
44 occur, and the limited ability of society to cope with them.
45

46 Regarding singular events in physical systems, AR4 expressed medium confidence that at least partial deglaciation
47 of the Greenland ice sheet, and possibly the West Antarctic Ice Sheet (WAIS), would occur over a period of time
48 ranging from centuries to millennia for a global average temperature increase of 1-4°C (relative to 1990-2000),
49 causing a contribution to sea-level rise of 4-6 m or more (Schneider et al., 2007). Recent studies are consistent with
50 these judgments but provide a more nuanced view. At the current time, the two ice sheets are making approximately
51 equal contributions to sea level rise [CK and CITE WGI]. Recent studies (McKay et al 2011, Kopp et al 2009)
52 suggest a comparable contribution from the two ice sheets during the Last Interglacial, which provides a partial
53 analog for 21st century warming. A recent study (Robinson et al 2012) lowered the threshold for near-complete
54 melting of the Greenland ice sheet to 0.8-3.2C above preindustrial temperatures from 1.9-5.1C global warming in

1 AR4. Expert elicitations (Kriegler 2009) and other approaches (Good et al 2011) have led to assessments that a
2 complete melting of Greenland is *unlikely* below 2C and *likely* above 4C compared to current temperatures. The
3 question of whether the melting of Greenland is irreversible remains contested (Ridley et al 2010, Lunt et al 2004;
4 Robinson et al 2012). A threshold for the disintegration of WAIS remains difficult to identify due to shortcomings in
5 modeling the dynamical component of ice loss. Extreme exposure and vulnerability to the magnitude of sea level
6 rise associated with loss of a significant fraction of either ice sheet is found worldwide (Nichols and Tol 2006).

7
8 There is also additional evidence regarding singular events in other physical systems. Feedback processes in the
9 earth system cause accelerated emissions from wetlands, terrestrial permafrost and ocean hydrates but temperature
10 sensitivity of these processes is not known and progress in determining this has been slow. However, the risk of a
11 substantial carbon release from these processes increases with warming. Early model results indicate a modest
12 additional warming, on the order of several percent (O'Connor et al 2010, Archer et al 2009, Zhang et al 2009). On
13 the other hand, release of methane from permafrost may be abrupt. AR4 stated that Arctic summer sea ice
14 disappears almost entirely in some projections by the end of the century (AR4 WGI 10.3), but new work
15 constraining models with observations show that this could occur well before the end of the century (Wang and
16 Overland 2009, Boe et al 2009). Whether or not the physical process is reversible, effects of ice loss on biodiversity
17 may not be. Large uncertainties remain in estimating the probability of a shutdown of the Atlantic meridional
18 circulation. One expert elicitation finds the chance of a shutdown to be between 0 and 60% for global average
19 warming between 2-4C, and between 5 and 95% for 4-8C of warming (Kriegler et al 2009). Recent observational
20 evidence confirms the susceptibility of the Amazon to drought and fire (Adams et al 2009), and recent
21 improvements to models provide increased confidence in the existence of a tipping point in the Amazon (Lapola et
22 al 2009, Jones et al 2009, Malhi et al 2009). One study proposed a 2°C limit to protect the Amazon from
23 commitment to such a transformation (Phillips et al 2009).

24
25 Risks to biological systems include species extinction (see 19.6.3.1), which are sometimes classified as large-scale
26 singular events. Such tipping points will occur in different ecosystems with different levels of warming (Warren et
27 al 2010), and there is still uncertainty over when such points might be crossed.

30 *19.6.3.6. Variations in RFCs across Socio-Economic Pathways*

31
32 The determination of key risks as reflected in the Reasons for Concern (RFCs) has not previously been distinguished
33 across alternative development pathways. In the TAR, RFCs took only autonomous adaptation into account (Smith
34 et al., 2009). An update based on literature assessed in AR4 concluded that the RFCs reflect more steeply increasing
35 risk with global average temperature change in each category (Smith et al., 2009; Schneider et al., 2007, AR4 WG2
36 Ch. 19), but this conclusion was not based on a change in the assessment of future development pathways but rather
37 on evidence of some impacts already becoming apparent, higher likelihoods of some biophysical impacts, and better
38 identification of currently vulnerable populations.

39
40 However, the RFCs represent risks that are determined by both the physical impacts of climate change and the
41 vulnerability of social and ecological systems to climate change stresses. For some RFCs, this representation is
42 explicit. For example, the aggregate impacts of climate change depend on both the physical climate change impacts
43 and future socio-economic conditions (see Figure 19-7). In other cases ability to adapt, or lack thereof, is implicit, as
44 in the category of large-scale singular events: these impacts are considered key based on an assumption that it would
45 be difficult to adapt to such impacts for a wide range of socio-economic conditions.

46
47 [INSERT FIGURE 19-7 HERE]

48 Figure 19-7: Illustration of the dependence of risk associated with the RFC related to aggregate impacts (section
49 19.6.3.4) on the level of climate change and vulnerability of society. For comparison, the representation from Smith
50 et al. (2009) is shown, which does not explicitly take vulnerability into account. It is assumed here to be based
51 implicitly on a medium level of future vulnerability. If future socio-economic conditions lead to more vulnerable
52 societies, the aggregate impact risks associated with a given level of climate change would be higher. If future
53 conditions lead to less vulnerable societies, risks for a given level of climate change would be lower. This figure is

1 schematic; the specific degree of risk associated with particular levels of climate change has not been based on a
2 literature assessment.]

5 **19.7. Assessment of Response Strategies to Manage these Risks**

7 The management of key and emerging risks of climate change can include mitigation that reduces the likelihood of
8 physical impacts and adaptation that reduces the vulnerability of society and ecosystems to those impacts. This
9 section therefore assesses relationships between mitigation, adaptation, and the residual impacts that generate key
10 and emerging risks. It also considers limits to both mitigation and adaptation responses, because understanding
11 where these limits lie is critical to anticipating risks that may be unavoidable. Potential threshold impacts on
12 physical, ecological, and social systems (19.6.3.5) are particularly important elements of key risks, and the section
13 therefore assesses response strategies aimed at avoiding or adapting to them. Finally, this section considers
14 governance responses, which are particularly important elements of adaptation and mitigation strategies aimed at
15 managing key and emerging risks.

18 **19.7.1. Relationship between Adaptation Efforts, Mitigation Efforts, and Residual Impacts**

20 Response strategies to climate change can be thought of in broad terms as mixes of mitigation and adaptation that
21 together will imply some degree of residual impacts. Evaluating the potential mixes of mitigation, adaptation, and
22 impacts is an important task, since key risks and vulnerabilities for social-ecological systems will vary along with
23 these mixes, as will the nature of Reasons for Concern (19.6). The task is made complicated by the fact that it
24 requires joint consideration of alternative outcomes for both climate change and socio-economic development. Such
25 an approach is complicated because socio-economic development pathways will influence future emissions, land use
26 change, and therefore climate change (WG3, Ch. 5), and in turn climate change will influence development
27 pathways through feedbacks on social and economic systems, including policy responses (AR5 WGII Ch. 2, Ch.
28 20).

30 One perspective on these relationships is provided by studies of the benefits of mitigation, i.e., the impacts avoided
31 by mitigation, which sometimes also account for adaptation. Avoided impacts vary significantly across regions due
32 to (a) differing levels of regional (as opposed to global) climate change, (b) differing numbers of people and levels
33 of resources at risk in different regions (e.g. presence of unique ecosystems or the size of the human population
34 exposed to impacts), and (c) differing sensitivities and adaptive capacities of humans, species or ecosystems in
35 different regions. Similarly, residual impacts will differ between sectors due to (a) different levels of sensitivity and
36 (b) differing levels of adaptive capacity. They will also differ over time depending on which aspect of the physical
37 climate system is driving them. Benefits accrue most rapidly for impacts associated with ocean acidification, less
38 rapidly for those associated with change in temperature and/or precipitation, and least rapidly for impacts associated
39 with sea level rise such as coastal flooding, loss of mangroves and coastal wetlands. Sea level rise responds very
40 slowly to mitigation efforts so that mitigation can reduce the rate of sea level rise but under most emissions
41 scenarios, cannot halt it altogether (Meehl et al 2012). Global temperature can be stabilized as a result of mitigation
42 efforts, but even if anthropogenic CO₂ emissions were reduced to zero, global average temperature would not
43 decline significantly from its peak over a century timescale (Solomon et al., 2011; Matthews and Caldeira, 2008).
44 Ocean acidification responds more quickly to changes in emissions of CO₂ than does global temperature, with the
45 rise in pH ceasing several decades after stringent emission reductions begin (Bernie et al. 2010).

47 Figure 19-8 gives an example of regional and sectoral variation within a harmonized analysis on a global scale of the
48 avoided impacts of climate change resulting from efforts to implement stringent mitigation (Arnell et al, 2012). The
49 figure shows the impacts avoided by reducing greenhouse gas emissions from a SRES A1B scenario to one in which
50 global greenhouse gas emissions peak in either 2016 or 2030 and are reduced thereafter at 5% annually. The impacts
51 avoided increase over time and by the 2080s range from 20-70% across sectors. This study reported large benefits in
52 terms of avoided biodiversity impacts, which are confirmed by a more comprehensive independent study estimating
53 that 40-60% of the projected loss in species range can be avoided (Warren et al, 2012). Results from both studies
54 show that fewer impacts can be avoided when global emissions do not peak until 2030.

