

2009 CVP/SWP Operations RPA Shasta Division Operations Adjustment Outline
September 15, 2016

DRAFT, FOR DISCUSSION PURPOSES ONLY

1. Background and rationale for adjustment

- Temperature-related mortality led to winter-run Chinook salmon year class failures in 2014 and 2015.
- Water operations resulted in elevated water temperatures that had lethal and sub-lethal effects on egg and alevin incubation and juvenile rearing in upper Sacramento River. Evaluation of the scientific literature found:
 - Water temperatures from 42.8°F to 50°F are optimal for salmon egg and fry survival and development [U.S. Environmental Protection Agency (EPA) 2003]
 - 56°F daily average water temperature is a sub-optimal temperature that is not sensitive to extreme high or low water temperatures within a given day; and
 - Critical temperature of 53.7°F, at which egg and fry mortality increases disproportionately with increasing water temperatures (Martin et al. 2016).
- There was a lack of sufficient cold water in storage to allow for cold water releases to maintain water temperatures throughout the temperature management season. High uncertainty in the Shasta Reservoir temperature profile between February through May and non-conservative inputs to the Sacramento River Water Quality Model (SRWQM) assumed that operations can achieve temperature targets that are not realistic nor supported in the historical record.
 - California WaterFix modeling indicates worsening of temperature effects, but agencies also share an understanding that the Reclamation wouldn't necessarily operate the system that way due to seasonal planning and temperature requirements in the Shasta RPA. Adjusting the Shasta RPA now may provide for a more robust set of operational criteria that protect cold water with a dual Delta conveyance system.
 - The locations of temperature compliance in the Shasta RPA envision that Balls Ferry is the most upstream compliance point. Science review panel has advised that appropriate
 - The performance criteria in the Shasta RPA have not been attained, and

2. Ideas for adjustments

- a. Responsibilities and Procedures of Technical Teams (11.2.1.1) – This section needs to be updated to reflect the newly formed Shasta Water Interagency Management Team (SWIM Team) and its objectives, roles, and responsibilities. In addition, the objectives, roles, and responsibilities of the Sacramento River Temperature Task Group (SRTTG) need to be updated to reflect a need for year-round flow and temperature planning and management. The original objective of the SRTTG, to implement water rights orders 90-5 and 91-1, would stay intact within the modified SRTTG.
- b. Research and Adaptive Management (11.2.1.2):

- i. Investigate new ways to operate the Central Valley Project (CVP) based on current and future meteorological and hydrological conditions

Rationale: Meteorological and hydrological conditions in the last four years of the drought are not indicative of historical conditions. Climate change is occurring and past conditions can no longer be used to operate the CVP. CVP operations must be updated to reflect current and future conditions (Anderson *et al.* 2014 and 2015, Deas *et al.* 2008).

- ii. Invest in new Shasta Reservoir and Sacramento River water temperature forecasting and modeling tools (Anderson *et al.* 2010, 2011, 2013, 2014 and 2015, Deas *et al.* 2008), including: (1) developing a collaborative science plan for model improvements; (2) the NMFS-SWFSC coupled reservoir and River Assessment Forecasting Tool (RAFT) modeled outputs into real-time operations and monthly forecasts; and (3) developing and implementing an integrated Shasta/Whiskeytown/Trinity/Lewiston operations and temperature model.

Rationale: Currently there is no Shasta Reservoir stratification model and the SRQWM is an outdated and inadequate tool to provide sufficient precision to determine operations throughout the temperature management season and meet the regulatory requirements in the CVP/SWP operations Opinion. In addition, reservoir temperature models are needed to integrate the entire Shasta Division to better plan and manage operations.

- iii. Research and implement engineering solutions to utilize inaccessible cold water pool in Shasta Reservoir and minimize warm water leaks through the Shasta Dam temperature control device to improve Sacramento River temperature management (Anderson *et al.* 2014).
 - iv. Fund further studies to understand other stressors associated with water temperatures and operations, such as disease, predation, lack of spawning and rearing habitat, food web supply, bioenergetics, *etc.* (Anderson *et al.* 2010, 2011, 2013, 2014 and 2015, Deas *et al.* 2008). This research is critical towards further understanding of the role that water operations plays on the current (and future) status of listed anadromous fish species in the Sacramento River (primarily winter-run Chinook salmon).
- c. Monitoring and Reporting (11.2.1.3) – Updates to include long-term funding of: (1) redd-dewatering and juvenile stranding monitoring (that have been occurring since 2012 based on temporary funding); (2) additional temperature and dissolved oxygen monitoring in the Sacramento River; and (3) spawning gravel and juvenile rearing habitat monitoring. This monitoring is crucial towards understanding the biological effects of water operations (Anderson *et al.* 2010, 2011 and 2013, Deas *et al.* 2008).
 - d. Shasta Division RPA Actions (11.2.2):
 - i. Action I.2.1: Performance Measures