1
2 [INSERT FIGURE 19-8 HERE

3 Figure 19-8: Climate change impacts avoided by two different mitigation scenarios compared to a no-mitigation
4 case (SRES A1B scenario). Since increases and decreases in water stress, flood risks and crop suitability are not co-
5 located and affect different regions, these effects are not combined. From Arnell et al 2012.]
6

7 A limitation of this study, and in the literature more broadly, is the uneven treatment of adaptation. In some sectors
8 adaptation was not included. In contrast, the assessment of sea level rise impacts considered a range of adaptation
9 policies, showing that adaptation can greatly reduce the residual impacts (Nicholls et al 2011).
10

11 Other studies have also quantified the benefits of mitigation. Mitigation reduces by 80-95% the people additionally
12 at risk of hunger in 2080 in the SRES A2 scenario (mostly in Africa), corresponding to a global saving of an
13 estimated 23-34 billion US\$ in terms of agricultural output (Tubiello & Fischer, 2007). Benefits varied regionally
14 and were negative in some cases, for example in developed countries due to a positive, though uncertain, effect of
15 CO₂ fertilisation. Mitigation can also reduce overall potential welfare losses in the EU from 0.4-1% to 0.2-0.3%
16 (Ciscar et al., 2011), with losses in the agricultural sector changing to gains, and the numbers of additional people
17 affected by fluvial flooding decreasing from 318-396,000 annually to 251-276,000 annually.
18

19 Mitigation also produces benefits by reducing the rate of temperature increase, allowing more time for adaptation. A
20 study of biodiversity impacts found that stringent mitigation could increase by 3 to 4 decades the time available for
21 adaptation (Warren, 2012).
22
23

24 **19.7.2. Limitations of Response Strategies**

25

26 Key risks, impacts, and vulnerabilities to which societies and ecosystems may be subject will depend in large part on
27 the mix of mitigation and adaptation measures undertaken. However, mitigation and adaptation possibilities are not
28 unlimited, implying that some degree of residual damages will be unavoidable.
29
30

31 *19.7.2.1. Limits to Mitigation*

32

33 Assessment of maximum feasible mitigation (or lowest feasible emissions pathways) must account for the fact that
34 feasibility is a subjective concept encompassing technological, economic, political, and social dimensions (Hare et
35 al., 2010, UNEP Ch 2). Most mitigation studies have focused on technical feasibility, for example demonstrating
36 that it is possible to reduce emissions enough to have at least a 50% chance of limiting warming to less than 2 C
37 relative to pre-industrial (Edenhofer et al., 2010; Hare et al., 2010; den Elzen and van Vuuren, 2007; O'Neill et al.,
38 2010; Clarke et al., 2009). Such scenarios lead to pathways in which global emissions peak within the next 1-2
39 decades and decline to 50-80% below 1990 levels by 2050, and in some cases exhibit negative emissions before the
40 end of the century. In contrast, no model-based scenarios in the literature demonstrate the feasibility of limiting
41 warming to a maximum of 1.5 C with at least 50% likelihood (UNEP, 2010; Ringer et al., 2012).
42

43 However, most studies of technical feasibility include a number of idealized assumptions, including availability of a
44 wide range of mitigation technologies such as large scale renewable energy, carbon capture and storage, and large
45 scale biomass energy. Most also assume universal participation in mitigation efforts beginning immediately,
46 economically optimal reductions (i.e., reductions are made wherever they are cheapest), and no constraints on policy
47 implementation. Any deviation from these idealized assumptions can significantly limit feasible mitigation
48 reductions (Knopf et al., 2010). For example, delayed participation in reductions by non-OECD countries made
49 concentration limits such as 450 ppm CO₂eq (roughly consistent with a 50% chance of remaining below 2C
50 relative to pre-industrial), and in some cases even 550 ppm CO₂eq, unachievable in some models unless temporary
51 overshoot of these targets were allowed (Clarke et al., 2009), but not in others (Waldhoff 2011). Technology limits,
52 such as unavailability of CCS or limited expansion of renewables or biomass makes stabilization at 450 ppm CO₂eq
53 unachievable in some models (Krey and Riahi, 2009). Costs may also become unacceptably high; for example, if
54 low carbon power plants and other infrastructure were limited to new installations (as opposed to replacement of

1 existing stock), the maximum emissions reduction rate would be limited to about 3%/yr (Davis et al., 2010).
2 Similarly, if the political will to implement coordinated mitigation policies within or across a large number of
3 countries is limited, peak emissions and subsequent reductions would be delayed (Webster, 2010).
4

5 These considerations have led some analysts to doubt the plausibility of limiting warming to 2 C (ToI, 2009;
6 Anderson and Bows, 2008, 2011). "Emergency mitigation" options have also been considered that would go beyond
7 the measures considered in most mitigation analyses (van Vuuren and Stehfest, 2009; Swart and Marinova, 2010).
8 These include drastic emissions reductions achieved through limits on energy consumption (Anderson and Bows,
9 2011) or geoengineering through management of the earth's radiation budget (19.5.4; WGI Ch. 6, 7).
10

11 12 *19.7.2.2. Limits to Adaptation*

13

14 Chapter 16.2 and 16.5 provide a thorough assessment of the literature on limits to adaptation. Discussions are
15 beginning on the nature of such limits, e.g. in terms of different dimensions of the limits of adaptation, including
16 financial or economic limits to adapt, but also social and political or cognitive limits of adaptation are emerging
17 issues. Furthermore, limits of adaptation are also recognized in terms of specific geographies, for example small
18 island developing states and their limited ability to adapt to increasing impacts of sea level rise, the limits of
19 adaptation of urban agglomerations in low-laying coastal zones (see e.g. Birkmann 2010b), or in relation to loss of
20 water supplies as a result of glacier retreat (Orlove 2009).
21

22 There is new literature on the limits to adaptation from the perspective of distinct dimensions such as physical limits,
23 or financial or social constraints (Adger 2009), which are pertinent to several key vulnerabilities and Reasons for
24 Concern. For example, with regard to the risk of extreme weather events (Birkmann 2010a), new findings on
25 physical limits may be of particular importance. Global warming of 7C would exceed a human adaptability limit to
26 climate change due to heat stress (Sherwood & Huber 2011) by creating small zones where human metabolic heat
27 dissipation would be impossible, and hence where lives would become dependent on air conditioning, and persons
28 could not go outside. A global warming of 11-12C was projected to expose most of the human population to this
29 level of risk. Since these estimates were based on extreme assumptions that the 'people' considered were doing all
30 that they could to stay cool, by being dowsed with water in high winds and not working, a much larger fraction of
31 the population could be at risk of life-threatening heat stress at lower, more realistic levels of global warming (see
32 19.3.10 and 19.6.1).
33
34

35 *19.7.2.2.1. General considerations on key vulnerabilities and limits to adaptation*

36

37 Intrinsic to any definition of "*dangerous anthropogenic interference with the climate system*" (UNFCCC, 1992, art
38 2) are assumptions about the capacity of natural systems, groups and societies to adapt to climatic change. The
39 UNFCCC refers specifically to adaptation of ecosystems, threats to food production and the sustainability of
40 economic development. There is evidence that while there are opportunities to adapt to climate change impacts in all
41 natural and human systems, those opportunities are not unlimited and that 'residual damage' following adaptation is
42 *likely* to occur in many cases (Smit and Wandel 2006; Stern, 2007; de Bruin et al., 2009; Patt et al., 2009). It is the
43 extent of these residual damages (following adaptation) that determine whether anthropogenic interference with the
44 climate is considered dangerous. If residual risks and damages are acceptable, or do not threaten ecosystems, food
45 production and economic development, then they would not be deemed dangerous, at least in the context of Article
46 2. Only when residual risks or damages are deemed unacceptable, or lead to undesired discontinuities in natural or
47 human systems, will they be perceived as dangerous interference [see 16.2.1].
48

49 This argument can be extended to the analysis of 'key vulnerabilities' to climate change. A key vulnerability to a
50 social or biophysical system becomes evident once unacceptable risks or damages are experienced, following
51 adaptation. For this reason, the definition of key vulnerabilities would normally include an assessment of adaptation
52 opportunities and of the limits of adaptation to the social or biophysical risks identified. While the importance of
53 adaptation has been widely acknowledged in previous IPCC statements (Schneider et al., 2007, 19.2 and 19.4),
54 relatively little detailed attention has been paid to the complex question of limits to adaptation. Instead the focus has

1 remained on assessments of globally-significant impacts of climate change. So, the AR4 assessment projects
2 ‘productivity decreases for some cereals in low latitudes’ and ‘productivity increases for some cereals in mid/high
3 latitudes’ with global mean temperature increases of 1-3°C by 2100 (medium/low confidence) (Schneider et al.,
4 2007, Table 19-1). But there is also an acknowledgement of the large potentials for adaptation in food production.
5 Without some assessment of potential limits to adaptive capacity in agriculture – for instance, by pointing to
6 evidence of slowing potential yield growth in key cereal crops (Fischer and Edmeades, 2010) – it may remain hard
7 to judge the significance of these productivity changes for the vulnerability of global food supply.
8

9 Adaptation may fail to prevent residual damages due to climate change impacts for different reasons. First, there
10 may be a lack of opportunity to adapt. For instance, along some coasts there are few plausible options to respond to
11 sea-level rise of over a meter in a century (Tol et al., 2007; Nicholls et al., 2010), or as on some Torres Straits
12 Islands, adaptation to rising seas through retreat may not be an option due to limited high land (Green et al, 2009).
13 Second, there may be constraints on the deployment of available adaptation options or strategies. There is
14 substantial evidence that a range of perceptual, economic and institutional factors determine whether or not
15 organizations in the private or public sectors choose to adapt to reduce potential vulnerabilities to climate change
16 impacts (Ivey et al., 2004; Naess et al., 2005; Moser et al., 2008; Storbjork, 2010; Farley et al., 2011; Berrang-Ford
17 et al., 2011; Berkhout, 2012). Third, there may be biophysical, technical, economic or other limits to adaptation. For
18 instance, there may be physiological limits to heat-tolerance of certain key crops, such as wheat and maize (IPCC,
19 2007, TS Fig TS.7). Likewise, there are technical limits to artificial snow-making in response to less reliable snow
20 conditions for skiing (Scott and McBoyle, 2007; Hoffman et al., 2009), or there may be economic limits to the
21 insurability of disaster risks [see Box 16-4].
22

23 The existing scientific literature on limits to adaptation does not present a mature set of definitions, nor a consistent
24 conceptual framework. Nor is there a consistent treatment of adaptation limits in the literature on adaptation. A
25 number of different meanings are described and this has worked to confuse an important scientific and policy
26 debate. The IPCC AR4, for example, used the terms constraints, barriers, and limits interchangeably to describe a
27 variety of impediments to adaptation (Adger et al., 2007), and a similar confounding of meanings is evident across
28 the literature. In AR5 [16.2] an adaptation limit is defined as ‘...a situation in which an actor's objectives and values
29 can no longer be secured from unacceptable risks through adaptive action, or where biophysical change threatens a
30 valued ecosystem service.’ A limit to adaptation means that either no adaptation options exist, or that an
31 unacceptable measure of adaptive effort is required to secure social objectives and values, or for a biological system
32 to survive intact in its current state. Social objectives include, for instance, standards of safety (e.g. 1 in 500 year
33 levees) or safe drinking water supplies. Values include attributes such as social equity, cultural cohesion, and
34 preservation of livelihood practices. Key attributes of biophysical systems might include reproductive success of
35 keystone species, or the pattern of precipitation in a region.
36

37 This definition of adaptation limits as the point at which there are unacceptable risks to social objectives and valued
38 ecosystem services, points to the moral core for the concept. Defining when and for whom risks to social or
39 ecosystem values become unacceptable, leads the analysis on to complex ethical issues. There will be large social
40 and cultural differences in the exposure and vulnerability to climate-related risks, and the extent to which they are
41 felt to be acceptable or not (IPCC SREX, 2012). Complicating this picture further is the observation that social
42 values are not universal and are not static (O’Brien and Wolf, 2010). And these may not be economic values, but
43 intangible cultural, aesthetic or spiritual values. Berkes (2008: 163) documents that in Inuit culture the loss of sea ice
44 in summer months leaves some people feeling ‘lonely for the ice.’ Whether the risk of such a loss would be seen as
45 unacceptable remains a complicated question and raises ethical issues which remain unresolved. This discussion
46 points to a finding that limits to adaptation will often be perceived and experienced by actors as normative and
47 ethical, rather than technical and economic.
48

49 Predicting limits to social or ecological adaptation remains analytically difficult. This is partly because climate risk
50 assessment is difficult, and partly because predictions about what is deemed an unacceptable risk may be difficult.
51 Ecological limits are related to regime shifts at local, regional or ecosystem scales. Assessments of regime shifts
52 need to take account of the complex interaction between climate and other non-climate factors and shocks which
53 threaten an ecosystem’s resilience. For instance, forest-savannah transitions are influenced by drought and the

1 prevalence of fire, but are also linked to rates of agricultural conversion (Petersen, 2009). But the deeper question of
2 whether such a transition is unacceptable will often be hard to answer *ex ante*.
3
4

5 **19.7.3. Avoiding Thresholds, Irreversible Change, and Large-Scale Singularities in the Earth System**

6

7 Section 19.3.6 highlighted the reasons for concern related to non-linear changes in the Earth system, thereby
8 anthropogenic forcings might cause irreversible and potentially rapid transitions. In general, the risk of triggering
9 these transitions increases with increasing anthropogenic climate forcings or climate change (Kriegler et al., 2009;
10 Lenton et al., 2008; Levermann et al., 2012; Zickfeld et al, 2007). Mitigation of greenhouse gas emissions is
11 projected to reduce the risks of triggering such transitions. Adaptation, where possible (see 19.7.2.2), could reduce
12 their consequences, should they occur.
13

14 A number of studies have sought to identify levels of atmospheric greenhouse gas concentrations or global average
15 temperature change that would limit the risks of triggering these transitions (e.g., Keller et al., 2008; Kriegler et al.,
16 2009; Lenton et al., 2008, Zickfeld et al, 2007). It is important to distinguish between triggering and experiencing a
17 threshold response because model simulations and expert assessments suggest that there can be substantial delays
18 between the two (e.g., Lenton et al., 2008; Urban and Keller, 2010). The analysis of Lenton et al. (2008), for
19 example, suggests that limiting global mean temperature increase to approximately 3 °C above present values would
20 considerably reduce the risks of triggering an Amazon rainforest dieback, a melting of the West Antarctic ice sheet
21 (WAIS), a collapse of the thermohaline circulation, and disruptions of the Sahara/Sahel and West African monsoon
22 and the El Niño-Southern Oscillation systems. However, staying below this temperature limit does not entirely
23 eliminate the risks of triggering these events (cf. Hansen et al., 2008; Kriegler et al., 2009; Levermann et al., 2012;
24 Robinson et al., 2012; Zickfeld et al, 2007; Zickfeld et al., 2010). In particular, evidence from the Last Interglacial
25 suggests that 2 °C may be a more appropriate indicator of high risk for disintegration of WAIS (McKay et al 2011,
26 Kopp et al 2009). In addition, this 3 °C temperature limit would, in the assessments of Lenton et al (2008) or
27 Levermann et al (2012), still result in considerable risks of triggering threshold responses such as a disintegration of
28 the Greenland Ice Sheet or a melting of the Arctic summer sea-ice. There is low confidence in the location of such
29 temperature limits due to disagreements among different experts (e.g., Zickfeld et al, 2007, Kriegler et al., 2009).
30 Estimates of such temperature limits can change over time (cf., Oppenheimer et al., 2008) and may be subject to
31 overconfidence that can introduce a downward bias in risk estimates of low-probability events (Henrion and
32 Fischhoff, 1986; Keller, 2012; McNeall et al., 2011; Morgan and Henrion, 1995). Other climate change metrics
33 (e.g., rates of climate change, spatial patterns of emissions and land use change, and atmospheric carbon dioxide
34 concentrations) can be important in the consideration of response strategies (Lenton, 2011a; McAlpine et al., 2010;
35 Steffen et al., 2011).
36

37 Several analyses have performed risk- and decision-analyses for specific thresholds, with most studies focusing on a
38 single potential threshold response: a persistent weakening or collapse of the thermohaline circulation / Atlantic
39 meridional overturning circulation (THC/AMOC) (e.g., Bahn et al., 2011; Bruckner and Zickfeld, 2009; Keller et
40 al., 2004; Keller et al., 2005; McInerney and Keller, 2008; McInerney et al., 2012; Urban and Keller, 2010; Zickfeld
41 and Bruckner, 2008). The probability of experiencing a THC collapse in this century has been assessed as *very*
42 *unlikely* (Alley et al, 2007). However, as expected from the considerable response time of the THC, the probability
43 of triggering an eventual THC collapse within a certain time period (e.g., this century) can be substantially higher
44 than the probability of experiencing it (Urban and Keller, 2010). A probabilistic analysis sampling a subset of the
45 relevant uncertainties concluded that reducing the probability of a THC collapse within the next few centuries to one
46 in ten requires emissions reductions of 60% relative to a business-as-usual strategy by 2050 (McInerney and Keller,
47 2008). Bruckner and Zickfeld (2009) show that, under their worst-case conditions, emissions mitigation would need
48 to begin within the next two decades to avoid an eventual THC collapse (defined as overturning rate reduced by
49 more than 50%). Threshold risk estimates and the risk-management strategies are sensitive to factors such as the
50 representation of the uncertainties and the decision-making frameworks (cf. McInerney et al., 2012; Polasky et al.,
51 2011; Zickfeld and Bruckner, 2008).
52

53 Another set of analyses has examined broader aspects of how the consideration of threshold events affects response
54 strategies, particularly for mitigation. For example, the design of risk-management strategies could be informed by

1 observation and projection systems that would provide an actionable early warning signal of an approaching
2 threshold response. Learning about key uncertain parameters (e.g., climate sensitivity or economic damages
3 associated with a threshold response) can have a considerable effect on risk-management strategies and can have a
4 substantial economic value of information (Keller et al., 2004; Lorenz et al., 2012). However, there is low
5 confidence in the feasibility and requirements for such systems due to the limited amount of studies that have, thus
6 far, mostly analyzed highly simplified situations (e.g., Keller and McInerney, 2008; Keller et al., 2008; Keller et al.,
7 2007; Lenton, 2011b, Lorenz et al., 2012). In some decision-analytic frameworks, knowing that a threshold has been
8 crossed can lead to reductions in emissions mitigation efforts (Keller et al., 2004) and a shift of resources toward
9 adaptation (Guillerminet and Tol, 2008) and/or geoengineering of the Earth's climate system (Irvine et al., 2009;
10 Lenton, 2011b; Swart and Marinova, 2010).

11 12 13 *19.7.4. Avoiding Tipping Points in Social/Ecological Systems* 14

15 Tipping points in socio-ecological systems are defined as thresholds beyond which impacts increase non-linearly to
16 the detriment of both human and natural systems. They pose a particularly important risk because they can be
17 initiated rapidly and, until recently, without warning, inducing a need for rapid response from human systems.
18 Because human and ecological systems are linked by the services that ecosystems provide to society (Lubchenko &
19 Petes, 2010, McLeod & Leslie 2009), tipping points may be crossed when either the ecosystem services are
20 disrupted and/or the social/economic networks are disrupted (Renaud et al. 2010). Climate change provides a stress
21 on these services and networks that increases the potential for tipping points to be crossed, although they may be
22 crossed due to other types of stresses even in the absence of climate change. For example, in dryland ecosystems,
23 overgrazing has caused grassland-to-desert transitions in a number of locations (Pimm 2009).

24
25 The crossing of tipping points due to climate change can be avoided by preserving ecosystem services through (i)
26 limiting the level of climate change and/or (ii) removing concomitant stresses such as overgrazing, fishing, and
27 pollution. Most of the literature currently focuses on strategy (ii), and there is limited information about the exact
28 levels of climate change that specific coupled socio-economic systems can withstand. Examples of strategy (ii)
29 include maintaining the resilience of coral reefs or pelagic cephalopod populations by the removal of stress from
30 fishing (Andre et al 2010, Anthony et al 2011). Similarly, risks to seabird populations due to climate change impacts
31 on fish (prey) populations could be lessened by reducing concomitant fishing stress (Cury et al., 2011). In some
32 cases, it is possible to use management to reverse the crossing of a tipping point, for example by adding an
33 appropriately chosen amount of sediment to a submerged salt marsh (Stagg & Mendelssohn 2010). However,
34 strategy (ii) generally becomes ineffective once climate changes beyond a certain threshold that is not well known
35 and varies across socio-ecological system. Furthermore, some systems may contain multiple thresholds (Renaud et
36 al., 2010) that may be crossed as stresses increase.

37
38 Other literature focuses more generally on the need for managing both marine and terrestrial ecosystems for
39 resilience (Allen et al 2012, Lubchenko & Petes 2010). A particular category of threshold, that of regime shifts in
40 ecosystems, has received much attention, and it has been noted that such shifts can be reversible in systems with
41 high biodiversity; that is, a high level of biodiversity increases ecosystems' resilience and enables them to recover
42 after crossing a tipping point (Brierley et al. 2009, Lubchenko & Petes, 2010). Regime shifts have already occurred
43 in several marine food webs (Byrnes et al. 2007; Alheit et al. 2009, Green et al 2008) as a result of (observed)
44 changes in sea surface temperature, changes in salinity due to change in runoff, and (separately) natural climate
45 variability, showing how future climate change will analogously affect species composition and hence ecosystem
46 functioning and potentially biogeochemical cycles. Removal of concomitant stress such as nutrient loading can
47 reduce the chance of a regime shift (Jurgensone et al 2011). Appropriate ecosystem monitoring that looks for a
48 slowing down in the recovery of systems from small changes (Nes & Scheffer 2007) can give warning that a system
49 is approaching a regime shift, allowing intervention of type (ii) above to be implemented (Brock & Carpenter,
50 2010; Cuttal & Jayaprakash, 2008). Indicators that could be used for such monitoring have been identified for the
51 desertification process in the Mediterranean (Alados et al, 2011) and for landscape fire dynamics (Zinck et al. 2011,
52 McKenzie & Kennedy 2012).