Objective: To establish and operate to a set of performance measures for temperature compliance points and End-of-September (EOS) carryover storage, enabling Reclamation and NMFS to assess the effectiveness of this suite of actions over time. Performance measures will help to ensure that the beneficial variability of the system from changes in hydrology will be measured and maintained.

Proposed Changes:

- (1) Modify the 10-year running average for temperature compliance point (Anderson *et al.* 2011), as it provides very little utility because it does not account for deleterious effects to winter-run in dry and critically dry water years.
- (2) Change the Shasta Reservoir storage performance measures to be based on water year type and include explicit end-of-April (or May) storage requirements in addition to EOS storage requirements.

ii. Action I.2.2: November through February Keswick Release Schedule (Fall Actions)

Objective: Minimize impact to listed species and naturally spawning non-listed fall-run from high water temperatures by implementing standard procedures for release of cold water from Shasta Reservoir.

Proposed Changes:

- (1) Update language to reflect potentially new EOS storage requirements [*e.g.*, EOS must be greater than 1.9 MAF and/or cold water volume (defined as water less than 49°F) must be greater than or equal to a certain volume] and potentially new minimum flows to minimize fall-run redd dewatering and juvenile winter-run stranding. EOS storage volumes for water years 2013, 2014, and 2015 were not adequate to reduce the adverse effects of high water temperature in the summer months for winter-run.
- (2) Time a Keswick Reservoir fall pulse-flow(s) to occur immediately after the first significant fall rains to restore a more natural hydrograph to the Sacramento River, and aid emigrating spring-run juveniles by providing improved water quality conditions (*e.g.*, flow, turbidity, temperature).

iii. Action I.2.3: February Forecast: March – May 14 Keswick Release Schedule (Spring Actions)

Objective: To conserve water in Shasta Reservoir in the spring in order to provide sufficient water to reduce adverse effects of high water temperature in the summer months for winter-run and spring-run, without sacrificing carryover storage in the fall.

Proposed Changes:

- (1) Change the February forecast requirement to a March forecast prior to initial water allocation decisions. A March forecast would provide better accuracy for the water year and allocations than a February forecast;

- (2) Update language to require initial minimum and maximum monthly Keswick release schedules for the water year and to delay full side gate operations as long as possible in low storage years to ensure the Shasta Reservoir cold water pool lasts throughout the temperature management season;
- (3) Change temperature compliance point language to 61°F 7DADM during winter-run adult holding period (EPA 2003);
- (4) Require pulse flows for spring-run juveniles from Deer and Mill creeks to aid in their emigration down the Sacramento River (Johnson 2016); and
- (5) Implement a bed load moving pulse flow, if needed, to flush out accumulated vegetation and sediments in order to provide suitable spawning habitat in the upper Sacramento River (Stillwater Sciences 2007).

iv. Action I.2.4 May 15 – October 31 Keswick Release Schedule (Summer Action)

Objective: To manage the cold water storage within Shasta Reservoir and make cold water releases from Shasta Reservoir to provide suitable habitat temperatures for winter-run, spring-run, CV steelhead, and Southern DPS of green sturgeon in the Sacramento River between Keswick Dam and Bend Bridge, while retaining sufficient carryover storage to manage for next year's cohorts. To the extent feasible, manage for suitable temperatures for naturally spawning fall-run.

Proposed Changes:

- (1) Change the temperature compliance point language to manage operations not in excess of 55.0°F 7DADM to downstream most Sacramento River winter-run Chinook redd throughout spawning and egg incubation season (EPA 2003);
- (2) Add language to stabilize Keswick releases to minimize the potential for winter-run redd dewatering and juvenile stranding;
- (3) Establish Keswick release flow schedules by water year type, as necessary, to meet the above criteria; and
- (4) Add language to incorporate conservative meteorological forecasting and exceedance triggers into temperature management planning until hydrological and forecasting model updates are completed.

v. Action I.4 Wilkins Slough Operations

Objective: Enhance the ability to manage temperatures for anadromous fish below Shasta Dam by operating Wilkins Slough in the manner that best conserves the dam's cold water pool for summer releases.