19.7.5. Governance and Adaptation Strategies

Climate change adaptation strategies at the national level as well as local and household-based response strategies are influenced and in part determined by different forms of governance. Governance, and in particular risk governance, aims to enhance the resilience and human security of societies or regions. Risk governance includes all actors, rules, conventions, processes, and mechanisms concerned with how relevant risk information, including information about climate change, its physical impacts, and societal vulnerabilities, is gathered, analyzed and communicated and management decisions are taken (IRGC, 2005).

Studies regarding the effectiveness of early warning systems in enhancing coping and adaptation capacities for responding to climatic stressors and natural hazards underscore the importance of governance processes and frameworks (see e.g. Chang-Seng 2010). Governance failure (e.g. in fragile and failed states) often leads to a lack of human security networks and therefore reduces the capacity of a social system to cope, adapt, or recover, capacities which are crucial to effective response strategies for managing risks (UN/ISDR, 2005).

Differences in governance structures, procedures and culture can lead to different response strategies to manage risk. For example, legal frameworks and political-administrative systems significantly determine how governmental response strategies are designed and by which institutions they are implemented (Greiving and Fleischhauer, 2012). Different governance structure may also place more or less importance on the role of the state (Ernst, 2004), and the relation between the state and the population can affect the orientation of a risk-related legal framework (Young, 2010). Trust in governance can also be a central to the success of response strategies at managing risks, particularly communication strategies (Löfstedt, 2005), with distrust reducing the efficiency and effectiveness of management actions (Greiving et al., 2012).

The SREX report (IPCC 2012) notes that “Governance is broader than governmental actions.... governance can be understood as the structures of common governance arrangements and processes of steering and coordination – including markets, hierarchies, networks, and communities” and added that “formal and informal governance structures also determine vulnerability, since they influence power relations, risk perceptions, and constitute the context in which vulnerability, risk reduction, and adaptation are managed” (Cardona et al., SREX Chapter 2, 2012). Governance is critical in facilitating development and building adaptive capacity but the link between development, adaptation and disaster risk reduction with governance is complex (Lal et al. SREX Chapter 6, 2012). For example countries such as China and Vietnam that are considered to be under authoritarian political regimes with insecure property rights, and underdeveloped rule of law have however, managed to address poverty and reduce vulnerability among a million of their citizens (The Advisory Board for Irish Aid, 2008; Lal et al. SREX Chapter 6, 2012). This is in contrast to Africa where institutional capacity to coordinate, regulate and facilitate development is weak, and in addition the media, watch-dog organizations and systems of checks and balances are constrained, resulting in failed development, widespread poverty and low capacity to response to climate change risks (The Advisory Board for Irish Aid, 2008). In addition government’s response to climate risks in terms of willingness to avoid crisis, tailor relief efforts to need, and appeal for aid in an area depends among others on the kind of political relationships that existed before the crisis (Raleigh, 2010).

Literature on ‘environmental security’ argues that climate change would lead to political instability especially in poor and underdeveloped states such as those in Africa reducing further governance capacity to respond to risks and deepening vulnerability (Tor Benjaminsen, 2008). There is *likely* to be increased dependence on natural resources among conflict-torn societies and resource scarcity may lead to conflict (Brunnschweiler and Bulte, 2009). Conflicts in Darfur, Chad, Somalia, and Mali are usually cited as examples of cases of wars triggered by resource scarcity and distribution (Tor Benjaminsen, 2008). There is an emerging literature but no consensus yet on the role of climate change and weakened governance leading to conflict or outbreak of war (see 19.4.2.2). What is undisputable is that prospects for effective governance required to address climate change risks and disasters are greatly reduced during conflicts due to destruction of infrastructure and shelter, redirection of resources from social to military purposes, loss of skilled labour, lawlessness, and disruption of social networks. These contribute to resources scarcity, increased exposure and sensitive of communities to climate risks and other stresses (Hadmaer, SREX Chapter 4, 2012).

1 As a result, there is a potential for climate change to fuel pre-existing tensions and inequalities that are linked for
2 instance in Sub-Saharan Africa, to weak governing systems skewed towards patron–client political relationships
3 resulting in disproportional government representation and marginalization of some groups (Sabates-Wheeler, 2008;
4 Raleigh, 2010). Tor Benjaminsen (2008) noted that droughts of the 1970s and 1980s in northern Mali, had a role in
5 the Tuareg rebellion but the original tension was driven by marginalization by state policies of modernization and
6 sedentarization of nomadic pastoralists and poor governance resulting in embezzlement of drought relief funds. The
7 vulnerability of Masai pastoralists to drought in Kenya is also a combination of inadequate state capacity and years
8 of marginalization (Sabates-Wheeler et al. 2008; Raleigh, 2010).

9
10 Many developing countries are yet to build capable states that can deliver a comprehensive climate change risk
11 response governance structure. Where ethno-political groups underlie the governing system, governments rarely
12 exercise sovereignty across their full territories. This in addition to limited resources reduces equitable delivery of
13 basic social services and capacity to respond effectively to climate change risks to all citizens (Raleigh, 2010;
14 Osbahr et al., 2008). Uneven and disproportionate responses to risks within the same country have been witnessed
15 in, among others, Mali, Niger and Kenya (Raleigh, 2010). In such cases influential social groups have environmental
16 pressures mediated by government intervention in both pre- and post-disaster e.g. in terms of better roads, hospitals,
17 relief aid, coping assistance while the marginalized have limited access to these services leading to “(i) increased
18 risk of communal violence over access; (ii) heightened levels of distress migration to relief; and (iii) increased
19 poverty and decreased coping strategies during periods of compounded disasters “Raleigh, 2010). Because they are
20 a minor factor in the governing process, governments are not compelled to expend scarce public goods to these less
21 influential communities. Raleigh (2010) suggested mapping zones of marginalization and extreme poverty as nuclei
22 of potential conflict and increased vulnerability as climate change risks increases.

23
24 Weak governance, scarce resources resulting in widespread poverty drives rapid urbanization in developing
25 countries resulting in the concentration of informal settlements in disaster risk areas that are lacking basic services
26 e.g. housing, storm water drainage and sanitation. High flood-risk parts of certain districts of Saint Louis in Senegal
27 dominated by minority groups and or lower-income groups are good example of such nucleus of vulnerability
28 (Diagne, 2007; Murray et al., SREX, Chapter 9, 2012).

29
30 Climate change presents risks of a magnitude and kind outside of previous experience of many communities, but
31 natural hazards and disasters are not new and all communities had well developed risk management governing
32 systems that involve disaster prevention, prediction, early warning, mitigation and recovery built into indigenous
33 knowledge and the livelihood systems (Mwaura, 2008; Osbahr et al., 2008). Poor interfacing of the indigenous
34 livelihoods systems including its governing institutions with modern institutions undermined more locally adapted
35 systems leading to overall weakened risk management governing systems at all levels i.e. from household through
36 community to district and national level (Dube and Sekhwela, 2007 and 2008; Osbahr et al., 2008; Adger et al.
37 2009; Tor Benjaminsen, 2008). This is the case for much of African indigenous systems but is more pronounced for
38 the politically and economically marginalized groups such as nomadic pastoralists in the Sahel and hunter gathers in
39 the Kalahari in Southern Africa and other low income groups e.g. in urban areas (Tor Benjaminsen, 2008; Pansiri,
40 2008; Raleigh, 2010).

41
42 However, modern African states are not purely patrimonial but rather hybrid formations with strong bureaucratic
43 and democratic features underpinned by formal bodies of law, political constitutions a development process that is
44 guided by national development plans (NDP); for instance Botswana is currently on NDP10 (The Advisory Board
45 for Irish Aid, 2008). There is a potential to strengthen governance structures for climate change adaptation and
46 disaster management. The Mozambique government conducted a comprehensive vulnerability mapping exercise,
47 and put measures in place to mainstream disaster risk reduction and climate change adaptation across its
48 development policy through a cross-scale governance structure supported by a participatory decision-making
49 processes. This has allowed community adaptation to be linked with NGOs, Government effort and to effectively
50 utilize regional forecast outputs for early warning and monitoring to improve risk governance resulting in lower
51 impacts of disasters compared to for e.g. the devastating floods of 2000 (Osbahr et al., 2008; Murray et al., SREX
52 Chapter 9, 2012). Similarly in Asia, Bangladesh has through its history of large-scale disasters made significant
53 improvements in Disaster Risk Reduction from tropical cyclones through a governing systems that includes policy
54 makers, donors, NGOs, humanitarian organizations and local communities (Paul, 2009).

Frequently Asked Questions

FAQ 19.1: How do risks differ from impacts and vulnerabilities?

Impact, as used in this report, is the effect or damage to natural and human systems of physical events associated with climate change, for example the extent or cost of flooding due to an intense coastal storm. Risk is defined as the probability of a damaging event or series of events occurring times the impact or amount of damage that such event(s) would cause, measured in monetary value, number of human lives lost, number of species lost to extinction, or the value of other human, cultural, or monetized losses. In other words, risk refers to a situation where something of human value (including humans themselves) is at stake and where the outcome is uncertain. Vulnerability is the susceptibility of people, societies or natural ecosystems and species to damages due to such event(s). High vulnerability leads to high impact when a person, society, or ecosystem is exposed to damaging physical event(s). (chapter 2-ES, chapter 19.1)

FAQ 19.2: How can climate change at one location cause impacts at another, distant location?

Impacts of climate change are felt locally and directly where the events related to a changing climate occur. However, such impacts may cause responses on the part of humans, societies, and ecosystems and species which reverberate elsewhere and cause important indirect impacts at great distance from the initial climate impact. For example, a changing climate may lead to reduced crop productivity in some regions, reducing agricultural commodities supplied from that region and increasing demand for and price of the same or substitute crops grown in distant regions. In that case, the indirect impact is transmitted by price changes in the global commodities markets. In a second example, people may migrate in response to climate change, leading to potential for both positive and negative consequences at receiving regions that may be far removed from the point of origin of the migrants. (Chapter 19.3, 19.4)

FAQ 19.3: Does science provide an answer to the question of how much warming is excessive?

The question of how much warming is excessive is raised in Article 2 of the UN Framework Convention on Climate Change (UNFCCC). The criteria for determining what constitutes, in the words of Article 2, “dangerous interference with the climate system” are based both on science and human values. Science can determine, within a range of uncertainty, how much damage might be done if tropical cyclones grow more intense or heat waves more frequent, for example. But comparing damages across communities, countries, or larger regions depends on how each political, social, or cultural entity values the losses. Comparing loss of property and loss of life is even more difficult and controversial, particularly when damage to future generations is involved. The purpose of this chapter is to highlight key risks and vulnerabilities that science has identified; however it is up to people and governments to determine how these potential impacts should be valued. For example, agreements reached by governments since 2009, meeting under the auspices of the UNFCCC, have recognized “the scientific view that the increase in global temperature should be below 2 degrees Celsius”. (Chapter 19.1, UNFCCC, Copenhagen Accord)

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6

Table 19-1: Emergent risks related to biofuel production as a mitigation strategy.

| Issue number | Issue description | Nature of emergent risk | Reference |
|--|--|---|--|
| (i) Biofuel production | Potential for enhancement of greenhouse gas emissions | Does not contribute to mitigation | Wise et al 2009 Mellilo et al 2009 Khanna et al 2011 |
| (ii) Policies targeting only fossil carbon | Competition for land reducing natural forest impacting on biodiversity | Benefits of mitigation for biodiversity offset by land use change | Wise et al 2009 Mellilo et al 2009 Lapola et al 2010 Fargione et al 2010 |
| (iii) Food/fuel competition for land | Competition for land driving up food prices and impacting on numbers of people at risk of hunger | Benefits of mitigation to agriculture offset by land use change | Hertel et al. 2010, Searchinger et al. 2008 |
| (iv) Biofuels production effects water resources | Competition for water impacting on biodiversity and food cropping | Benefits of mitigation for biodiversity and agriculture offset by water stress | Fargione et al 2010, Fingerman et al 2010 |
| (v) Land conversion causes air pollution | Potential for increased production of tropospheric ozone | Benefits of mitigation for biodiversity and agriculture offset by damage caused by tropospheric ozone | Hewitt et al 2009, Cancado et al. 2006 |
| (vi) Fertilizer application | Potential for increased emissions of N ₂ O | Does not contribute to mitigation | Donner & Kucharik 2008, Searchinger et al. 2008, Fargione et al 2010 |
| (vii) Land use change and local climate | Contributes to change in local climate caused by land use change generally | Benefits of mitigation to climate offset by disruption of local climate regime | Grossman & Clarke 2010 |
| (viii) Invasive properties of biofuel crops | Potential to become an invasive species | Unintended consequences that damage agriculture and/or biodiversity | Barney & Ditomaso 2008, Council for Agricultural Science and Technology 2007, Raghu et al. 2006 |

NOTES:

(i) First-generation biofuel consumption has been projected to increase by up to 170-220% by 2020 and up to 250-620% by 2030 (IEA, 2009), with the larger numbers corresponding to the implementation of a limit of 450ppm for CO₂ concentrations. Second generation biofuels are thought not to be commercially viable for large scale production until after 2020. Biofuels presently occupy about 2.2% of global cropland, whilst the area under cultivation itself is expanding at some 3.4 million ha/yr (FAO 2010) due to rising demand for food. Hence, such large projections for increase in biofuel production have profound implications for land use. If this biofuel induced land use change removes primary forest, the net contribution of the biofuel cropping towards climate change mitigation may be negative. The potential scope of the impact on a global scale is revealed in one study (Wise et al 2009) which considers a scenario leading to conversion of more than 40% of global land area to biofuel production by 2095.

(ii) Large scale conversion of natural forest induced by a carbon tax that does not include terrestrial carbon would have a severe impact on biodiversity (see section 19.4.x) through the destruction of most remaining natural ecosystems (Wise et al 2009). In Brazil, the resulting biofuel expansion is likely to impinge upon the Cerrado, the Amazon and the Atlantic rainforest all three of which have high biodiversity and high levels of endemism (Lapola et al 2010). Concessions of large areas for biofuel production have been made in the Brazilian Amazon, Papua New Guinea, and Madagascar, all of which are biodiversity hotspots (Koh et al. 2009). Biodiversity is reduced by about 60% in U.S. corn and soybean fields and by about 85% in Southeast Asian oil palm plantations compared to unconverted habitat (Fitzherbert et al 2008, Fletcher et al. 2010, Fargione 2010). The resultant loss of ecosystem services (Xref section above) would impact on human populations.

(iii) Displacement of agricultural land for biofuel crops would influence world food supply and prices (Hertel et al. 2010, Searchinger et al. 2008), as actually occurred during the food price crisis of 2007/2008 (Pimentel 2009), thus increasing risks of malnutrition. A new assessment of agricultural land availability projects that by 2050, substantial areas of agricultural land will be lost to urbanization, desertification, sea level rise and increasing salt water intrusion (Foresight 2011) which will act to increase competition between cropping for food and biofuels. Mellilo et al. (2009) project that up to twice as much carbon loss can occur as result of this indirect land use change, than from the direct land use change associated with biofuel production. Some biofuel feedstocks such as wastes, residues, cover crops, and forest thinnings (Tilman et al. 2009) are not in competition with cropland.

(iv) Demand for water use by biofuel cropping also has implications for the groundwater extraction issue discussed above, and hence can potentially reduce local water availability and quality. The water requirements of many biofuel crops are substantial (Fargione et al 2010, Fingerman et al 2010) and hence there would be potential for conflict with efforts to allocate water for domestic, industrial, agricultural and natural wetlands particularly where irrigation is required (find more refs).

(v) Where rainforest is converted to oil palm plantations, or where land is converted to sugarcane ethanol production, emissions of the precursors of tropospheric ozone increase (Hewitt et al 2009, Cancado et al. 2006).

(vi) Where biofuels displace nitrogen-fixing crops such as soybean, fertiliser application will increase, leading to increased N₂O emissions and nitrogen runoff into rivers and oceans (Donner & Kucharik 2008). At the same time, displacement of food crops, in combination with reduced yields due to climate change impacts, would encourage farmers to increase yields through application of larger amounts of fertiliser, particularly in countries where there is a supply shortfall (Deryng et al. 2011) which in turn increases greenhouse gas emissions.

Model estimates of 21st century land use project that at least 16% of the earth's surface would be converted for first-generation biofuel production, bringing the total area under cultivation from its current 12% to 28%. Such large increases in the cultivated area of the earth's surface would greatly exacerbate emissions of N₂O, enhancing warming (Searchinger et al 2008, Fargione 2010).

(vii) Land use change also has direct effects on local climate: for example, new urban developments caused an intensification and expansion of the area experiencing extreme temperatures, mainly increasing nighttime temperatures, by as much as 10 K. (Grossman & Clarke 2010).

(viii) Traits that make a plant a good candidate for biomass production also make it a potential invasive species (Barney & Ditomaso 2008, Council for Agricultural Science and Technology 2007, Raghu et al. 2006). This could result in damage to nearby ecosystems or agricultural systems.

Table 19-2: Key risks from large temperature rise.

Does not exist yet (To be provided with SOD)

Table 19-3: A selection of the physical impacts or other hazards, key vulnerabilities, key risks, and emergent risks based on the judgments of authors of various chapters of this report, utilizing the framework and systematization described in 19.2. The table indicates how these four categories are related as well as how they differ. The table is illustrative rather than comprehensive, aiming to show some examples of how of the framework may be applied across different themes and topics in the chapters. In addition to these examples, key risks may also arise from moderate vulnerability interacting with a very large physical impact.

| Examples of Physical Impacts, Key Vulnerabilities, Key Risks and Emergent Risks based on the new systematization and classification (using preliminary input from other chapters) | | | |
|---|---|--|---|
| Physical impacts/hazards | Key vulnerabilities | Key risks | Emergent risks |
| Chapter 13 – Livelihood and Poverty | | | |
| Changing rainfall patterns (temporally and spatially) | High dependence on rain-fed agriculture. Little access to alternative modes of income. | Crop failure, food shortage, severe famine | May coincide with global food insecurity or periods of excessive global food prices which means that coping strategies (selling assets to buy food, relief operations) may not work. If widespread, adaptation mechanisms such as crop insurance (risk spreading) may collapse. |
| Soaring demand (and prices) of biofuels due to climate change policies. | Unclear and/or insecure land tenure arrangements. | Risk of dispossession of land due to “land grabbing” in developing countries. | Creation of large groups of landless farmers unable to support themselves. Social unrest due to disparities between intensive energy production and neglected food production. |
| Increasing frequency of extreme events (droughts, floods). For example if 1:20 year drought/flood becomes 1:5 year flood/drought. | Livelihoods subject to damage to their productive assets (if droughts – e.g. herds of livestock; if floods – dykes, fences, terraces). | Risk of the loss of livelihoods and harm due to the fact that the time for recovery between extreme events is progressively shorter. For example: pastoralists have to restock after a drought, which may take several years; in terraced agriculture there is a need to rebuild terraces after flood, which may take several years. | Collapse of coping strategies with risk of collapsing livelihoods. Adaptation mechanisms such as insurance fail due to increasing frequency of claims. |
| Chapter 19 | | | |
| Warming and increased high temperature extremes | Urbanisation, aging of population and vital infrastructure | Increase in morbidity and infrastructure failure during heat waves | Increasing risk under all scenarios; long-term adaptive capacity poorly understood; interactive effects important |
| Warming and drying (degree of precipitation changes uncertain) | Limits to coping capacity to deal with reduced water availability; increasing exposure and demand due to population increase; conflicting demands for alternative water uses; socio-cultural constraints on some adaptation options | Risk of harm and loss due to livelihood degradation from systematic constraints on water resource use that lead to supply falling far below demand. In addition limited coping and adaptation options increase the risk of harm and loss. | Negative outcomes to sending and/or receiving regions due to migration of populations due to limits on agricultural productivity and livelihoods |