Proposed Change:

- (1) Change the currently outdated 5,000 cfs navigation criterion to 3,800 cfs based on water users' minimum pumping requirements.
- (2) Keep current requirement, but consider it as an alternative, for Reclamation to convene a subteam to determine a minimum fish flow.

- vi. Update Appendix 2-A, Decision Criteria and Processes for Sacramento River Water Temperature Management, to reflect current information and processes and resolve inconsistencies with Shasta Division RPA actions regarding acceptable criteria exceedances.
3. The updated RPA will include (1) track changes of pages in the RPA that have changes (not limited to the Shasta RPA, as there are other clarifications, *etc.*, needed since the 2011 adjustment) and (2) clean version of entire RPA, including revised section 11.3 Analysis of RPA

References

- Anderson, J.J., R.T. Kneib (Panel Chair & Lead Author), S.A. Luthy and P.E. Smith. 2010. Report of the 2010 Independent Review Panel (IRP) on the Reasonable and Prudent Alternative (RPA) Actions Affecting the Operations Criteria and Plan (OCAP) for State/Federal Water Operations. Prepared for: Delta Stewardship Council, Delta Science Program. December 9, 2010. 39 p.
- Anderson, J.J. (Panel Chair), J.A., Gore, R.T. Kneib (Lead Author), M.S. Lorang and J. Van Sickle. 2011. Report of the 2011 Independent Review Panel (IRP) on the Implementation of Reasonable and Prudent Alternative (RPA) Actions Affecting the Operations Criteria And Plan (OCAP) for State/Federal Water Operations. Final report submitted to the Delta Stewardship Council, Delta Science Program. December 9, 2011, 47 p.
- Anderson, J.J., J.A. Gore (Panel Chair), R.T. Kneib (Lead Author), M.S. Lorang, J.M. Nestler and J. Van Sickle. 2013. Report of the 2013 Delta Science Program Independent Review Panel (IRP) on the Long-term Operations Biological Opinions (LOBO) Annual Review. Final report submitted to the Delta Stewardship Council, Delta Science Program. December 7, 2013, 59 p.
- Anderson, J.J., J.A. Gore (Panel Chair), R.T. Kneib (Lead Author), N.E. Monsen, J.M. Nestler and J. Van Sickle. 2014. Independent Review Panel (IRP) Report for the 2014 Long-term Operations Biological Opinions (LOBO) Annual Science Review. Final report submitted to the Delta Stewardship Council, Delta Science Program. December 2014, 47 p.
- Anderson, J.J. J.A. Gore (Panel Chair), R.T. Kneib (Lead Author), N.E. Monsen, G. Schladow and J. Van Sickle. 2015. Independent Review Panel (IRP) Report for the 2015 Long-term Operations Biological Opinions (LOBO) Annual Science Review. Final report submitted to the Delta Stewardship Council, Delta Science Program. December 2015, 48 p.
- Deas, M., P. Goodwin, S. Lindley, C. Woodley, T. Williams. 2008. Temperature Management and Modeling in Support of the Operations Criteria and Plan Biological Assessment and Biological Opinion. Science Advisor Panel Report. Prepared for the CALFED Science Program.

EPA (United States Environmental Protection Agency). 2003. EPA Region 10 Guidance for Pacific Northwest State and Tribal Temperature Water Quality Standards. EPA 910-B-03-002. Region 10 Office of Water, Seattle, WA.

Johnson, M. 2016. Protective management actions needed for Deer and Mill Creek spring-run Chinook salmon. Memorandum to Brad Henderson and Jason Roberts. California Department of Fish and Wildlife. 25 August 2016.

Martin, B., S. John, A. Pike, J. Roberts, and E. Danner. 2016. Modeling temperature dependent mortality of Sacramento River winter-run Chinook salmon. National Marine Fisheries Service, Southwest Fisheries Science Center. Santa Cruz, CA.

Stillwater Sciences. 2007. Sacramento River Ecological Flows Study: Gravel Study Final Report. Prepared for The Nature Conservancy, Chico, California by Stillwater Sciences, Berkeley, California.

DRAFT