| Chapter 23 | | | |
|--|---|--|---|
| Extreme weather events | Limited coping and adaptive capacity as well as high sensitivity of different sectors, e.g. transport, energy and health sector | Stress on multiple sectors can cause systemic risks due to interdependencies between the different sectors | Disproportionate intensification of risk due to increasing interdependencies |
| Climate change increases the spatial distribution and seasonality of pests and diseases | Vulnerability of plants and animals exposed to pests and diseases | Increases in crop losses and animal diseases or even fatalities of livestock | Increasing risks due to limited response options and various feedback processes in agriculture, e.g. in terms of the use of pesticides or antibiotics to protect plants and livestock |
| Extreme weather events and reduced water availability due to climate change | Low adaptive capacity of power supply systems, might lead to limited energy supply as well as higher supply costs during such extreme events and conditions | Increasing risk of power shortages due to limited energy supply, e.g. of nuclear power plants due to limited cooling water during heat stress | Continued underinvestment in adaptive energy systems might increase the risk of mismatches between limited energy supply during these events and increased demands, e.g. during a heat wave |
| Chapter 26 | | | |
| Increases in frequency and/or intensity of extreme events, such as hurricanes, river and coastal floods, heat waves and droughts | Declining state of physical infrastructures in urban areas as well as increases in income disparities | Risk of serious harm and losses in urban areas, particularly in coastal environments due to enhanced vulnerabilities of social groups and physical systems combined with the increases of extreme weather events | Inability to reduce vulnerability in many areas results in increase in risk greater than change in physical hazard |
| Higher temperatures, decreases in runoff and lower soil moisture due to climate change | Increasing vulnerability of small landholders in agriculture | Increased losses and decreases in agricultural production increase food and job insecurity for small landholders and social groups in that region | Increasing risks of social instability and local economic disruption due to internal migration |
| Chapter 4 | | | |
| Rising air, soil, and water temperature | Exceedence of eco-physiological climate tolerance limits of species, increased viability of alien organisms | Loss of native biodiversity, increase in alien organism dominance | Cascades of native species loss due to interdependencies |
| Rising air, soil, and water temperature | Epidemiology of temperature-sensitive vectors (insects) | Novel or much more severe pest and pathogen outbreaks | Pest, drought and fire interactions lead to risk of large impacts |
| Change in seasonality of rain | Vulnerability of plants and ecosystem services, due to mismatch of plant life strategy to growth opportunities | Changes in plant functional type mix leading to biome change with respective risks | Fire-promoting grasses and summer fuels in winter-rainfall areas |
| Chapter 6 | | | |
| Rising water temperature, increase of (thermal and haline) stratification, and marine acidification | Tolerance limits of endemic species surpassed, increased abundance of invasive organism, high vulnerability of warm water coral reefs and respective ecosystem services for coastal communities | Loss of endemic species, mixing of ecosystem types, increased dominance of invasive organisms, loss of coral cover and associated ecosystem with reduction of biodiversity | Enhancement of risk due to interactions, e.g., acidification and warming on calcareous organisms |

| | | | |
|--|---|--|---|
| Enhanced harmful algal blooms in coastal areas due to rising water temperature | Important ecosystems and valuable services already suffering multiple stresses | Enhanced frequency of dinoflagellate blooms and respective losses and degradations of coastal ecosystems and ecosystem services | Disproportionate enhancement of risk due to interactions of stresses |
| Chapter 22 | | | |
| Increasing Temperature | Health of exposed and vulnerable groups (increased exposure to heat, change in the transmission dynamics of vector-borne diseases) | Increase in disease burden – changes in the patterns of infection Decrease in outdoor worker productivity due to high temperature, increase in heat related morbidity and mortality | Emerging and re-emerging disease epidemics |
| Increasing Temperature | Vulnerability of aquatic systems and vulnerability of aquatic ecosystem services due to increased water temperatures | Loss of aquatic ecosystems and risks for people who might depend on these resources | |
| Extreme Events, e.g. floods and flash floods | Vulnerable and exposed urban areas, particularly in informal settlements | Increasing harm and losses due to water logging in terms of sudden volumes of rain | Due to water logging and contamination, compounded increase of the risk of epidemics |
| Chapter 24 | | | |
| Significant reduction of glacier meltwater due to deglaciation | Limited adaptive capacity of ecosystems and social-ecological systems | Water scarcity and shifts in water flow regimes combined with the vulnerability of rural or urban livelihoods | Limited adaptive capacity and degradation of ecosystem services might lead to high risk of livelihood erosion |
| Chapter 25 | | | |
| Warming and drying (uncertain degree of precipitation change) | Increasing exposure of human systems to these changes, increasing build-up of combustible material in CO ₂ -enriched environment | Increased damages to ecosystems and settlements and risks to human life from wildfires | |
| Warming and increased temperature high extremes | Urbanisation, aging of population and vital infrastructure | Increase in morbidity and infrastructure failure during heat waves | Large increase in risk from interactive stresses and vulnerability |
| Potential for sea level rise exceeding 1m | Long lifetime of coastal infrastructure, concentration and further expansion of coastal population and assets; conflicting priorities and time preferences constraining adaptation options; limited scope for managed retreat in highly developed areas | Widespread damages to coastal infrastructure and low-lying ecosystems | Interactions of large sea level rise with multiple stresses |

Table 19-4: Estimates of the Social Cost of Carbon. From AR4 WG2 20.6.1, with new values from DICE: Nordhaus, in rev.; FUND: Anthoff et al., 2009; PAGE: Hope, in rev.; CRED: Ackerman & Stanton, in rev.; matDICE: Kopp et al., in rev.

| Date of estimate / \$/tCO ₂ | 1990 | 1995 | 2000 | 2005 | 2012 |
|---|------|-------------|------------|--------------|----------------|
| DICE/RICE | \$3 | \$2 | \$2 | | \$12 |
| FUND | | | \$2 to \$6 | -\$4 to \$30 | \$0 to \$63 |
| PAGE | | \$3 to \$16 | | \$1 to \$14 | \$10 to \$270 |
| CRED | | | | | \$28 to \$900 |
| matDICE | | | | | \$30 to \$1000 |

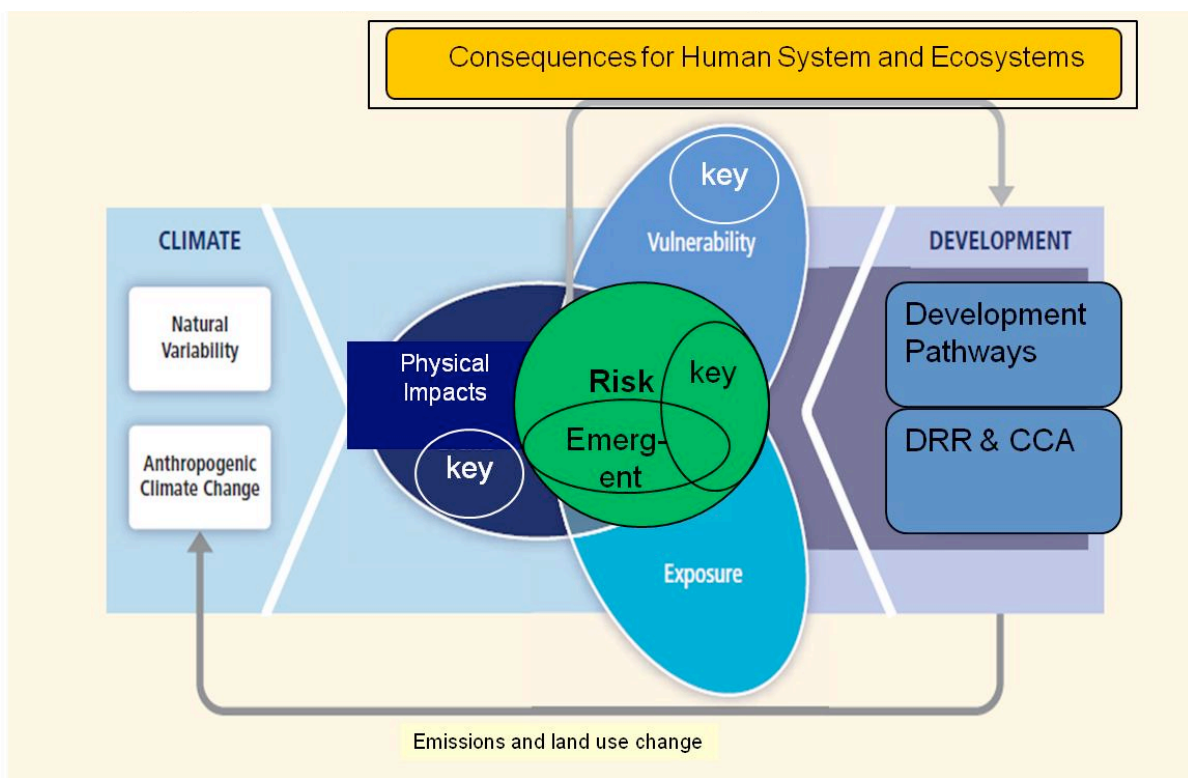


Figure 19-1: Schematic of the interaction among the physical climate system, exposure, and vulnerability producing risk. The figure visualizes the different terms and concepts discussed in this chapter. It underscores that risks are a product of a complex interaction between physical impacts due to climate change and climate variability on the one hand and the vulnerability of a society or a social-ecological system and its exposure to climate-related hazards on the other. DRR means disaster risk reduction and CAA indicates climate change adaptation. The definition and use of “key” are indicated in Box 19-2 and the glossary. Vulnerability, as the figure shows, is largely the result of socio-economic development pathways and societal conditions. Both the changes in the climate system (left side) and the development processes (right side) are key drivers of the different core components (vulnerability, exposure, and physical impacts or hazards) that constitute risk (modified version of Figure 1, IPCC 2012).

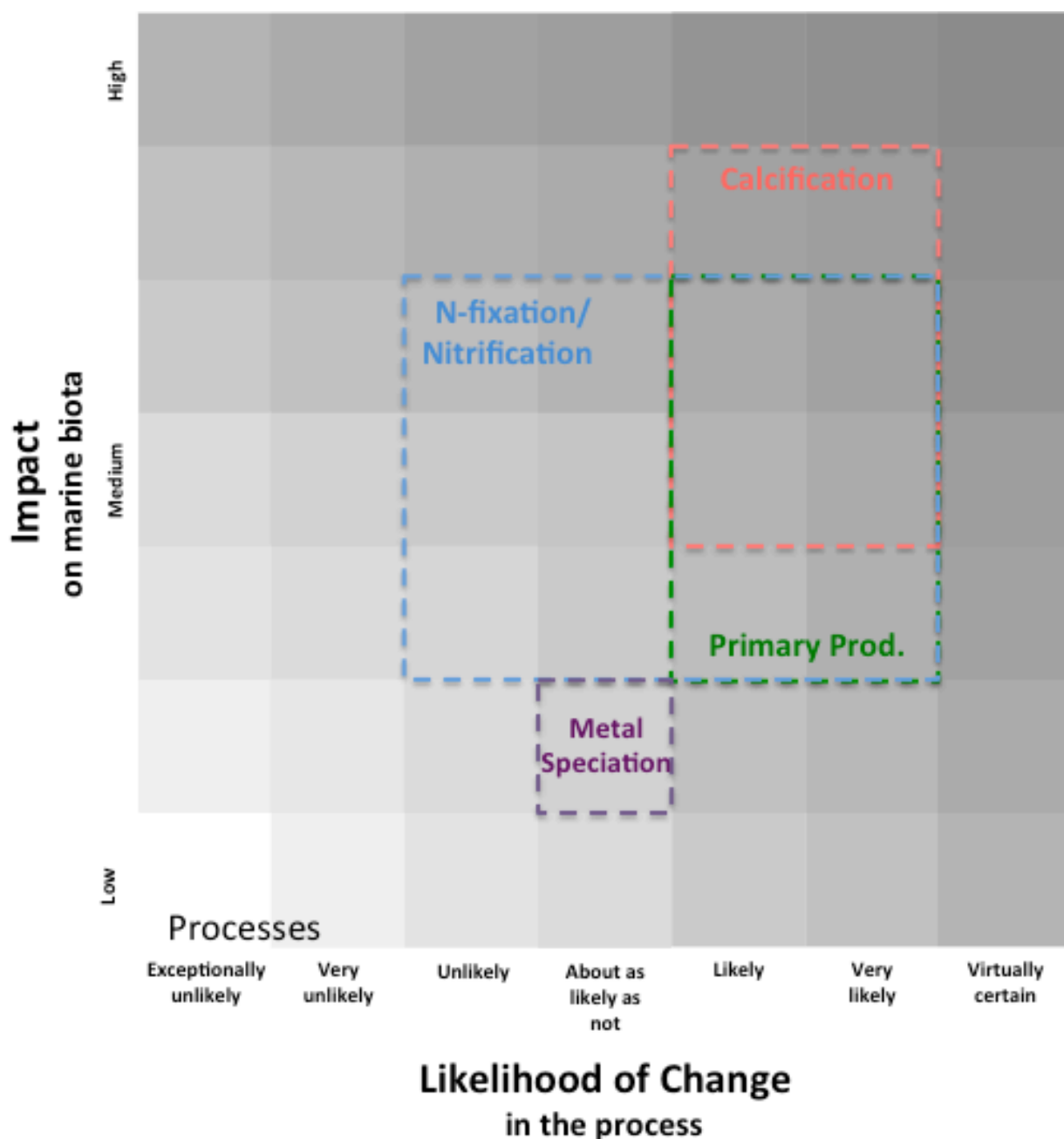


Figure 19-2: Assessment of impacts of ocean acidification on marine organisms through effects on various biogeochemical processes Assessment based on (1) estimated likelihood that the process will be affected by ocean acidification and (2) the magnitude of impacts to marine organisms. The width of the boxes roughly indicates the uncertainty in the likelihood of the process being affected by acidification, while the height of the boxes roughly indicates the magnitude of impacts to marine organisms. Height, width, and location of boxes are based on expert opinion, with greatest subjectivity in judging impacts. Judgments are based on impacts expected with atmospheric CO₂ levels of 2-3x preindustrial levels (560-840 ppmv). This figure is meant to be broadly illustrative: with sufficient information Low, Medium, and High would be defined quantitatively. For example, while the sign of the impact on marine calcifiers is negative, the magnitude varies considerably across taxa and currently overall quantification is not feasible (based on a meta-analysis by Kroeker et al. 2010).

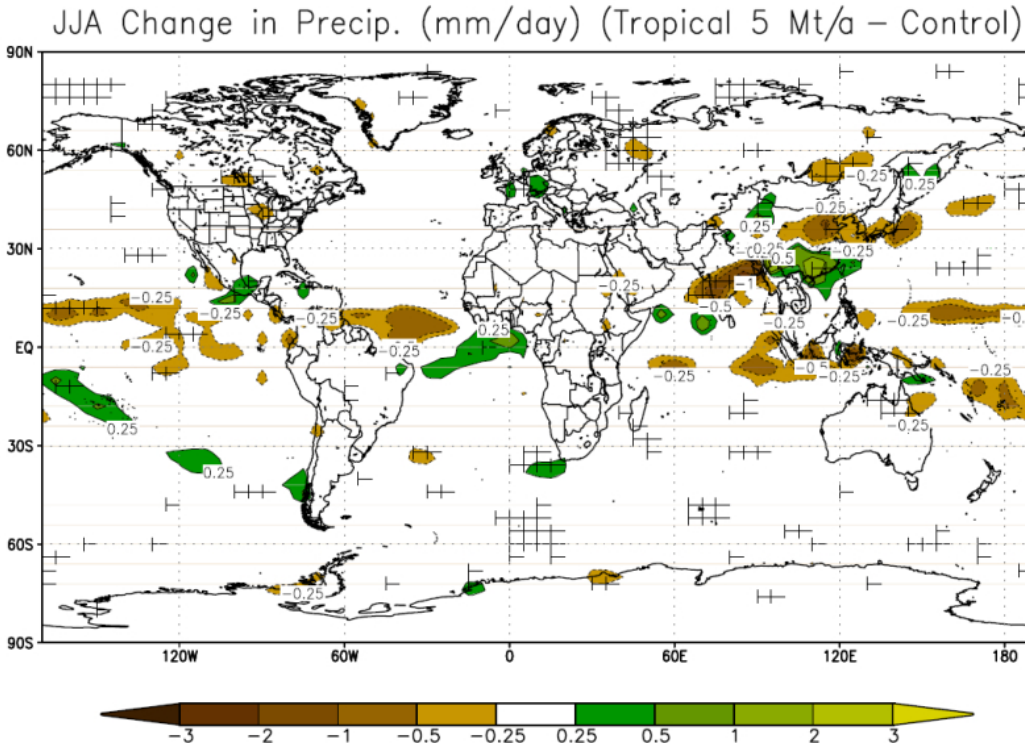


Figure 19-3: Northern Hemisphere summer precipitation differences from the current climate averaged for the second 10 years of a 20-year geoengineering period emitting 5 Mt SO₂ per year into the tropical lower stratosphere combined with A1B (Fig. 8, Robock et al., 2008). Hatch marks indicate changes significant at the 5% level. Note large reductions over India and China.

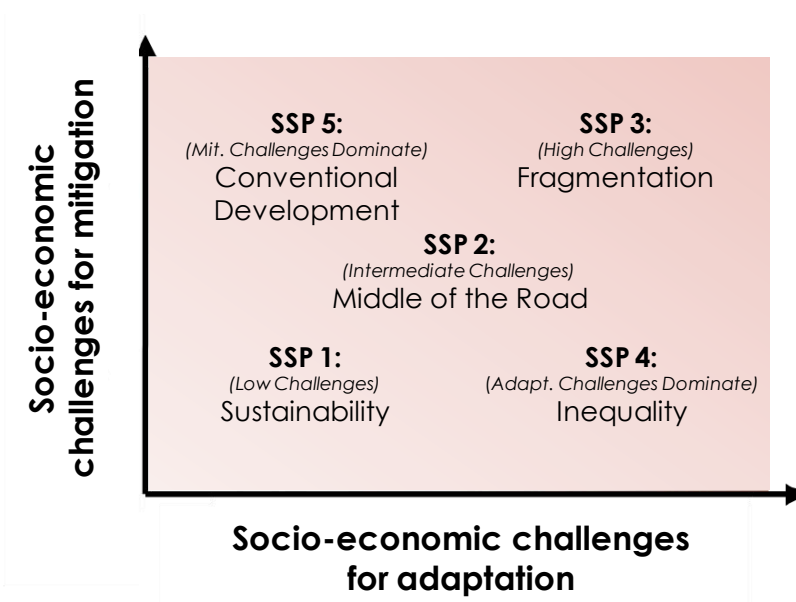


Figure 19-4: Definition of five Shared Socio-economic Pathways (SSPs) describing alternative development pathways that span a range of challenges to adaptation and mitigation (O'Neill et al., 2012).

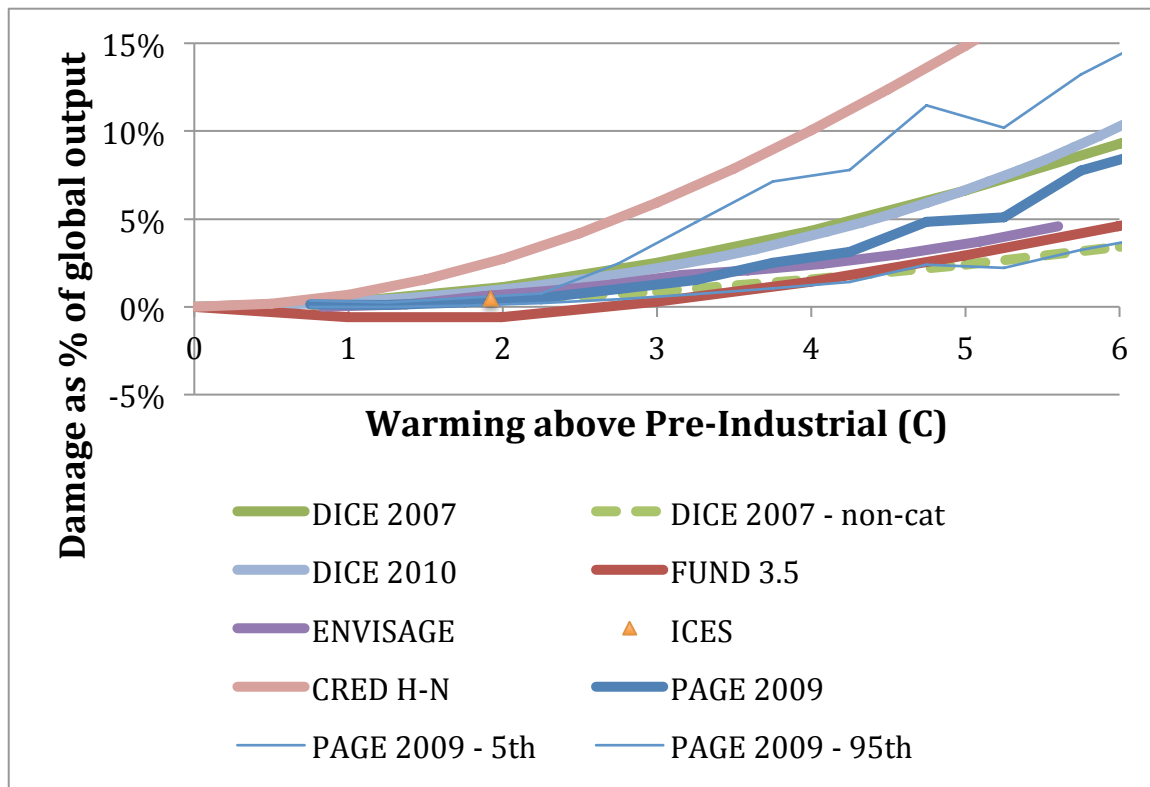


Figure 19-5: Representative global damage estimates, shown as a % of global output as a function of temperature. FUND: (Interagency Working Group on the Social Cost of Carbon, United States Government, 2010). DICE: (Nordhaus, 2008, 2011). PAGE: (Hope, 2011). CRED: (Ackerman et al., 2011). ENVISAGE: (Roson and Mensbrugge, 2010). ICES: (Bosello et al., 2012). Note that, of models shown, only DICE and CRED (the damage function of which is recalibrated from that of DICE based on (Hanemann, 2008)) and PAGE attempt to include uncertain catastrophic damages, and only ENVISAGE includes labor productivity lost due to heat/humidity. For comparison, DICE 2007 damages are also shown considering only non-catastrophic impacts.

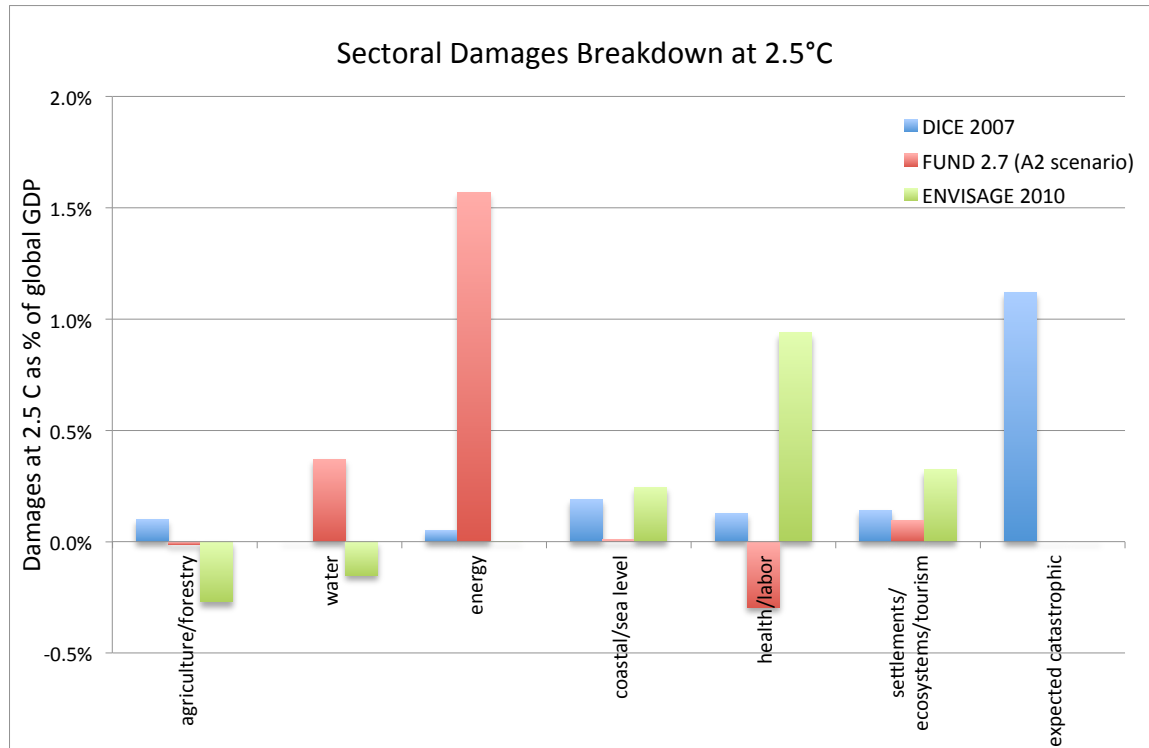


Figure 19-6: Breakdown of damages at 2.5°C above pre-industrial by sector in DICE 2007 (Nordhaus, 2007), FUND 2.7 (Warren et al., 2006) and ENVISAGE (Roson and Mensbrugge, 2010), reflecting a low level of agreement among the integrated assessment models used to estimate global aggregate damages. Modified from (Kopp and Mignone, 2012). Note that the DICE calibration does not include damages due to changes in water resources as distinct from temperature impacts on agriculture and forestry, and FUND and ENVISAGE do not include expected catastrophic damages. Representations of changes in energy demand, coastal/sea level impacts, health and labor productivity impacts, and impacts on settlements, ecosystem and tourism are included in all three models.

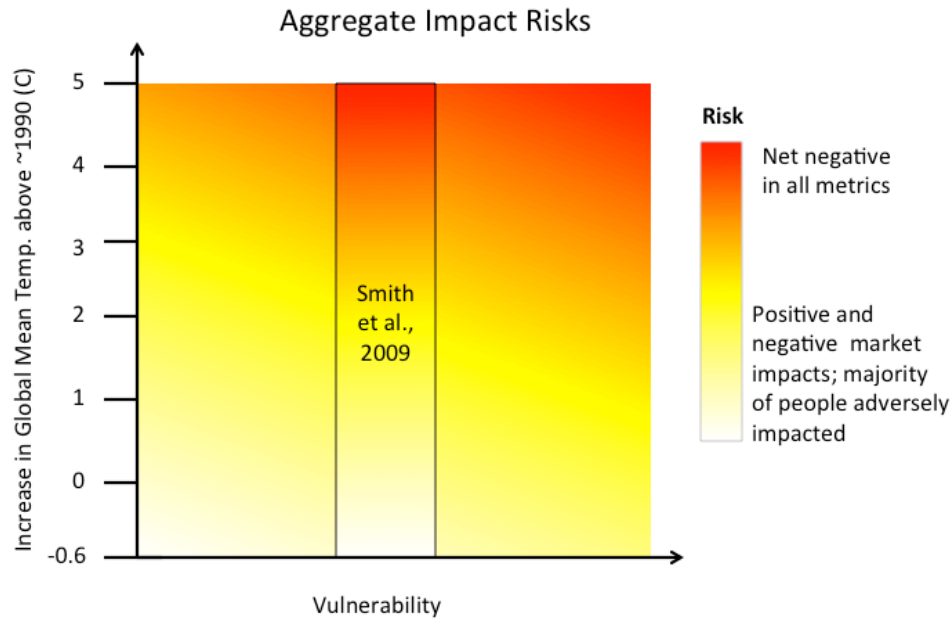


Figure 19-7: Illustration of the dependence of risk associated with the RFC related to aggregate impacts (section 19.6.3.4) on the level of climate change and vulnerability of society. For comparison, the representation from Smith et al. (2009) is shown, which does not explicitly take vulnerability into account. It is assumed here to be based implicitly on a medium level of future vulnerability. If future socio-economic conditions lead to more vulnerable societies, the aggregate impact risks associated with a given level of climate change would be higher. If future conditions lead to less vulnerable societies, risks for a given level of climate change would be lower. This figure is schematic; the specific degree of risk associated with particular levels of climate change has not been based on a literature assessment.

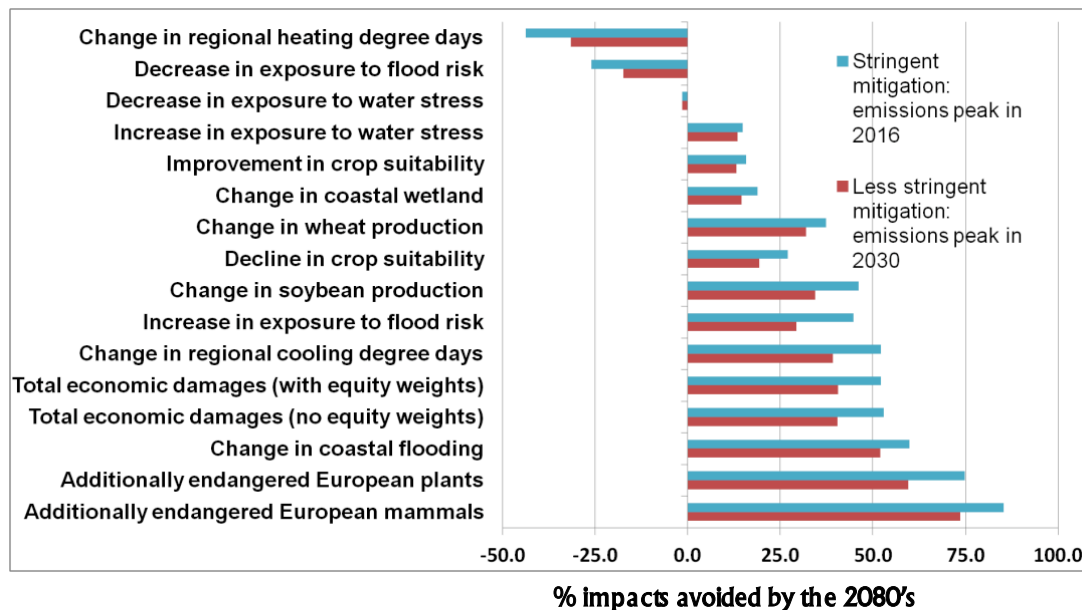


Figure 19-8: Climate change impacts avoided by two different mitigation scenarios compared to a no-mitigation case (SRES A1B scenario). Since increases and decreases in water stress, flood risks and crop suitability are not co-located and affect different regions, these effects are not combined. From Arnell et al 2012.